From: Martin Wade and Stephen Howarth

Tel.: 01223 699733 / 714770 Date: 12<sup>th</sup> September 2019

# People & Communities (P&C) Service

# Finance Monitoring Report – August 2019

## 1. SUMMARY

### 1.1 Finance

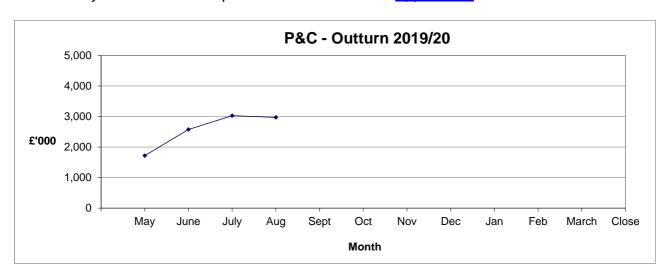
Previous Status	Category	Target	Current Status	Section Ref.
Red	Income and Expenditure	Balanced year end position	Red	2.1
Green	Capital Programme	Remain within overall resources	Green	3.2

# 2. **INCOME AND EXPENDITURE**

#### 2.1 Overall Position

Forecast Variance Outturn (Previous)	Directorate	Budget 2019/20	Actual	Outturn Variance	Outturn Variance
£000		£000	£000	£000	%
1,090	Adults & Safeguarding	148,078	74,871	1,095	0.7%
652	Commissioning	41,984	8,979	649	1.5%
235	Communities & Safety	12,805	4,783	178	1.4%
750	Children & Safeguarding	59,852	24,175	750	1.3%
7,300	Education	89,835	35,087	7,300	8.1%
0	Executive Director	1,543	310	0	0.0%
10,027	Total Expenditure	354,097	148,205	9,972	2.8%
-7,000	Grant Funding	-91,369	-36,719	-7,000	7.7%
3,027	Total	262,728	111,487	2,972	1.1%

The service level finance & performance report for August 2019 can be found in <u>appendix 1</u>. Further analysis of the outturn position can be found in appendix 2.



#### 2.2 Significant Issues

At the end of August 2019, the overall P&C position is an overspend of £2,972k. Significant issues are detailed below:

#### **Adults**

Cost pressures continue in Adult Services similar to reports from Councils nationally. These pressures are addressed partly through application of grant funding received from central government, shown against the Strategic Management – Adults line. One of the specific purposes of these grants is to mitigate pressures in the adult social care system. In addition, further corporate mitigation was agreed by General Purposes Committee in July 2019. In total, £4.5m of these mitigations have been applied.

At the end of August, Adults Services are forecasting an overspend of £1.1m, which is 0.7% of budget. *Older People's and Physical Disability Services* (OP/PD) have experienced increases in the unit costs of, and the number of people in, the most expensive types of care since the start of the previous financial year. This has resulted in both an opening pressure, as costs by the start of 2019/20 were higher than assumed when budgets were set in the third quarter of 2018/19, and a projected increase in that pressure in-year as the number of people in care homes has increased and the unit cost trend is expected to continue. The PD position has improved, however, as the trend of increasing numbers of people receiving care has slowed. The overall position for OP/PD is a projected overspend of £5.35m (8%).

Part of this pressure is as a result of a continuing focus on discharging people from hospitals as quickly as is appropriate, which can result in increasing numbers of people in expensive types of care, at least in the short-term. This has the further impact of increasing cost as supply in that sector is limited, exacerbated by competing in some areas with the NHS for similar types of high cost care placements. Improving discharge processes and integrated commissioning are key mitigations being worked on, along with an increased use of block contracts and the adults Positive Challenge Programme work aimed at enabling people to live at home for longer.

An overspend is also forecast in Mental Health Services (including *Mental Health Commissioning*) totalling £191k, where similar pressures are affecting the costs of elderly people in receipt of mental health care.

#### Children's

Children in Care is anticipating a pressure of c£350k across Staying Put (£30k), Unaccompanied Asylum Seeking Children (Over 18) budgets (£200k) and Supervised Contact (£120k). These pressures are offset in part by a forecast underspend across Fostering and the Corporate Parenting Teams. The service is working to mitigate these pressures by reviewing all applicable arrangements in order to attempt to bring into line with the amount of government funding available.

Children in Care Placements is forecasting a year end overspend of £650k, following an additional budget allocation of £350k as approved by GPC and the application of £400k of additional social care grant. Recent activity in relation to gang related crime has resulted in additional high cost secure placements being required. In addition, despite a decrease in the numbers of children in care they still remain above budgeted levels. Significant work is underway to reduce high cost placements, however the placement market is saturated, with IFA providers having no vacancies which results in children going into higher cost residential placements. We are seeing a net increase in, in-house fostering placements which is contributing towards planned savings.

Legal Proceedings is forecasting a £400k overspend. This is directly linked to the number of care proceedings per month which increased by 72% for the period Feb to Apr 19 compared to the preceding 10 months. There are currently (end Aug) 167 live care proceedings, and whilst we saw reductions in live proceedings (183 end July) and 14 less new cases compared to July, legacy cases and associated costs are still working through the system and causing significant pressure on the legal budget. The spike in proceedings is related to the new model of specialist teams, and greater scrutiny and management oversight. This has resulted in the identification of children for whom more urgent action was required. This is an illustration of the way in which the new model will improve services and outcomes in general. Following legal orders we are able to move to securing permanency for children.

#### **Education**

Home to School Transport – Special is forecasting an overspend of £300k. We are continuing to see significant increases in pupils with Education Health Care Plans (EHCPs) and those attending special schools, leading to a corresponding increase in transport costs.

SEND Specialist Services has previously forecast an over spend of £300k within the Statutory Assessment Team due to the ceasing of a grant that has funded additional capacity in previous years. GPC has now approved an allocation of £300k to meet this shortfall alongside an additional £360k to invest in SEND Services to provide capacity to meet statutory deadlines for EHCP assessments and reviews.

Dedicated Schools Grant (DSG) – Initial in-year pressures have been forecast for a number of DSG funded High Needs Block budgets including funding for special schools and units, top-up funding for mainstream schools and Post-16 provision, and out of school tuition. As previously reported In 2018/19 we saw a total DSG overspend across SEND services of £8.7m which, combined with underspends on other DSG budgets, led to a deficit of £7.2m carried forward into 2019/20. Given the ongoing increase in numbers of pupils with EHCPs it is likely that a similar overspend will occur in 2019/20, however this will become clearer as we move towards the start of the new academic year and planned actions to deliver savings are implemented. Current estimates forecast an in-year pressure of approximately £7m. This is a ring-fenced grant and as such overspends do not currently affect the Council's bottom line but are carried forward as a deficit balance into the next year.

#### 2.3 Additional Income and Grant Budgeted this Period

(De Minimis reporting limit = £160,000)

A full list of additional grant income anticipated and reflected in this report can be found in appendix 3.

# 2.4 Virements and Transfers to / from Reserves (including Operational Savings Reserve) (De Minimis reporting limit = £160,000)

A list of virements made in the year to date can be found in appendix 4.

### 2.5 Key Activity Data

The Actual Weekly Costs for all clients shown in section 2.5.1-2 are calculated based on all clients who have received a service, are receiving a service, or we plan will receive a service. Some clients will have ceased receiving a service in previous months, or during this month, or we will have assumed an end date in the future.

#### **2.5.1** Key activity data to August 2019 for **Children in Care Placements** is shown below:

	BUDGET					ACTUA	L (Aug)		VARIANCE			
Service Type	No of placements Budgeted No. of Average weekly cost funded per head Snapshot of No. of Placements funded per head Aug 19		Yearly Average	Forecast Outturn	Average weekly cost per head	Yearly Average budgeted no. of placements	Net Variance to Budget	Average weekly cost diff +/-				
Residential - disability	3	£425k	52	2,980.70	3	2.94	£386k	2,672.29	-0.06	-£40k	-308.41	
Residential - secure accommodation	1	£376k	52	5,872.95	4	3.81	£1,216k	5,678.52	2.81	£840k	-194.43	
Residential schools	19	£2,836k	52	2,804.78	16	16.74	£1,813k	2,055.41	-2.70	-£1,023k	-749.37	
Residential homes	33	£6,534k	52	3,704.67	40	35.57	£6,732k	3,900.78	2.57	£198k	196.11	
Independent Fostering	240	£11,173k	52	798.42	304	301.67	£12,908k	836.08	61.79	£1,735k	37.66	
Supported Accommodation	26	£1,594k	52	1,396.10	20	19.75	£1,382k	1,402.29	-6.53	-£212k	6.19	
16+	7	£130k	52	351.26	12	7.01	£292k	525.67	-0.11	£162k	174.41	
Growth/Replacement	-	£k	-	-	-	-	£k	-	-	£k		
Additional one off budget/actuals	-	£750k	-	-	-	-	-£144k	-	-	-£894k		
Mitigations required	0	£k	0	0.00	0	0.00	-£765k	0.00	-	-£765k	0.00	
TOTAL	330	£23,819k			399	387.49	£23,819k		57.76	£K		
In-house fostering - Basic	205	£2,125k	56	179.01	197	194.64	£1,998k	183.04	-10.36	-£126k	4.03	
In-house fostering - Skills	205	£1,946k	52	182.56	209	206.17	£1,955k	191.22	1.17	£9k	8.66	
Kinship - Basic	40	£425k	56	189.89	44	43.19	£459k	186.81	3.19	£34k	-3.08	
Kinship - Skills	10	£35k	52	67.42	9	9.26	£33k	66.75	-0.74	-£2k	-0.67	
TOTAL	245	£4,531k			241	237.83	£4,445k		-7.17	-£86k		
Adoption Allowances	107	£1,107k	52	198.98	107	105.75	£1,157k	200.76	-1.25	£50k	12.13	
Special Guardianship Orders	307	£2,339k	52	142.30	268	265.00	£2,050k	141.48	-42	-£289k	-2.72	
Child Arrangement Orders	88	£703k	52	153.66	89	89.00	£718k	155.12	1	£14k	1.46	
Concurrent Adoption	5	£91k	52	350.00	0	0.27	£2k	140.00	-4.73	-£89k	-210.00	
TOTAL	507	£4,240k			464	461.89	£3,926k		-1.25	-£314k		
OVERALL TOTAL	1,082	£32,590k			1104	1,087.21	£32,190k		49.34	-£400k		

NOTE: In house Fostering and Kinship basic payments fund 56 weeks as carers receive two additional weeks payment during the Summer holidays, one additional week payment at Christmas and a birthday payment.

**2.5.2** Key activity data to the end of August 2019 for **SEN Placements** is shown below:

	BUDGET				ACT	UAL (Aug 19)		VARIANCE			
Ofsted Code	No. of Placements Budgeted	Total Cost to SEN Placements Budget	Average annual cost	No of placements Aug 19	Yearly Average	Total Cost to SEN Placements Budget	Average Annual Cost	No of Placements	Yearly Average	Total Cost to SEN Placements Budget	Average Annual Cost
Autistic Spectrum Disorder (ASD)	102	£6,218k	£61k	94	96.62	£5,850k	£61k	-8	-5.38	-£367k	£k
Hearing Impairment (HI)	3	£117k	£39k	3	3.00	£120k	£40k	0	0.00	£3k	£1k
Moderate Learning Difficulty (MLD)	10	£200k	£20k	8	7.05	£313k	£44k	-2	-2.95	£113k	£24k
Multi-Sensory Impairment (MSI)	1	£75k	£75k	0	0.00	£0k	-	-1	-1.00	-£75k	£k
Physical Disability (PD)	5	£89k	£18k	5	4.94	£198k	£40k	0	-0.06	£109k	£22k
Profound and Multiple Learning Difficulty (PMLD)	1	£68k	£68k	1	1.00	£67k	£67k	0	0.00	-£1k	-£1k
Social Emotional and Mental Health (SEMH)	45	£2,013k	£45k	36	38.54	£2,124k	£55k	-9	-6.46	£111k	£10k
Speech, Language and Communication Needs (SLCN)	3	£138k	£46k	4	4.00	£247k	£62k	1	1.00	£109k	£16k
Severe Learning Difficulty (SLD)	5	£445k	£89k	5	5.34	£431k	£81k	0	0.34	-£14k	-£8k
Specific Learning Difficulty (SPLD)	4	£138k	£35k	5	3.64	£194k	£53k	1	-0.36	£56k	£19k
Visual Impairment (VI)	2	£73k	£36k	3	2.59	£96k	£37k	1	0.59	£23k	£1k
Growth	-	£k	-	-	-	-£66k	-	-	-	-£66k	-
Recoupment	-	-	-	0	0.00	£k	£k	-	-	£k	£k
TOTAL	181	£9,573k	£53k	164	166.72	£9,573k	£58k	-17	-14.28	£k	£5k

#### 2.5.3 Adult Social Care

In the following key activity data for Adults & Safeguarding, the information given in each column is as follows:

- Budgeted number of care packages: this is the number of full-time equivalent (52 weeks) service users anticipated at budget setting
- Budgeted average unit cost: this is the planned unit cost per service user per week, given the budget available
- Actual care packages and cost: these figures are derived from a snapshot of the commitment record at the end of the month and reflect current numbers of service users and average cost

A consistent format is used to aid understanding, and where care types are not currently used in a particular service those lines are greyed out.

The direction of travel compares the current month's figure with the previous months.

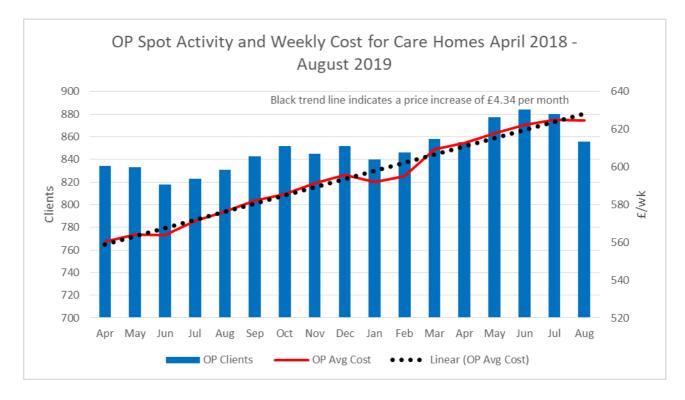
# **2.5.3.1** Key activity data to end of August 2019 for the **Learning Disability Partnership** is shown below:

Learning Disability Partnership		BUDGET		ACT	UAL	(August 19)	F	Forecast		
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average D Unit Cost o (per week) T	Forecast Actual	D o T	Variance	
Accommodation based										
~ Residential	274	£1,510	£21,933k	264	$\downarrow$	£1,603 ↑	£22,565k	$\downarrow$	£632k	
~Residential Dementia										
~Nursing	7	£1,586	£430k	6	$\uparrow$	£1,478 ↓	£456k	$\uparrow$	£26k	
~Nursing Dementia										
~Respite			£429k				£409k		-£19k	
Community based										
~Supported Living	411	£1,202	£26,546k	404	$\downarrow$	£1,224 ↑	£27,264k	$\uparrow$	£718k	
~Direct payments	415	£404	£9,343k	421	$\uparrow$	£405 ↑	£8,976k	$\downarrow$	-£367k	
~Live In Care	14	£1,953	£k	14	$\leftrightarrow$	£1,943 ↔	£k		£k	
~Day Care	469	£136	£3,473k	475	$\uparrow$	£142 ↑	£3,442k	$\downarrow$	-£31k	
~Other Care	175	£68	£759k	176	$\uparrow$	£75 ↓	£766k	$\uparrow$	£6k	
			£k				£k			
~Homecare	474		£10,445k	421			£9,948k	$\downarrow$	-£496k	
Total In Year Expenditure			£73,358k				£73,827k		£470k	
Care Contributions			-£3,407k				-£3,385k	$\downarrow$	£23k	
Health Income										
Total In Year Income			-£3,407k				-£3,385k		£23k	
Further savings included within forecast									-£182k	
Forecast total in year care costs									£310k	

The LDP includes service-users that are fully funded by the NHS, who generally have very high needs and therefore costly care packages

# **2.5.3.2** Key activity data to the end of August 2019 for **Older People's** (OP) Services is shown below:

Older People		BUDGET		AC <sup>-</sup>	ΓUAL	(August 19)		F	oreca	st
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~ Residential	446	£551	£11,432k	426	$\downarrow$	£557 ·	$\downarrow$	£13,048k	$\uparrow$	£1,616k
~Residential Dementia	432	£586	£12,884k	387	$\downarrow$	£597 ·	$\downarrow$	£12,700k	$\uparrow$	-£184k
~Nursing	289	£643	£9,948k	275	$\downarrow$	£639 ·	$\downarrow$	£9,799k	$\downarrow$	-£148k
~Nursing Dementia	113	£753	£4,391k	113	$\uparrow$	£797 <sup>-</sup>	$\uparrow$	£5,018k	$\uparrow$	£627k
~Respite			£1,733k					£1,596k	$\downarrow$	-£137k
Community based										
~Supported Living	116		£4,632k	113	$\uparrow$			£4,719k	$\downarrow$	£87k
~Direct payments	208	£287	£3,185k	200	$\uparrow$	£285 <sup>-</sup>	$\uparrow$	£3,362k	$\uparrow$	£177k
~Live In Care	27	£779	£933k	27	$\downarrow$	£809 ·	$\uparrow$	£1,169k	$\downarrow$	£236k
~Day Care	43	£82	£833k	25	$\leftrightarrow$	£106 ·	$\uparrow$	£841k	$\uparrow$	£8k
~Other Care	6	£31 Per Hour	£57k	5	$\uparrow$	£34 ·	<b>↑</b>	£357k	$\uparrow$	£300k
~Homecare	1,127	£16.43	£11,295k	1,076	$\downarrow$	£16.36	$\uparrow$	£11,424k	$\uparrow$	£128k
Total In Year Expenditure			£61,323k					£64,032k		£2,710k
Care Contributions			-£17,857k					-£17,864k	$\leftrightarrow$	-£7k
Health Income			-£86k					-£86k	$\leftrightarrow$	£k
Total In Year Income			-£17,943k					-£17,950k		-£7k
Inflation and uplifts			£1,607k					£1,607k	$\leftrightarrow$	
Forecast total in year care costs			£44,987k					£47,690k		£2,703k



**2.5.3.3** Key activity data to the end of August 2019 for **Physical Disabilities** (OP) Services is shown below:

Physical Disabilities		BUDGET		ACT	ΓUAL	(August 19)		For	recast	
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~ Residential	41	£786	£1,679k	35	$\uparrow$	£1,062	$\downarrow$	£1,830k	$\uparrow$	£151k
~Residential Dementia	1	£620	£32k	2	$\uparrow$	£685	$\uparrow$	£59k	$\uparrow$	£27k
~Nursing	31	£832	£1,350k	24	$\leftrightarrow$	£1,012	$\uparrow$	£1,303k	$\uparrow$	-£47k
~Nursing Dementia	1	£792	£41k	1	$\leftrightarrow$	£792	$\leftrightarrow$	£41k	$\leftrightarrow$	£k
~Respite			£220k					£175k	$\leftrightarrow$	-£45k
Community based										
~Supported Living	7	£774	£258k	62	$\uparrow$	£560	$\downarrow$	£264k	$\uparrow$	£6k
~Direct payments	288	£357	£4,908k	270	$\downarrow$	£359	$\uparrow$	£4,602k	$\uparrow$	-£306k
~Live In Care	29	£808	£1,269k	27	$\leftrightarrow$	£846	$\uparrow$	£1,225k	$\uparrow$	-£45k
~Day Care	48	£70	£177k	42	$\downarrow$	£70	$\uparrow$	£156k	$\downarrow$	-£21k
~Other Care	4	£39 Per Hour	£4k	3	1	£49 Per Hour	$\downarrow$	£16k	$\uparrow$	£12k
~Homecare	257	£16.37	£2,659k	252	$\downarrow$	£16.34	$\uparrow$	£2,688k	$\uparrow$	£29k
Total In Year Expenditure			£12,597k					£12,361k		-£237k
Care Contributions			-£1,062k					-£1,062k	$\leftrightarrow$	£k
Health Income			-£561k					-£561k	$\leftrightarrow$	£k
Total In Year Income			-£1,623k					-£1,623k		£k
Inflation and Uplifts			£263k					£263k	$\uparrow$	£k
Forecast total in year care costs			£11,237k					£11,001k		-£237k

# **2.5.3.4** Key activity data to the end of August 2019 for **Older People Mental Health** (OPMH) Services is shown below:

Older People Mental Health		BUDGET		ACT	ΓUAL	(August 19)		F	oreca	st
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~Residential	25	£528	£691k	25	$\uparrow$	£604	$\downarrow$	£829k	$\uparrow$	£138k
~Residential Dementia	23	£539	£648k	26	$\uparrow$	£585	$\uparrow$	£770k	$\uparrow$	£122k
~Nursing	25	£638	£833k	22	$\downarrow$	£700	$\uparrow$	£830k	$\downarrow$	-£3k
~Nursing Dementia	80	£736	£3,079k	74	$\uparrow$	£795	$\uparrow$	£3,071k	$\uparrow$	-£8k
~Respite	1	£137	£7k	0	$\leftrightarrow$	£0	$\leftrightarrow$	£k	$\leftrightarrow$	-£7k
Community based										
~Supported Living	5	£212	£55k	4	$\leftrightarrow$	£489	$\uparrow$	£102k	$\uparrow$	£47k
~Direct payments	7	£434	£149k	8	$\leftrightarrow$	£327	$\uparrow$	£147k	$\downarrow$	-£2k
~Live In Care	2	£912	£95k	4	$\uparrow$	£1,130	$\downarrow$	£263k	$\uparrow$	£168k
~Day Care	2	£37	£4k	2	$\leftrightarrow$	£48	$\leftrightarrow$	£4k	$\leftrightarrow$	£k
~Other Care	0	£0 Per Hour	£k		$\leftrightarrow$	£0 Per Hour	$\leftrightarrow$	£k	$\leftrightarrow$	£k
~Homecare	42	£16.49	£406k	41	$\uparrow$	£17.12	$\uparrow$	£400k	$\uparrow$	-£6k
Total In Year Expenditure			£5,967k					£6,416k		£449k
Care Contributions			-£851k					-£852k	$\leftrightarrow$	-£1k
Health Income			£k					£k	$\leftrightarrow$	£k
Total In Year Income			-£851k					-£852k		-£1k
Inflation Funding to be applied			£184k					£184k		£k
Forecast total in year care costs			£5,300k					£5,749k		£449k

# **2.5.3.5** Key activity data to end of August 2019 for **Adult Mental Health** Services is shown below:

Adult Mental Health		BUDGET		ACT	ΓUAL (	August 19)		F	oreca	st
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~Residential	58	£654	£1,984k	56	$\downarrow$	£699	$\uparrow$	£2,068k	$\uparrow$	£84k
~Residential Dementia	5	£743	£194k	6	$\uparrow$	£776	$\uparrow$	£238k	$\uparrow$	£44k
~Nursing	16	£612	£512k	14	$\leftrightarrow$	£632	$\downarrow$	£442k	$\downarrow$	-£70k
~Nursing Dementia	1	£624	£33k	1	$\leftrightarrow$	£629	$\leftrightarrow$	£33k	$\leftrightarrow$	£k
~Respite	0	£0	£k	0	$\leftrightarrow$	£0	$\leftrightarrow$	£k	$\leftrightarrow$	£k
Community based										
~Supported Living	123	£162	£1,041k	122	$\uparrow$	£165	$\downarrow$	£859k	$\downarrow$	-£182k
~Direct payments	9	£355	£167k	11	$\leftrightarrow$	£321	$\leftrightarrow$	£224k	$\leftrightarrow$	£57k
~Live In Care	0	£0	£k	1	$\leftrightarrow$	£490	$\downarrow$	£26k	$\downarrow$	£26k
~Day Care	2	£77	£8k	3	$\leftrightarrow$	£47	$\leftrightarrow$	£9k	$\leftrightarrow$	£1k
~Other Care	1	£152	£8k	0	$\leftrightarrow$	£0	$\leftrightarrow$	£k	$\leftrightarrow$	-£8k
~Homecare	140	£80.00	£586k	139	$\downarrow$	£101.03	$\downarrow$	£577k	$\downarrow$	-£9k
Total In Year Expenditure			£4,533k					£4,477k		-£56k
Care Contributions			-£396k					-£396k	$\uparrow$	£k
Health Income			-£22k					£k		£22k
Total In Year Income			-£418k					-£396k		£22k
			£k					£k		
Inflation Funding to be applied			£134k					£134k		£k
Forecast total in year care costs			£4,249k					£4,214k		-£35k

#### 3. BALANCE SHEET

#### 3.1 Reserves

A schedule of the planned use of Service reserves can be found in appendix 5.

#### 3.2 Capital Expenditure and Funding

#### 2019/20 In Year Pressures/Slippage

At the end of August 2019 the capital programme forecast underspend continues to be zero. The level of slippage and underspend in 2019/20 is currently anticipated to be £6.51m and as such has not yet exceeded the revised Capital Variation Budget of £13.4m. A forecast outturn will not be reported unless this happens.

Details of the currently forecasted capital variances can be found in appendix 6

# **APPENDIX 1 – P&C Service Level Budgetary Control Report**

Forecast Outturn Variance (July)		Service	Budget 2019/20	Actual August 2019	Outturn Va	ariance
£'000			£'000	£'000	£'000	%
	Ad	lults & Safeguarding Directorate				
-4,539	1	Strategic Management - Adults	-1,824	7,428	-4,697	-257%
11		Principal Social Worker, Practice and	1,592	718	0	0%
		Safeguarding	•		_	
0	2	Autism and Adult Support	1,015	302	64	6%
0		Carers	416	60	0	0%
		Learning Disability Partnership				
-0		Head of Service	5,781	2,195	0	0%
-0		LD - City, South and East Localities	35,304	14,736	0	0%
0		LD - Hunts & Fenland Localities	28,298	11,648	0	0%
0		LD - Young Adults	7,921	3,080	0	0%
-0		In House Provider Services	6,276	2,739	0	0%
-0	_	NHS Contribution to Pooled Budget	-19,109	-4,777	0	0%
-0	-	Learning Disability Partnership Total	64,471	29,621	0	0%
		Older People and Physical Disability Services				
32		Physical Disabilities	11,932	5,907	32	0%
1,890	3	OP - City & South Locality	20,648	8,622	1,890	9%
1,093	3	OP - East Cambs Locality	6,456	2,992	1,093	17%
1,188	3	OP - Fenland Locality	7,977	3,727	1,188	15%
1,128	3	OP - Hunts Locality	10,736	5,193	1,128	11%
19	3	Neighbourhood Cares	748	306	19	3%
0		Discharge Planning Teams	1,868	919	0	0%
-0		Prevention & Early Intervention	8,837	4,191	73	1%
5,351	-	Older People's and Physical Disabilities Total	69,204	31,856	5,425	8%
		Mental Health				
-165	4	Mental Health Central	1,973	356	-158	-8%
215	4	Adult Mental Health Localities	5,445	2,063	-15	0%
217	4	Older People Mental Health	5,788	2,466	477	8%
267	-	Mental Health Total	13,205	4,886	304	2%
1,090		Adult & Safeguarding Directorate Total	148,078	74,871	1,095	1%
-	Со	ommissioning Directorate		a= :	•	
0		Strategic Management –Commissioning	11	371	0	0%
0		Access to Resource & Quality	1,795	625	0	0%
-6		Local Assistance Scheme	300	143	-6	-2%
		Adults Commissioning				
118	5	Central Commissioning - Adults	11,095	-3,295	118	1%
0		Integrated Community Equipment Service	1,024	1,110	0	0%
-110	6	Mental Health Commissioning	3,696	1,438	-113	-3%
8	_	Adults Commissioning Total	15,814	-747	5	0%

Forecast Outturn Variance (July)		Service	Budget 2019/20	Actual August 2019	Outturn Va	riance
£'000			£'000	£'000	£'000	%
		Childrens Commissioning				
650	7	Children in Care Placements	23,819	8,457	650	3%
-0		Commissioning Services	245	131	-0	0%
650		Childrens Commissioning Total	24,064	8,588	650	3%
652		Commissioning Directorate Total	41,984	8,979	649	2%
	Co	ommunities & Safety Directorate				
0	•	Strategic Management - Communities & Safety	15	57	0	0%
0		Youth Offending Service	2,163	850	-0	0%
0		Central Integrated Youth Support Services	1,399	461	0	0%
0		Safer Communities Partnership	880	547	0	0%
0		Strengthening Communities	495	177	0	0%
0		Adult Learning & Skills	2,438	463	0	0%
0		Trading Standards	694	316	0	0%
0		Community & Safety Total	8,084	2,871	0	0%
	•		3,001	_,-,-:		
-0		Strategic Management - Cultural & Community Services	163	68	-0	0%
0		Public Library Services	3,409	1,403	0	0%
0		Cultural Services	107	-33	0	0%
0		Archives	440	174	0	0%
0		Registration & Citizenship Services	-516	-304	-57	-11%
235	8	Coroners	1,117	604	235	21%
235		Cultural & Community Services Total	4,721	1,912	178	4%
235		Communities & Safety Directorate Total	12,805	4,783	178	1%
	Cł	nildren & Safeguarding Directorate				
0		Strategic Management – Children & Safeguarding	3,355	1,378	0	0%
-0		Partnerships and Quality Assurance	2,241	844	-0	0%
350	9	Children in Care	15,760	6,532	350	2%
0		Integrated Front Door	1,974	946	0	0%
0		Children's Disability Service	6,590	3,366	-0	0%
0		Children's Centre Strategy	29	1	-0	0%
0		Support to Parents	1,749	583	0	0%
-0		Adoption Allowances	5,772	2,265	-0	0%
400	10		1,970	866	400	20%
		District Delivery Service				
0		Safeguarding Hunts and Fenland	3,710	1,550	0	0%
-0		Safeguarding East + South Cambs & Cambridge	6,742	1,855	-0	0%
0		Early Help District Delivery Service –North	5,345	1,887	0	0%
-0		Early Help District Delivery Service – South	4,616	2,103	-0	0%
-0		District Delivery Service Total	20,412	7,395	-0	0%
750		Children & Safeguarding Directorate Total	59,852	24,175	750	1%

£'000         £'000         £'000         £'000           Education Directorate           0         Strategic Management - Education         3,763         -1,935	%	0/_
		/0
U Strategic Management - Education 3,763 -1,935	0	00/
0 Early Years' Service 1,338 587	0	0%
•	0	0%
	0	0%
	0	0%
•	-0	0% 0%
0 Teachers' Pensions & Redundancy 2,910 839	0	0%
SEND Specialist Services (0-25 years)		
0 SEND Specialist Services 9,723 4,548	0	0%
3,000 <sup>11</sup> Funding for Special Schools and Units 16,489 8,594 3,0	00	18%
2,500 <sup>11</sup> High Needs Top Up Funding 17,094 7,454 2,5	00	15%
0 Special Educational Needs Placements 9,973 5,724	0	0%
1,500 11 Out of School Tuition 1,519 1,183 1,5	00	99%
7,000 SEND Specialist Services (0 - 25 years) Total 54,797 27,502 7,0	00	13%
Infrastructure	0	
0 0-19 Organisation & Planning 4,068 815	-0	0%
0 Early Years Policy, Funding & Operations 94 6	0	0%
0 Education Capital 178 -523	0	0%
	00	3%
0 Children in Care Transport 2,005 703	0	0%
0 Home to School/College Transport – Mainstream 9,189 2,990 0-19 Place Planning & Organisation Service	0	0%
300 0-19 Flace Flamming & Organisation Service 25,355 6,818 3	00	1%
7,300 Education Directorate Total 89,835 35,087 7,3	00	8%
Executive Director		
0 Executive Director 1,452 294	0	0%
0 Central Financing 91 16	0	0%
0 Executive Director Total 1,543 310	0	0%
10,027 Total 354,097 148,205 9,9	72	3%
Grant Funding		
-7,000 <sup>13</sup> Financing DSG -60,969 -25,404 -7,0	- 00	-11%
0 No. Beauty 1 Octob	0	0%
0 Non Baselined Grants -30,400 -11,315		
-7,000 Grant Funding Total -30,400 -11,315 -7,000 -36,719 -7,000 -	00	8%
·	00	8%

#### **APPENDIX 2 – Commentary on Forecast Outturn Position**

Narrative is given below where there is an adverse/positive variance greater than 2% of annual budget or £100,000 whichever is greater.

Service	Budget 2019/20	Actual		turn ance
	£'000	£'000	£'000	%
1) Strategic Management - Adults	-1,824	7,428	-4,697	-257%

Around £3m of grant funding has been applied to partially mitigate opening pressures in Older People's Services detailed in note 3 below, in line with one of the purposes of the grant funding, in addition to a number of other underspends in the services within this budget heading.

A further £1.35m of in-year funding was agreed by GPC in July 2019 and applied to this line to provide further mitigation to cost pressures.

2) Autism and Adult Support	1,015	302	64	6%
1 7				

The Autism and Adult Support team is forecast to overspend by £64k, as a result of a very high cost care package put in place in August. This team works with a small number of people who often have high needs and are generally enabled to continue living in the community. Occasionally, however, a higher-cost placement is required as a result of changing need.

3) Older People's Services	46,565	20,840	5,319	11%

An overspend of £5,319k continues to be forecast for Older People's Services. This reflects the full-year effect of the overspend in 2018/19 and additional pressures expected to emerge over the course of 2019/20. The full-year-effect of the pressures that emerged in 2018/19 is £2.8m.

It was reported during 2018/19 that the cost of providing care was generally increasing, with the unit costs of most types of care increasing month-on-month and the number of people requiring residential care was also going up. The focus on discharging people from hospitals as quickly as possible to alleviate pressure on the broader health and social care system can result in more expensive care for people, at least in the shorter-term, and can result in the Council funding care placements that were appropriate for higher levels of need at point of discharge through the accelerated discharge process.

Residential placements are typically £50 per week more than 12 months ago (8%), and nursing placements are typically around £100 per week more expensive (15%). Within this, there was a particularly stark increase particularly in nursing care in the last half of 2018/19 – around 75% of the increase seen in a nursing bed cost came between November and March, and so the full impact was not known when business planning was being undertaken by committees. The number of people in residential and nursing care increased over 2018/19 but around 30% more than anticipated, again concentrated in the second half of the year.

This trend is continuing into 2019/20. We are including an estimate in the forecast of the additional pressure that will be seen by year end as a result of the upwards trend in price and service user numbers, particularly in residential and nursing care (£2.2m).

The total savings expectation in this service for 2019/20 is £3.1m, and this is expected to be delivered in full through the Adults Positive Challenge Programme of work, designed to reduce demand, for example through a reablement expansion and increasing technology enabled care to maintain independence.

In addition to the work embodied in the Adults Positive Challenge Programme to intervene at an earlier stage so the need for care is reduced or avoided, work is ongoing within the Council to bolster the domiciliary care market, and the broader care market in general:

- Further development of the Council's integrated brokerage team to source care packages;
- Providers at risk of failure are provided with some intensive support to maximise the continuity of care that they provide;
- The Reablement service has been greatly expanded and has a role as a provider of last resort for care in people's homes;
- The Care Homes project is working with providers to identify opportunities to increase residential
  and nursing home capacity across the county, particularly through expanding block capacity

Service	Budget 2019/20	Actual		turn ance
	£'000	£'000	£'000	%
4) Mental Health Services	13,205	4,886	304	2%

Mental Health Services are forecasting an overspend of £304k on operational budgets, which is a small increase of £37k from the position reported last month. Rising placement numbers for elderly mental health bed-based care at increasing unit costs is creating a pressure on budgets over and above the level of demand funding allocated. The majority of the increase since July has been mitigated by a high cost supported living placement being ended in Adult Mental Health.

Additional mitigation of £113k has been identified in Mental Health Commissioning.

5) Central Commissioning - Adults	11,095	-3,295	118	1%
-----------------------------------	--------	--------	-----	----

An overspend of £118k is forecast on Central Commissioning Adults.

This is due to a delay in the realisation of savings on the Housing Related Support contracts; some contracts have been extended until the service is retendered. The full saving is still forecast to be delivered by 2021/22 and work is ongoing as to how best to deliver this service. The in-year pressure on housing related support is £274k, however, this has been mitigated in part, including a £48k saving from retendering the block cars contract for domiciliary care.

6) Mental Health Commissioning	3,696	1,438	-113	-3%
--------------------------------	-------	-------	------	-----

Mental Health Commissioning is forecasting an underspend of £113k. There is an in-year windfall as a result of credits due from two external providers relating to prior year activity (£90k). Additionally, a number of efficiencies have been achieved against current year contracts. Whilst these only have a relatively immaterial impact on the 2019/20 financial position, any ongoing efficiencies will be factored in to Business Planning for 2020/21 onwards.

7) Children in Care Placements	23,819	8,457	650	3%
	·	•		

The revised Children in Care Placements outturn forecast is a £650k overspend. This is following an additional budget allocation of £350k as approved by GPC and the application of £400k of additional social care grant. Actual commitments are currently in the region of £737K overspent as a result of:

- Recent activity in relation to gang related crime has resulted in additional costs and high cost secure placements being required [at an average weekly cost of £7000.00 per child].
- 16 unaccompanied asylum seekers became Looked After in the last two months.
- An increase in the number of Children in Care in external placements [+20%] against a projected reduction. In real terms, as at 31 Aug 2019 we have a +6 number of children in external placements compared to 31 March 2019.

External Placements Client Group	Budgeted Packages	31 July 2019 Packages	31 Aug 2019 Packages	Variance from Budget
Residential Disability – Children	3	3	3	0
Child Homes – Secure Accommodation	1	4	4	+3
Child Homes – Educational	19	16	16	-3
Child Homes – General	33	39	40	+7
Independent Fostering	240	315	304	+64
Supported Accommodation	26	22	20	-6
Supported Living 16+	7	10	12	+5
TOTAL	329	409	399	+70

Service	Budget 2019/20	Actual		turn ance
	£'000	£'000	£'000	%

#### Children in Care Placements continued

 The foster placement capacity both in house and externally is overwhelmed by demand both locally and nationally. The real danger going forward is that the absence of appropriate fostering provision by default, leads to children and young people's care plans needing to change to residential services provision.

#### Mitigating factors moving forward include:

- Monthly Placement Mix and Care Numbers meeting chaired by the Service Director and attended by senior managers. This meeting focuses on activity aimed at reducing the numbers in care, length of care episodes and reduction in the need for externally commissioned provision.
- Reconstitution of panels to ensure greater scrutiny and supportive challenge.
- Introduction of twice weekly conference calls per Group Manager on placement activity followed by an Escalation Call each Thursday chaired by the Head of Service for Commissioning, and attended by each of the CSC Heads of Service as appropriate, Fostering Leads and Access to Resources.
- Authorisation processes in place for any escalation in resource requests.
- Assistant Director authorisation for any residential placement request.
- Monthly commissioning intentions (sufficiency strategy work-streams), budget and savings
  reconciliation meetings attended by senior managers accountable for each area of
  spend/practice. Enabling directed focus on emerging trends and appropriate responses,
  ensuring that each of the commissioning intentions are delivering as per work-stream and
  associated accountable officer. Production of datasets to support financial forecasting (in-house
  provider services and Access to Resources).
- Investment in children's social care commissioning to support the development of robust commissioning pseudo-dynamic purchasing systems for external spend. These commissioning models coupled with resource investment will enable more transparent competition amongst providers bidding for individual care packages, and therefore support the best value offer through competition driving down costs.
- Provider meetings scheduled through the Children's Placement Service (Access to Resources) to support the negotiation of packages at or post placement. Working with the Contracts Manager to ensure all placements are funded at the appropriate levels of need and cost.
- Regular High Cost Placement Review meetings to ensure children in externally funded
  placements are actively managed in terms of the ability of the provider to meet set
  objectives/outcomes, de-escalate where appropriate [levels of support] and maximizing
  opportunities for discounts (length of stay/siblings/ volume) and recognising potential lower cost
  options in line with each child's care plan.
- Additional investment in the recruitment and retention of the in-house fostering service to significantly increase the net number of mainstream fostering households over a three year period, as of 2018.
- Access to the Staying Close, Staying Connected Department for Education (DfE) initiative being
  piloted by a local charity offering 16-18 year old Children in Care Placements the opportunity to
  step-down from residential provision, to supported community based provision in what will
  transfer to their own tenancy post 18.
- Greater focus on those Children in Care Placements for whom permanency or rehabilitation home is the plan, to ensure timely care episodes and managed exits from care.

Service	Budget 2019/20	Actual	Out Varia	turn ance
	£'000	£'000	£'000	%
8) Coroners	1,117	604	235	21%

Coroners is forecasting a pressure of £235k. This is due to the increasing complexity of cases being referred to the coroner that require inquest and take time to conclude, requiring more specialist reports and advice and the recruitment of additional staff to complete investigations and prevent backlogs of cases building up. The cost of essential contracts for body storage, pathology, histology and toxicology has also increased.

9) Children in Care	15,760	6,532	350	2%
---------------------	--------	-------	-----	----

The Children in Care budget is anticipating an over spend of c£350k.

The UASC budget is forecasting a pressure of £200k. This is mainly in the over 18 budget due to the increased number of children turning 18 and acquiring care leaver status.

The Staying Put budget is forecasting a pressure of £30k as a result of a number of staying put arrangements agreed for Cambridgeshire children in external placements.

The costs associated with supporting both these groups of young people are not fully covered by the grants from the Home Office and DfE respectively.

The Supervised Contact budget is forecasting a pressure of £120k. The over spend is due to the use of additional relief staff and external agencies required to cover the current 228 Supervised Contact Cases (251 end July) which equate to an average of 673 sessions or 1275 hours per month (678 end July) supervised contact sessions a month. 334 (373 end July) children are currently open to the service.

#### Actions being taken:

For UASC we are continuing to review placements and are moving young people as appropriate to provisions that are more financially viable in expectation of a status decision. We are also reviewing our young people who are appeal rights exhausted. These reviews are likely to see a drop in accommodation spending as CCC discharge their duty to these young people in line with our statutory responsibilities under the immigration act. We also continue review of all staying put costs for young people in external placements to ensure that financial packages of support are needs led and compliant with CCC policy. For Supervised Contact we are reviewing the demand criteria across the cohort of Young People the service supports to include the review all of the cases that have completed proceedings (200+), to consider whether contact needs to continue to be supervised, if it does, does it need to be this service.

10) Legal Proceedings	1,970	866	400	20%
-----------------------	-------	-----	-----	-----

The Legal Proceedings budget is forecasting a £400k overspend.

Numbers of care proceedings per month increased by 72% for the period Feb to Apr 19 compared to the preceding 10 months. The increase was mainly due to care applications made in March, April and May, particularly in the North where four connected families saw 16 children coming into our care with sexual abuse and neglect the main concerns.

Service	Budget 2019/20	Actual	Actual Outturn Variance	
	£'000	£'000	£'000	%

#### **Legal Proceedings continued**

There are currently (end Aug) 167 live care proceedings, and whilst we saw reductions in live proceedings (183 end July) and 14 less new cases compared to July, legacy cases and associated costs are still working through the system and causing significant pressure on the legal budget.

#### Actions being taken:

Work is ongoing to manage our care proceedings and CP Plans and better track the cases through the system to avoid additional costs due to delay. However, due to the time lag in cases coming to court it will be a number of months before the increases seen earlier in the year work their way through the system.

School Tuition	11) Funding to Special Schools & Units, High Needs Top Up Funding and Out of School Tuition	35,101	17,231	7,000	20%
----------------	---	--------	--------	-------	-----

#### Funding to Special Schools and Units - £3.0m DSG overspend

As the number of children and young people with an EHCP increase, along with the complexity of need, we see additional demand for places at Special Schools and High Needs Units. The extent of this is such that a significant number of spot places have been agreed and the majority of our Special Schools are now full.

#### High Needs Top Up Funding - £2.5m DSG overspend

As well as the overall increases in EHCP numbers creating a pressure on the Top-Up budget, the number of young people with EHCPs in Post-16 Further Education is continuing to increase significantly as a result of the provisions laid out in the 2014 Children and Families Act. This element of provision is causing the majority of the forecast overspend on the High Needs Top-Up budget.

#### Out of School Tuition - £1.5m DSG overspend

There has been a continuing increase in the number of children with an Education Health and Care Plan (EHCP) who are awaiting a permanent school placement.

Several key themes have emerged throughout the last year, which have had an impact on the need for children to receive a package of education, sometimes for prolonged periods of time:

- Casework officers were not always made aware that a child's placement was at risk of breakdown until emergency annual review was called.
- Casework officers did not have sufficient access to SEND District Team staff to prevent the breakdown of an education placement in the same way as in place for children without an EHCP.
- There were insufficient specialist placements for children whose needs could not be met in mainstream school.
- There was often a prolonged period of time where a new school was being sought, but where schools put forward a case to refuse admission.
- In some cases of extended periods of tuition, parental preference was for tuition rather than inschool admission.

It has also emerged that casework officers do not currently have sufficient capacity to fulfil enough of a lead professional role which seeks to support children to return to mainstream or specialist settings.

#### **Mitigating Actions:**

A SEND Project Recovery team has been set-up to oversee and drive the delivery of the SEND recovery plan to address the current pressure on the High Needs Block.

Service	Budget 2019/20 Actual		Outturn Variance	
	£'000	£'000	£'000	%
12) Home to School Transport – Special	9,821	2,827	300	3%

Home to School Transport – Special is forecasting an £300k overspend for 2019/20. We are continuing to see significant increases in pupils with Education Health Care Plans (EHCPs) and those attending special schools, leading to a corresponding increase in transport costs. Between April 2018 and March 2019 there was an 11% increase in both pupils with EHCPs and pupils attending special schools, which is a higher level of growth than in previous years.

Alongside this, we are seeing an increase in complexity of need resulting in assessments being made by the child/young person's Statutory Assessment Case Work Officer that they require individual transport, and, in many cases, a passenger assistant to accompany them

While only statutory provision is provided in this area, and charging is in line with our statistical neighbours, if growth continues at the same rate as in 2018/19 then it is likely that the overspend will increase from what is currently reported. This will be clearer in September or October once routes have been finalised for the 19/20 academic year.

A strengthened governance system around requests for costly exceptional transport requests introduced in 2018/19 is resulting in the avoidance of some of the highest cost transports as is the use of personal transport budgets offered in place of costly individual taxis. Further actions being taken to mitigate the position include:

- An ongoing review of processes in the Social Education Transport and SEND teams with a view to reducing costs
- An earlier than usual tender process for routes starting in September to try and ensure that best value for money is achieved
- Implementation of an Independent Travel Training programme to allow more students to travel to school and college independently.

Within P&C, spend of £61.0m is funded by the ring fenced Dedicated Schools Grant. Current pressures on Funding to Special Schools and Units (£3.0m), High Needs Top Up Funding (£2.5m) and Out of School Tuition (£1.5m) equate to £7m and as such will be charged to the DSG.

The final DSG balance brought forward from 2018/19 was a deficit of £7,171k.

# **APPENDIX 3 – Grant Income Analysis**

The table below outlines the additional grant income, which is not built into base budgets.

Grant	Awarding Body	Expected Amount £'000
Grants as per Business Plan		
Public Health	Department of Health	293
Improved Better Care Fund	Ministry of Housing and Local Government	12,401
Social Care in Prisons Grant	DCLG	318
Winter Funding Grant	Ministry of Housing and Local Government	2,324
Unaccompanied Asylum Seekers	Home Office	2,875
Staying Put	DfE	174
Youth Offending Good Practice Grant	Youth Justice Board	526
Crime and Disorder Reduction Grant	Police & Crime Commissioner	127
Troubled Families	DCLG	1,694
Opportunity Area	DfE	3,400
Opportunity Area - Essential Life Skills	DfE	1,013
Adult Skills Grant	Skills Funding Agency	2,252
Early Intervention Youth Fund		384
Non-material grants (+/- £160k)	Various	125
Total Non Baselined Grants 2019/20		30,400

Financing DSG	Education Funding Agency	60,969
<b>Total Grant Funding 2019/20</b>		91,369

The non-baselined grants are spread across the P&C directorates as follows:

Directorate	Grant Total £'000
Adults & Safeguarding	15,163
Children & Safeguarding	7,407
Education	3,422
Community & Safety	4,408
TOTAL	30,400

# APPENDIX 4 – Virements and Budget Reconciliation Virements between P&C and other service blocks:

	Eff. Period	£'000	Notes
Budget as per Business Plan		254,936	
Cultural & Community Services	May	4,721	Transfer of Cultural & Community Services from Place & Economy
Children & Safeguarding - Legal Proceedings	May	30	Inflation allocation adjustment for Children's Services Legal from CS&LGSSMgd
Community & Safety – Trading Standards	June	694	Trading Standards moving from P&E
Commissioning - LAC Placements	June	350	Childrens: Exceptional secure accommodation GPC Funding
SEND Specialist Services	June	360	Childrens: SEND Investment GPC Funding
SEND Specialist Services	June	300	Childrens: Loss of grant GPC Funding
Strategic Management - Adults	June	1,350	Adults: Partial impact price pressures GPC Funding
Strategic Management - Adults	July	-12	Transfer P&E bus routes, as Ely Area Dial a Ride scheme now ended
Budget 2019/20		262,728	

## **APPENDIX 5 - Reserve Schedule**

	2019/20				
Fund Description	Balance at 1 April 2019	Movements in 2019/20	Balance at August 2019	Year End Forecast 2019/20	Notes
	£'000	£'000	£'000	£'000	
General Reserve					0 100 0701 11 1 1
P&C carry-forward	-4,756	4,756	0	-2,972	Overspend £2,972k applied against General Fund.
subtotal	-4,756	4,756	0	-2,972	
Equipment Reserves					
IT for Children in Care Placements	8	0	8	8	Replacement reserve for IT for Children in Care Placements (2 years remaining at current rate of spend)
subtotal	8	0	8	8	
Other Earmarked Reserves  Adults & Safeguarding					
Hunts Mental Health	200	0	200	200	Provision made in respect of a dispute with another County Council regarding a high cost, backdated package
Commissioning					
Mindful / Resilient Together	0	0	0	0	Programme of community mental health resilience work (spend over 3 years)
Home to School Transport Equalisation reserve	116	0	116	116	Equalisation reserve to adjust for the varying number of school days in different financial years
Disabled Facilities	7	0	7	7	Funding for grants for disabled children for adaptations to family homes.
Youth Offending Team (YOT) Remand (Equalisation Reserve)	10	0	10	10	Equalisation reserve for remand costs for young people in custody in Youth Offending Institutions and other secure accommodation.
Education Cambridgeshire Culture/Art Collection	153	0	153	153	Providing cultural experiences for children and young people in Cambs
Cross Service Other Reserves (<£50k)	0	0	0	0	Other small scale reserves.
subtotal	486	0	486	486	
TOTAL REVENUE RESERVE	-4,262	4,756	494	-2,478	

	Balance	201	9/20	Year End	
Fund Description	at 1 April 2019	Movements in 2019/20	Balance at August 2019	Forecast 2019/20	Notes
	£'000	£'000	£'000	£'000	
Capital Reserves					
Devolved Formula Capital	1,983	0	1,983	1,983	Devolved Formula Capital Grant is a three year rolling program managed by Cambridgeshire Schools.
Basic Need	27,531	0	27,531	27,531	The Basic Need allocation received in 2018/19 is fully committed against the approved capital plan. Remaining balance is 2019/20 & 2020/2021 funding in advance
Capital Maintenance	0	0	0	0	The School Condition allocation received in 2018/19 is fully committed against the approved capital plan.
Other Children Capital Reserves	5	0	5	5	£5k Universal Infant Free School Meal Grant c/fwd.
Other Adult Capital Reserves	-56	0	-56	-56	Adult Social Care Grant to fund 2019/20 capital programme spend.
TOTAL CAPITAL RESERVE	29,463	0	29,463	29,463	

<sup>(+)</sup> positive figures represent surplus funds.(-) negative figures represent deficit funds.

# **APPENDIX 6 – Capital Expenditure and Funding**

## 6.1 <u>Capital Expenditure</u>

determined

2019/20								
Original 2019/20 Budget as per BP	Scheme	Revised Budget for 2019/20	Actual Spend (Aug)	Forecast Spend – Outturn (Aug)	Forecast Variance – Outturn (Aug)			
£'000		£'000	£'000	£'000	£'000			
51,085	Basic Need – Primary	34,294	7,261	33,737	-557			
64,327	Basic Need – Secondary	51,096	25,755	45,043	-6,052			
100	Basic Need - Early Years	2,173	637	2,173	0			
7,357	Adaptations	1,119	798	1,119	0			
6,370	Specialist Provision	4,073	544	4,020	-53			
2,500	Condition & Maintenance	3,623	522	3,623	0			
1,005	Schools Managed Capital	2,796	0	2,796	0			
150	Site Acquisition and Development	150	71	150	0			
1,500	Temporary Accommodation	1,500	149	1,500	0			
275	Children Support Services	275	0	275	0			
5,565	Adult Social Care	5,565	4,189	5,565	0			
3,117	Cultural and Community Services	5,157	1,259	4,931	-226			
-16,828	Capital Variation	-13,399	0	-6,511	6,888			
2,744	Capitalised Interest	2,744	0	2,744	0			
129,267	Total P&C Capital Spending	101,166	41,185	101,166	0			

TOTAL SCHEME					
Total Scheme Revised Budget	Total Scheme Variance				
£'000	£'000				
273,607	-2,066				
320,279	-52				
5,718	0				
13,428	0				
23,128	-53				
27,123	0				
9,858	0				
600	0				
12,500	0				
2,575	0				
30,095	0				
10,630	0				
-61,000	0				
8,798	0				
677,339	-2,171				

The schemes with significant variances (>£250k) either due to changes in phasing or changes in overall scheme costs can be found in the following table:

	Forecast	Forecast Spend -	Variance		Breakdown of Variance		
Revised Budget for 2019/20	Spend - Outturn (August)	Outturn Variance (August)	Last Month (July)	Movement	Under / overspend	Reprogramming / Slippage	
£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Basic Need - Primary							
Histon Additional Places							
400	3,000	2,600	0	2,600	0	2,600	
Although delays were initially anticipated on this project as it involves building a replacement for the current Histon & Impington Infant School on a site in the Green Belt, the Buxhall Farm scheme has accelerated and construction will now take place in year. While the replacement school will not be required until 2021, commencing work at this point will result in lower construction costs than if the project were delayed.							
Chatteris New Schoo							
4,600	3,000	-1,600	0	-1,600	0	-1,600	
£1.6m slippage anticipated in 2019/20 due to issues around Highways and planning permission. This is a combined project with Cromwell Community College.  Bassingbourn Primary School							
2,666	2,400	-266	-266	0	-266	0	
Savings made on completion of scheme							
Godmanchester Bridge (Bearscroft Development)							
355	93	-262	-262	0	-262	0	
Savings made on completion of scheme							
Gamlingay Primary School							
406	156	-250	-250	0	-100	-150	
Savings made on completion of scheme							
Basic Need - Secondary							
Fenland Secondary							
5,000	600	-4,400	-4,400	0	0	-4,400	
were approved. Discu	ssions are o	to the Department for Educa n-going over the extent and s e resolved, the final specificat	cale of high	ways investme	ent necessary t	to improve access	

	Forecast Spend - Outturn (August)  Forecast Spend - Outturn Variance (August)	Forecast Spend	Variance		Breakdown of Variance			
Revised Budget for 2019/20		Last Month (July)	Movement	Under / overspend	Reprogramming / Slippage			
£'000	£'000	£'000	£'000	£'000	£'000	£'000		
Cromwell Community College								
5,500	4,000	-1,500	0	-1,500	0	-1,500		
£1.5m slippage anticipated in 2019/20 due to issues around Highways and planning permission. This is a combined project								
with Chatteris New School								
Other changes across all schemes (<250k)								
=	-	-910	-883	-27	-889	-21		
Other changes below £250k make up the remainder of the scheme variances.								
Total P&C variances:		-6.888	-2.061	-4.827	-1.517	-5.371		

### **P&C Capital Variation**

The Capital Programme Board recommended that services include a variation budgets to account for likely slippage in the capital programme, as it is sometimes difficult to allocate this to individual schemes in advance. The allocation for P&C's negative budget has been calculated as below, updated for the transfer of Cultural and Community Services. Slippage and underspends expected in 2019/20 are currently resulting in £6.51m of the capital variations budget being utilised.

2019/20						
Service	Capital Forecast Programme Outturn Variations Variance Budget (Aug 2019)		Capital Programme Variations Budget Used	Capital Programme Variations Budget Used	Revised Outturn Variance (Aug 2019)	
	£000	£000	£000	%	£000	
P&C	-13,399	-6,511	6,511	48.6%	0	
Total Spending	-13,399	-6,511	6,511	48.6%	0	

### 6.2 Capital Funding

2019/20						
Original 2019/20 Funding Allocation as per BP	Source of Funding	Revised Funding for 2019/20	Funding Outturn (Aug 19)	Funding Variance - Outturn (Aug 19)		
£'000		£'000	£'000	£'000		
6,905	Basic Need	6,905	6,905	0		
4,126	Capital maintenance	3,547	3,547	0		
1,005	Devolved Formula Capital	2,796	2,796	0		
4,115	Adult specific Grants	4,146	4,146	0		
14,976	S106 contributions	6,555	6,555	0		
2,052	Other Specific Grants	2,576	2,576	0		
0	Capital Receipts	131	131	0		
10,100	Other Revenue Contributions	10,100	10,100	0		
74,390	Prudential Borrowing	48,269	48,269	0		
11,598	Prudential Borrowing (Repayable)	16,141	16,141	0		
129,267	Total Funding	101,166	101,166	0		