

# CAMBRIDGESHIRE COUNTY COUNCIL

## NOTICE OF MEETING

The annual meeting of the County Council will be held at Shire Hall, Castle Hill, Cambridge on Tuesday 10th May 2016 at 1.30p.m.

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### A G E N D A

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Prayers led by Len Thornton, Clerk of Elders at Cambridge Jesus Lane Local Quaker Meeting

Apologies for Absence

1. Election of Chairman/woman of Council (oral)
2. Election of Vice-Chairman/woman of Council (oral)
3. Minutes – 22nd March 2016 (previously circulated)
4. Chairman's Announcements (oral)
5. Report of the County Returning Officer (oral)

*To report that Councillor XXX was elected to fill the vacancy in the St Neots Eaton Socon & Eynesbury Division in the by-election held on 5th May 2016*

6. Declarations of Interests (oral)

*[Guidance for Councillors on declaring interests is available at <http://tinyurl.com/ccc-decoint>]*

7. Public Question Time (oral)

*To receive and respond to questions from members of the public in accordance with Council Procedure Rule 9.3.*

8. Petitions (oral)

*To receive petitions from the public in accordance with Council Procedure Rule 9.4.*

9. Item for Determination from Pensions Committee (oral)

**Cambridgeshire's Pension Fund Assets into the ACCESS pool**

To consider the following recommendation arising from the Pension Committee meeting on 24th March 2016:

It was resolved:

that the Committee seeks the approval of Full Council over the recommendation that the Cambridgeshire Pension Fund pools with ACCESS.

*Note: a copy of the report discussed by the Pension Committee and the minutes of the meeting are available via the following link:*  
<http://tinyurl.com/ccc-pfc-2016-03-24>

10. Constitution and Ethics Committee Recommendations to Full Council
- a) Proposed changes to membership and standing orders of the Cambridgeshire Health and Wellbeing Board (pages 13-24)
  - b) Establishing an Assets and Investments Committee (pages 25-40)
  - c) Arrangements for the appointment of Independent Person(s) (pages 41-44)
  - d) Scheme of Delegation (pages 45-102)
11. Committees - Allocation of seats and substitutes to political groups in accordance with the political balance rules (to be tabled)
12. Appointment of the Chairman/woman and Vice-Chairman/woman of the following: (to be tabled)
- General Purposes Committee
  - Adults Policy and Service Committee
  - Children and Young People Policy and Service Committee
  - Economy and Environment Policy and Service Committee
  - Health Policy and Service Committee
  - Highways and Community Infrastructure Policy and Service Committee
- Appointment of the Chairman/woman only
- Health and Wellbeing Board
13. Appointments to Outside Organisations (pages 103-108)

14. Approval of Calendar of County Council Meetings (oral)

To approve the following calendar of meetings:

- 19th July 2016
- 18th October 2016
- 13th December 2016
- 21st February 2017
- 24th February 2017 (Provisional)
- 28th March 2017
- 23rd May 2017

15. Motions submitted under Council Procedure Rule 10 (oral)

**(a) Motion from Councillor Steve Count**

Council notes that:

- over the last 5 years £190m of revenue savings have been delivered
- further savings of £124m will be required over the period of the current medium term financial strategy
- although some broad savings have been identified within the plan for years beyond the current financial year if these are fully delivered, and no new service pressures arise in the next 5 years, there is still a further budgetary gap of £30m by the end of the current Medium Term Financial Strategy (MTFS)

Council further recognises the ways in which services are delivered are constantly evolving. Technology, and new ways of working, plays a significant part in that evolution. This has enabled the Council to commence a programme of property rationalisation, including most significantly, Council's earlier decision to vacate and subsequently lease Castle Court. This has delivered annual savings in excess of £1m without any impact on the citizens that we serve, enabling us to protect services to the most vulnerable in our communities.

Council also acknowledges that the cost of real estate, whether commercial or private, varies immensely across the County. However the cost of real estate within Cambridge City is consistently the most expensive.

Council further recognises that

- Shire Hall is the most valuable property within the Council's asset portfolio
- Its primary function is as office accommodation including the hosting of the Council's computer room
- Officer and member movements to Shire Hall exacerbate traffic pressures within the City
- The majority of staff using the building live outside of the City

Council further believes that the cost of service delivery should also be weighed against quality of the outcomes that are achieved. Even with enhancements to technology, and more agile ways of working, some services are better located together. Some service provision is best suited to a hub approach; some from locations closer to the community; and for some require no fixed base at all.

Council accepts that decisions on service delivery have, to date, been driven by either outcomes or savings. The County Council, has not in more recent years, fully evaluated alternative options for the use of Shire Hall and how the functions currently hosted from there could be provided in the future.

Whilst the opportunity will need to be fully assessed Council believes that:

- There may be potential savings, and or, operational benefits in reconsidering Shire Hall as its main base of operations
- Given the nature and location of Shire Hall the potential opportunity for realising a significant benefit to the residents of Cambridgeshire cannot go un-tested
- In re-considering the current location of the Council's Head Quarters the opportunity could facilitate a new working relationship with the Council's partner organisations

Council calls on the Chief Executive to develop an options appraisal that

- Considers alternatives to Shire Hall to determine the most effective way to deliver services, currently hosted within Shire Hall
- Considers alternatives to Shire Hall to determine the most effective method for fulfilling the Council's democratic duties and responsibilities
- Evaluates the potential alternative uses of Shire Hall

*[The Monitoring Officer advises that the motion relates to a matter for the Council to determine and that the motion is therefore in order as drafted]*

#### **(b) Motion from Councillor Steve Count**

This council notes the efforts Government is making in order to allow decentralisation of powers and budgets from Central Government. This council has been in discussions with local public service delivery partners and government in order to pursue devolution. Those discussions have resulted in various scenarios involving moving towards combined authorities of various sizes and geographies.

This council further recognises that in any one geographic point in Cambridgeshire Local Government is presently exercised by up to three separate and distinct organisations of Local Government; those being

1. Town, Parish or Ward
2. District or City
3. Cambridgeshire County Council.

Should this council join a combined authority there would be a further distinct organisation. "The combined authority"

In the creation of a new body there would inevitably be a process of change and a period of change can provide an opportunity for improvements. This council acknowledges that all of these different bodies execute separate distinct and valued functions. Although these can be referred to as tiers there is no order of seniority or subservience as the delegated and adopted functions of each are quite different. The functions and service each delivers is a result of historic and piecemeal changes, rather than by a complete design.

In pursuing any combined authority model this council further acknowledges the concerns that there is a potential for added and unwelcome bureaucracy: Whilst also recognising the addition of a body with new devolved powers from Government presents an opportunity to pursue a course to reduce bureaucracy and waste, whilst increasing efficiency.

The principal of subsidiarity, of delivering services at the lowest appropriate level is acknowledged as being of benefit to the public. Therefore any reorganisation should look at strategy, procurement, commissioning and service delivery separately, for each service provided; in order to determine the appropriate level for the determination or delivery of each area of responsibility. This in depth piece of work should commence at the acknowledgement of the formation of a combined authority and be fully implemented no later than the end of the first four year cycle of a combined authority. This piece of work should not be fettered in advance by any attempt to pre determine outcomes by excluding or promoting any particular models but should be evidence based to provide a conclusion. Should this council join a combined authority, then this council believes

- Bureaucracy should be reduced to the minimum necessary to perform its duties.
- Any proposal for the introduction of a new governing body would need to be cost neutral or better.
- A time of a change is an opportunity to re-examine current practises.
- A redesign of service delivery can be found that whilst incorporating additional powers from Government, is demonstrably more efficient and less bureaucratic than the present forms of governance.

Therefore this council resolves to seek agreement from all participating bodies in any combined authority agreement to

- Commit to a full and complete review of service delivery across all tiers.
- Commit to designing governance and delivery that is initially a maximum of cost neutral.
- Commit to a final design that aims to deliver a reduction in bureaucracy and cost.
- Commit to determining service delivery at the lowest appropriate level that makes efficient use of resources.
- Commit to a time scale of a maximum two years for review and maximum two years for implementation. The start to coincide with the formal acknowledgement of joining of a combined authority.
- Commit to using an evidence base to help shape the final outcome.

*[The Monitoring Officer advises that the motion relates to a matter for the Council to determine and that the motion is therefore in order as drafted]*

### **(c) Motion from Councillor Paul Bullen**

This council believes that:

- there is significant potential to achieve large scale financial savings in the cost of providing local government services that could be realised by replacing the six existing Councils in Cambridgeshire with two unitary councils and an overarching Combined Authority which reflects the identity and interests of local communities whilst delivering effective and convenient services to residents.
- public service organisations in Cambridgeshire have responded to the enormous financial challenges faced over the past several years in an innovative and responsible manner. However, significant funding shortfalls and continued pressure on public sector budgets persist, and at some point these financial pressures will inevitably have an impact on the ability of local government organisations to deliver good quality and safe services to the residents of Cambridgeshire.
- in addition to the financial position, the division of responsibilities between different tiers of councils results in waste, duplication and confusion amongst local residents. A single Combined Authority, consisting of two unitary authorities, would improve efficiency, deliver improved quality services and outcomes for residents and ultimately achieve better value for the public purse.
- the current national political climate does not lend itself to the creation of a single unitary authority in the immediate short term,

however, in these austere times, two unitary authorities as a combined authority, with additional devolved powers, is the only way we can achieve the required financial savings and maintain frontline services.

- it is therefore in the public interest to explore the potential to create a unitary form of local government for Cambridgeshire based on two unitary authorities with a Cambridge and Peterborough footprint and with a single Combined Authority for Cambridgeshire.

The council notes that:

- the Government is committed to a devolution deal for the East of England and would welcome increased investment in infrastructure for this area.
- the evidence suggests there is significant potential for achieving financial savings by moving to two unitary authorities, for example Cornwall Council confirmed that “in delivering £40m of savings in 2010/11 and the projected savings plans of £170m for 2011 onwards, a significant element of these savings can be delivered because we are a unitary authority”.

This Council therefore calls on the Chief Executive to:

- initiate a public consultation on the proposed model and to investigate the service benefits, costs and savings of moving to a single Combined Authority comprising two unitary authorities for Cambridgeshire, involving residents, businesses, partners and all interested stakeholders;
- produce recommendations on how best to ensure local democracy in Cambridgeshire and Peterborough is enhanced rather than diminished by exploring how best to capitalise on our town and parish councils;
- work with a cross-party working group of Councils whilst undertaking the required exploration; and,
- provide an estimate of the costs and benefits for Cambridgeshire arising from a change to unitary working for consideration at the first available Council Meeting in 2016.

*[The Monitoring Officer advises that the motion relates to a matter for the Council to determine and that the motion is therefore in order as drafted]*

**(d) Motion from Councillor Lucy Nethsingha**

This council notes the government intention, announced by Nicki Morgan, of forcing all schools to become academies by 2020 whether they wish to or not.

This council also notes the opposition to this position from the County Councils Network (CCN) and many parent governors.

This council requests that the Chief Executive write to the Education Secretary stating that this council opposes any forced academisation of schools.

*[The Monitoring Officer advises that the motion relates to a matter for the Council to determine and that the motion is therefore in order as drafted]*

**(e) Motion from Councillor Anna Bailey**

It has long been recognised that the A10 north of Cambridge suffers from high levels of congestion; with planned developments along its length this is set to worsen.

The ongoing A10 Corridor Study, funded by the County and District Councils, developers and the City Deal is due to report later this year. The scope of this study, however, ends at Ely and does not address the issues along the whole route.

This Council recognises the immediate and future capacity issues of the A10 as expressed in the draft Transport Strategy for East Cambridgeshire 2015, which, in summary, states:

*“There are a number of areas on the strategic and primary route network that require measures to be introduced for capacity reasons, with a particular emphasis on longer distance trips. These include: the A10 connecting Cambridge, Ely, Littleport and Downham Market.”*

This Council recognises that the development of Ely North and Waterbeach barracks will significantly increase the amount of traffic and welcomes the possibility of the City Deal to fund the South Cambridgeshire portion of the A10 between Milton and the border with East Cambridgeshire near the Lazy Otter.

This Council welcomes the statement by the Chancellor of the Exchequer that he will “look closely” at the bid for upgrading the A10 between Ely and Cambridge.

This Council recognises the opportunities presented by the proposed East Anglia Devolution Agreement to support delivery of comprehensive improvements to the A10 between Cambridge and Kings Lynn in Norfolk.



This Council recognises the need to undertake further scoping and business case work and therefore instructs the Chief Executive to:

- Commission a further high level economic and route options study for the A10 north of Cambridge to complement the existing A10 study for use in future bidding exercises
- Work with Norfolk County Council to develop a case for whole route improvement from Cambridge to Kings Lynn
- Work with the two Local Enterprise Partnerships to develop funding bids for the development and delivery of a scheme of improvement on the A10 north of Cambridge
- Continue to lobby government for improvements to the whole of this vital route.

*[The Monitoring Officer advises that the motion relates to a matter for the Council to determine and that the motion is therefore in order as drafted]*

**(f) Motion from Councillor Jocelynn Scutt**

The Council notes that to facilitate effective and efficient progress of the Greater Cambridge City Deal, Cambridgeshire County Council, Cambridge City Council and South Cambridgeshire District Council each delegated to the City Deal Executive Board various of their respective powers. Specific and confined to matters going to facilitation of Greater Cambridge City Deal (the City Deal) projects, these delegated powers include:

**Greater Cambridge City Deal – summary of delegations**

Cambridgeshire County Council	Cambridge City Council	South Cambridgeshire District Council
<b>Economy &amp; Environment Committee (delegated to Exec. Board)</b> <ul style="list-style-type: none"> <li>• Making decisions around and exercising Compulsory Purchase Order powers</li> <li>• Making decisions around Side Roads Orders</li> <li>• Promote Transport and Works Act Orders</li> </ul>	<b>Planning Committee (delegated to Cambridge Fringes JDCC)</b> <ul style="list-style-type: none"> <li>• Planning consent for City Deal infrastructure schemes</li> </ul>	<b>Planning Committee (delegated to Cambridge Fringes JDCC)</b> <ul style="list-style-type: none"> <li>• Planning consent for City Deal infrastructure schemes</li> </ul>

<b>Highways &amp; Community Infrastructure Committee (delegated to Exec. Board)</b> <ul style="list-style-type: none"> <li>• Making decisions re. Traffic Regulation Orders</li> </ul>		
<b>Planning Committee (delegated to Cambridge Fringes JDCC)</b> <ul style="list-style-type: none"> <li>• Planning consent for City Deal infrastructure schemes</li> </ul>		

All and any exercise of those delegated powers by the City Deal Executive Board is governed by legislative requirements including, for example (in relation to Traffic Regulation Orders – TROs) those under the Local Authorities' Traffic Orders (Procedure)(England and Wales) Regulations 1996.

Whilst recognising this, due to some expression of community concern, on 1 March 2016 the Highways & Community Infrastructure Committee in supporting delegation of decisions re Traffic Regulation Orders included a requirement that safeguards be incorporated into the process by which the delegated power of decision-making vis-à-vis Traffic Regulation Orders (TROs) be exercised by the City Deal Board.

At its meeting on 3rd March 2016, the City Deal Board agreed to incorporate safeguards.

As Cambridgeshire County Council has responsibility in relation to residents of Cambridgeshire, the Council resolves to ask the Executive Director: Economy, Transport and Environment to write to the City Deal Executive Board to ask it to consider the following safeguards:

1. Upon determining that a delegated power relating to Compulsory Purchase Order powers, Side Road Orders (SROs), Transport and Works Act Orders (TWAOs), Traffic Regulation Orders (TROs) or Planning consent, the City Deal Executive Board will notify the relevant authority and Councillors for the area where the proposed power is to be exercised.
2. The Councillors referred to in paragraph 1 will be consulted in relation to the exercise of the power.

3. On an annual basis, the City Deal Executive Board will provide to the relevant authority a list of orders made in accordance with the delegated power – that is, for example, a list of all TROs granted in relation to City Deal projects.
4. Any safeguards the City Deal Executive Board establishes are to be notified to the County Council and its Economy & Environment Committee, Highways & Community Infrastructure Committee, and Planning Committee so soon as practicable.

*[The Monitoring Officer advises that the motion relates to a matter for the Council to determine and that the motion is therefore in order as drafted]*

16. Annual Reports from Policy and Service Committees

- |   |                 |
|---|-----------------|
| (i) Adults                                  | (pages 109-112) |
| (ii) Children and Young People              | (pages 113-115) |
| (iii) Economy and Environment               | (pages 117-122) |
| (iv) Health                                 | (pages 123-126) |
| (v) Highways and Community Infrastructure   | (pages 127-132) |
| (vi) General Purposes/Leader of the Council | (pages 133-136) |

17. Questions:

- (a) **Oral Questions** (Council Procedure Rule 9.1) (oral)

Members will be invited to ask questions of:

- the Leader of Council
- Group Leaders
- the Chairman/woman & Vice-Chairman/woman of any Committee
- Spokesmen/women
- Council representatives on Outside Bodies, Partnership Liaison and Advisory Groups and Internal Advisory Groups and Panels

Note: questions should relate to business discussed at a committee meeting, any matter relevant to the business of the Council and/or matter which affects the County of Cambridgeshire. The maximum time allowed for questions and answers will be 60 minutes.

- (b) **Written Questions** (Council Procedure Rule 9.2) (oral)

To note responses to written questions from Councillors submitted under Council Procedure Rule 9.2.

Dated 29th April 2016



Quentin Baker  
Director of LGSS Law,  
Procurement and Governance  
& Monitoring Officer

*The County Council is committed to open government and members of the public are welcome to attend this meeting. It supports the principle of transparency and encourages filming, recording and taking photographs at meetings that are open to the public. It also welcomes the use of social networking and micro-blogging websites (such as Twitter and Facebook) to communicate with people about what is happening, as it happens. These arrangements operate in accordance with a protocol agreed by the Chairman of the Council and political Group Leaders which can be accessed via the following link or made available on request:*  
<http://tinyurl.com/ccf-film-record>

*The Council cannot provide car parking on the Shire Hall site so you will need to use nearby public car parks. Details of other transport options are available on the Council's website at: <http://tinyurl.com/ccf-carpark>*

*For more information about this meeting, including access arrangements and facilities for people with disabilities, please contact Michelle Rowe at the County Council's Democratic Services on Cambridge (01223) 699180 or by email at: [michelle.rowe@cambridgeshire.gov.uk](mailto:michelle.rowe@cambridgeshire.gov.uk)*