Commercial and Investment

Finance and Performance Report - October 2017

1. **SUMMARY**

1.1 Finance

Previous Status	Category	Target	Current Status	Section Ref.
N/A	Income and Expenditure	Balanced year end position	Amber	2.1 – 2.4
N/A	Capital Programme	Remain within overall resources	Green	3.2

2. <u>INCOME AND EXPENDITURE</u>

2.1 Overall Position

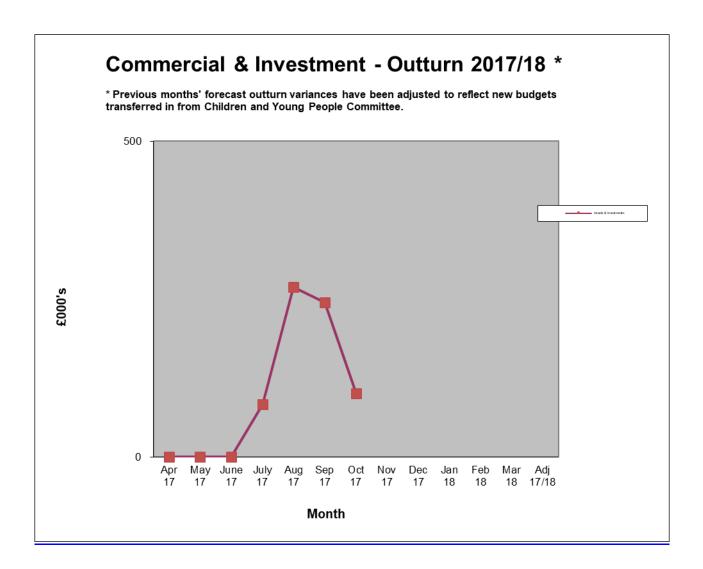
Original Budget as per BP (1)	Directorate	Current Budget	Variance -	l		Current Status	DoT
£000		£000	£000	£000	%		
2,712	Commercial & Investment	1,632	245	101	6	Amber	^
2,712	Total	1,632	245	101	6		

¹ The budget figures in this table are net, with the 'Original Budget as per BP' representing the Net Budget column in Table 1 of the Business Plan.

The service level budgetary control report for Commercial and Investment Committee for October can be found in C&I appendix 1.

Further analysis of the results can be found in <u>C&I appendix 2</u>.

² The September forecast outturn variance in the table has been adjusted to reflect September forecasts for new budgets transferred in from Children and Young People Committee.



2.2 Significant Issues – Commercial and Investment

Following the transfer of budgets relating to Traded Services to Schools and Parents from the Children and Young People Committee to C&I, there is a favourable change of £144k reported this month. This reflects a review of likely income achievable in the remainder of this year and the related utilisation of equipment replacement reserves, in the Education ICT and Cambridgeshire Music Services. C&I budgets are currently forecasting an overspend of £101k for 2017/18.

2.3 Additional Income and Grant Budgeted this Period (De minimis reporting limit = £30,000)

No new items were recorded during October 2017.

A full list of additional grant income for Commercial and Investment Committee can be found in <u>C&I appendix 3</u>.

2.4 Virements and Transfers to / from Reserves (including Operational Savings Reserve)

(De minimis reporting limit = £30,000)

The following virements were recorded this month to reflect changes in responsibilities:

	£	Notes
Transfer of Head of Service –		
Traded Services budgets from	68,097	
C&YP to C&I		
Non material virements (+/-	0	
£30k)	U	

A full list of virements made in the year to date for Commercial and Investments can be found in <u>C&I appendix 4</u>.

3. BALANCE SHEET

3.1 Reserves

A schedule of the Commercial and Investment reserves can be found in <u>C&I</u> appendix 5.

3.2 Capital Expenditure and Funding

Expenditure

Commercial and Investment Committee has a capital budget of £116m in 2017/18 and there is £2.3m spend to date. Predicted in-year variances of £905k have been netted off against the Capital Programme Variations budget; as a result it is currently expected that the programme will be in balance at year-end 2017/18. Total scheme variances of £290k underspent are expected over the lifetime of the schemes.

There are no new material variances to report for October.

Funding

Commercial and Investment Committee has capital funding of £116m in 2017/18.

As reported above, projected in-year variances remain within the allowance made in the capital variation budget. The programme budget is therefore expected to be in balance at year-end, with the expectation that this funding will continue to be required in line with the revised budget proposals.

There are no new material funding variances to report for October.

A detailed explanation of the position for Commercial and Investment Committee can be found in <u>C&I appendix 6</u>.

4. PERFORMANCE

4.1 Performance data for Commercial and Investments is not currently available.

C&I APPENDIX 1 – Commercial and Investment Budgetary Control Report

The variances to the end of October 2017 for Commercial and Investment are as follows:

		Current	Forecast	Forecast	Forecast
Original		Budget	Variance -	Variance -	Variance -
Budget as		for	Outturn	Outturn	Outturn
per BP		2017/18	(Sept)	(Oct)	(Oct)
£000 S	Service	£000 '	£000	£000	%
(Commercial & Investment				
1,111 E	Building Maintenance	1,111	0	2	0
-4,404 (County Farms	-4,404	0	0 '	0
4,500 (County Offices	4,568	-450	-452	-10
718 F	Property Services	521	0	0	0
22 F	Property Compliance	106	0	0	0
-11 (Capital Team	0	0	0	0
766 \$	Strategic Assets	803	349	349	43
10 7	Traded Services to Schools and Parents	68	0	-150	-220
0 1	CT Service (Education)	-200	0	0	0
0 F	Professional Development Centre Services	-71	0	0	0
0 (Cambs Music	789	0	0	0
0 (Outdoor Education (includes Grafham Water)	-77	104	113	146
0 (Cambridgeshire Catering & Cleaning Services	-449	243	239	53
0	Grant Income	-1,134	0	0	0
2,712		1,632	245	101	6
2,712	COMMERCIAL & INVESTMENT TOTAL	1,632	245	101	6
r	MEMORANDUM - Grant Income				
1 0	Music Education Hub Grant	-784	0	0	0
0 (One Public Estate Grant	-350	0	0	0
0		-1,134	0	0	0

C&I APPENDIX 2 – Commentary on Forecast Outturn Position

Number of budgets measured at service level that have an adverse/positive variance greater than 2% of annual budget or £100,000, whichever is greater.

Service	Current Budget £'000 Current Forecast Varia		
	2 000	£'000	%
County Offices	4,568	-452	-10

County Offices budgets are forecast to underspend by £452k at year-end. Members will be aware that the Council has increased public access to pay and display parking at the Shire Hall Campus and following successful implementation and marketing, this is now generating significant additional revenue income (£105k). The balance of the underspend is due to a rebate (£345k) for business rate costs following the leasing of the Castle Court office building to a student accommodation provider.

Strategic Assets	803	349	43
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Strategic assets budgets are predicting a £349k overspend at year end. This is due to the ending of shared service arrangements for Property and Asset services with LGSS. Whilst shared service arrangements applied the Council benefitted from savings made across partners. At the ending of the arrangements, budgets were disaggregated to the partners. As the equalisation between LGSS partners no longer applies for this service area, Cambridgeshire no longer receives the benefit of savings made at other partners and has a remaining deficit on the delivery of these services compared to the budget.

Traded Services to Schools and Parents 68 -150 -22
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Following the transfer of budgets relating to Traded Services to Schools and Parents from the Children and Young People Committee to C&I, there is a favourable change of £144k reported this month. This reflects a review of likely income achievable in the remainder of this year and the related utilisation of equipment replacement reserves, in the Education ICT and Cambridgeshire Music Services.

Outdoor Education (includes Grafham	77	442	1.16
Water)	-//	113	146

Traded Services to Schools and Parents have been transferred from the Children and Young People Committee and are reported within the C&I tables. The following services have transferred:

- ICT
- Professional Development Centre Services
- Cambs Music
- Outdoor Education (includes Grafham Water)

There is an ongoing pressure of £104k against Grafham Water which was identified during budget build. The budget includes an internal loan of £97k in 17/18 relating to building and improvement works carried out a number of years ago. Although prices have been increased for all user groups and the centre is running at high capacity, the

Service Current Budget £'000 Forecast Variance - Outturn £'000 %

centre is currently unable to generate sufficient income to cover the additional costs of the loan as well as a targeted £27k over-recovery.

This long standing issue will be addressed through a review of options for Grafham Water going forwards, with the aim of achieving a realistic and sustainable budget. We will look to mitigate the pressure in the short term via any emerging underspends elsewhere within the service.

Further, a £9k under recovery is now being forecasted against Stibbington Centre which has an overall income target of £18k. Under recovery here will also be addressed as part of the ongoing review of Outdoor Education services

Cambridgeshire Catering & Cleaning	-449	239	53
Services	-443	239	55

As part of recent internal re-organisations within People and Communities and CCS, the service is currently being led by the Resources directorate, and the financial contribution this service makes to the Council, and associated variances, are now reflected within the C&I tables. The Commercial & Investment Committee will oversee the service going forward, and as part of the transformation underway to ensure alignment to the Council's commercial interests.

CCS is currently forecasting an under recovery of £239k. The forecast has increased from the £216k pressure identified at budget build, and is a further £4k better than the £243k reported in September. The outturn will largely be determined by the service's success in achieving the targets for meal take-up and staffing costs by managing the staffing resources to maintain service provision through the winter period.

The movement in month primarily relates to a marginal reduction in provisions costs when compared to the September forecast. CCS commenced catering services at three new schools in September; all are new schools with good growth potential. Conversely, the Diamond Learning Trust have concluded a tender process with the result that CCS will no longer supply catering at three schools from January 2018.

Plans are being progressed with the Transformation Team to develop strategies in which the service can be competitive on price, make efficiencies to the service, and increase customer engagement. The Management Team are considering a number of additional actions for potential delivery in year, alongside wider considerations for long term model and structure. As a result of support from Transformation Team and the wider considerations, the HoS and Client Development posts have been held vacant since June, enabling an in year saving of £70k to be held whilst appropriate structure and future model discussions take place.

The mothballed C3 cook freeze unit has a potential £500k cost, including annual £80k lease/rates costs and approximately £250k dilapidations costs to resolve before the 2020 break clause.

C&I APPENDIX 3 – Grant Income Analysis

The table below outlines the additional grant income, which was not built into base budgets.

Grant	Awarding Body	Expected Amount £000
Grants as per Business Plan		0
One Public Estate	Cabinet Office	350
Music Education Hub Grant		784
Total Grants 2017/18		1,134

C&I APPENDIX 4 – Virements and Budget Reconciliation

	£000	Notes
Budget as per Business Plan	2,702	
Business Plan adjustments	44	
Transfer of Apprenticeship Levy from CS to C&I	6	
Transfer of Energy Team from C&I to ETE	-58	
Transfer of LGSS savings from C&I to LGSS Cambridge Office	-349	
Transfer of CCS budgets to C&I from C&YP	-449	
Transfer from C&YP to C&I of Traded Services to Schools and Parents	-343	
Non-material virements (+/- £30k)	11	
Head of Service – Traded Services	68	
Current Budget 2017/18	1,632	

C&I APPENDIX 5 - Reserve Schedule

1. Commercial and Investments Reserves

Fund Description	Balance at 31 March 2017 £'000	Movements in 2017/18 £'000	Balance as at 31 October 2017 £'000	Forecast Balance at 31 March 2018 £'000	Notes
Equipment Reserves					
The ICT Service (Education)	726	0	726	0	1
subtot	al 726	0	726	0	
Other Earmarked Funds					
Manor school site demolition costs	362	53	415	468	2
Cambs Music Reserve	80	0	80	0	3
subtot	al 442	53	495	468	
Short Term Provisions					
SPV provision	24	0	24	24	
subtot	al 24	0	24	24	
SUBTOTAL	1,192	53	1,245	492	
Capital Reserves					
General Capital Receipts	0	3,076	3,076	0	4
subtot	al 0	3,076	3,076	0	
TOTAL	1,192	3,129	4,322	492	

<u>Notes</u>

- 1 The reserve is committed to the replacement of essential equipment, which will be implemented before the end of March 2018.
- 2 Rental income from Bellerbys buildings on Manor School site is being held to offset demolition costs when the lease expires in 2021.
- 3 Annual reserve agreed by GPC to develop and support the Cambridgeshire Music CREATE program which will look to create new purpose-built accommodation.
- 4 Capital Receipts will be used to fund the capital programme at year-end.

C&I APPENDIX 6 – Capital Expenditure and Funding

Capital Expenditure

Commercial & Investment Capital Programme 2017/18						TOTAL SCHEME		
Original		Revised				Total	Total	
2017/18		Budget	Actual	Forecast	Forecast	Scheme	Schem	
Budget as		for	Spend	Spend -	Outturn	Revised	Foreca	
per BP		2017/18	2017/18	Outturn	Variance	Budget	Variand	
£000	Scheme	£000	£000	£000	£000	£000	£000	
550	Shire Hall Campus	550	236	550	-	5,502		
350	Local Plans Representations	350	140	200	(150)	3,902	(1	
500	County Farms Viability	621	311	621	-	3,353		
600	A&I - Building Maintenance	600	314	600	-	5,579		
-	Other Committed Projects	20	20	20	-	225		
-	Renewable Energy Soham	775	486	520	(255)	9,994	(1	
113,476	Housing Schemes	112,209	711	112,209	-	183,226		
482	MAC Joint Highways Project	482	-	482	-	5,198		
-	Office Portfolio Rationalisation	200	9	200	-	345		
1,068	Sawston Community Hub	1,401	77	901	(500)	1,502		
(550)	Capital Programme Variations	(1,000)	-	(95)	905	(767)		
116,476	TOTAL	116,208	2,305	116,208	-	218,059	(2	

Previously Reported Exceptions

- As previously reported, the Local Plans and Representations budget is predicted to underspend by £150k in 2017/18, and this will reduce the total cost of the scheme by the same amount. There will be a reduced budget requirement for this function in future years as more projects are developed by CHIC; this change is being addressed in the Business Planning proposals for 2018/19.
- The Renewable Energy Soham scheme is currently predicted to underspend by £255k in 2017/18. Of this underspend, £140k represents a reduction in the expected final cost of the project, leading to a predicted underspend against the total scheme budget, and £116k budget will be required to meet retention costs in 2018/19.
- The Commercial and Investment capital programme budget reduced by £250k due to the removal of the Energy Efficiency Fund budget, which transferred to Economy, Transport and Environment Committee.
- The Sawston Community Hub scheme is forecasting an underspend of £500k in 2017/18. This is due to delays in the build start date which may push some works back into 2018/19 and retention costs which will now be due in 2018/19; the total scheme cost is not affected. The scheme transferred from LGSS Managed to Commercial & Investment with a budget of £1.4m. Alongside this transfer, the capital programme variations budgets for Commercial & Investment and LGSS Managed were realigned, so the variations budget for Commercial & Investment returned to 20% of its budget (excluding housing schemes).

The Sawston Community Hub scheme was placed on hold in 2016/17, following delays arising from prolonged negotiations with the parish council and the village college, before the planning application could be submitted. The scheme has since

been reviewed, and following market testing the total scheme costs have now been re-assessed at £1.502m. This represents an increase of £178k over the estimated total scheme costs at Milestone 3+ (£1.324m), and an increase of £193k in the total scheme budget as recorded in the Business Planning proposals for 2017/18 (£1.309m); the programme budget had previously remained at the original estimate of £1.309m pending further review of the scheme. This cost increase is due to the actual cost inflation of materials over the period the project was delayed and issues arising from detailed design work.

General Purposes Committee was asked to approve the revised budget of £1.502m at its meeting on 19th September. This revision required an increase of £193k to the Prudential Borrowing requirement.

- The Housing Scheme budgets reflect the proposals included in the Business Plan 2017/18. The CHIC financial model is currently under review and any changes will be reported when further information becomes available. Planning permission is being actively progressed on schemes in order to maximise asset values.
- As previously reported the capital programme figures include a revised Capital Programme Variations target, which effectively reduces the programme budget. As forecast underspends start to be reported, these are netted off against the forecast outturn for the variation budget, resulting in a forecast balanced budget up until the point when slippage exceeds the variation budget.

Capital Funding

Commercial and Investment Capital Programme 2017/18								
Original 2017/18 Funding Allocation as per BP		Revised Funding for 2017/18	Forecast Outturn Spend (Oct)	Forecast Outturn Funding Variance (Oct)				
£000	Source of Funding	£000	£000	£000				
	Capital Receipts Prudential Borrowing	81,583 34,625		1,539 (1,539)				
115,408 TOTAL		116,208	116,208	-				

Previously Reported Exceptions

• The capital receipts forecast for 2017/18 has been increased by £1.9m to reflect additional monies received, including a £3m receipt in respect of land at Bassenhally (Phase 2). This increase is partly offset by a £350k reduction in capital receipts funding for C&I schemes, which is replaced by an increase in borrowing. This reduction is as a result of a capital funding adjustment relating to the Mosaic project within Corporate Services, which necessitates £350k of Mosaic expenditure to be funded from capital receipts.

- Following a review of the Mosaic project, it has been determined that £350k of Mosaic revenue costs can be classified as transformation work and is therefore eligible to be charged to capital and funded from capital receipts in 2017/18. These costs can only be classified as capital under the government directive on flexible use of capital receipts; therefore they must be funded by capital receipts rather than any other source of capital funding. This adjustment removes a pressure on the Mosaic revenue budget, bringing both revenue and capital budgets in on target. The overall level of funding through capital receipts and borrowing across the two committees is unchanged by this adjustment.
- The Energy Efficiency Fund budget of £250k transferred to Economy, Transport and Environment Committee, therefore the Commercial and Investment Committee borrowing requirement reduced by this amount.
- The Sawston Community Hub scheme transferred to the Commercial & Investment Committee with an approved budget of £1.2m; General Purposes Committee was asked to approve an increase of £193k in budget for the scheme, resulting in an increased borrowing requirement of this amount.
- The capital programme budget incorporates the following funding adjustments:
 - £1.1m funding for schemes carried-forward from 2016/17.
 - A reduction of £1.3m in respect of Housing Scheme funding which was brought forward from 2017/18 to fund expenditure in 2016/17.
 - £133k increase in the Capital Variation budget.
- Commercial and Investment Committee was asked to approve the carry forward of funding from 2016/17 into 2017/18 for the following schemes:

Scheme	£000	Notes
County Farms Viability	121	Carry forward £121k re Bettys Nose & Whitehall farm shop.
OtherCommitted Projects - K2	20	Roll forward balance of K2 funding (£20k) to fund continuing work on CCC implementation
Soham Solar Farm		Final network and consruction costs of £315k and a retention payment of £460k are due in 17/18. A scheme underspend of £340k is forecast.
Office Rationalisation	200	Ongoing work on office rationalisation, moves and co-location projects - including Sawtry, Hill Rise, Shire Hall, Hereward Hall, Buttsgrove, Scott House/Stanton House and Meadows closure.
	1,116	

 The Capital Programme Variations target included in the Business Plan was updated based on 2016/17 slippage and to allow for other funding sources in addition to borrowing.

The Capital Programme variation target reduces the overall capital budget, resulting in a reduced funding requirement.