

Service: People Services and Public Health
 Subject: Finance Monitoring Report – Close 2022/23
 Date: 28th April 2023

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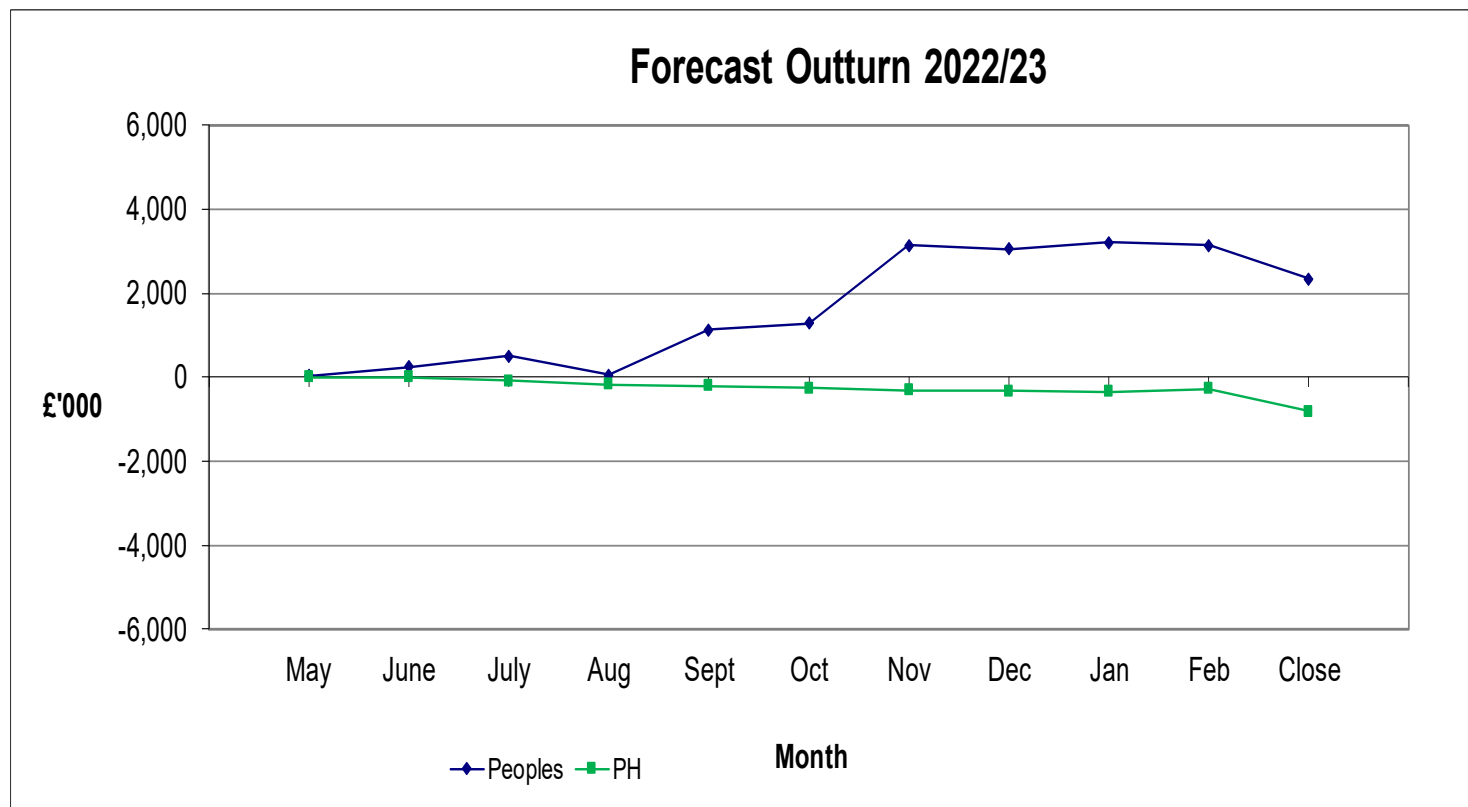
1. Revenue Executive Summary

1.1 Overall Position

People Services reported an overspend of £2,341k at the end of Closedown 2022/23.

Public Health reported an underspend of £809k at the end of Closedown 2022/23.

1.2 Summary of Revenue position by Directorate



1.2.1 People Services

Forecast Outturn Variance (Previous) £000	Directorate	Budget 2022/23 £000	Actual £000	Outturn Variance £000	Outturn Variance %
-671	Adults & Safeguarding	194,151	193,203	-948	-0.5%
811	Commissioning	44,788	45,831	1,043	2.3%
-474	Children & Safeguarding	62,776	61,203	-1,573	-2.5%
3,425	Education - non DSG	48,295	52,098	3,803	7.9%
11,800	Education - DSG	101,680	114,625	12,945	12.7%
65	Executive Director	941	956	16	1.7%
14,942	Total Expenditure	452,631	467,917	15,286	3.4%
-11,800	Grant Funding (including DSG)	-140,781	-153,726	-12,945	9.2%
3,142	Total	311,850	314,191	2,341	0.8%

1.2.2 Public Health

Forecast Outturn Variance (Previous) £000	Directorate	Budget 2022/23 £000	Actual £000	Outturn Variance £000	Outturn Variance %
1	Children Health	9,320	9,319	-1	0.0%
3	Drugs & Alcohol	6,511	6,443	-67	-1.0%
87	Sexual Health & Contraception	5,211	4,997	-214	-4.1%
-67	Behaviour Change / Preventing Long Term Conditions	5,188	5,039	-149	-2.9%
-7	Falls Prevention	302	302	-0	0.0%
4	General Prevention Activities	1	-25	-26	-1954.1%
-2	Adult Mental Health & Community Safety	279	259	-20	-7.1%
-304	Public Health Directorate	4,797	4,465	-332	-6.9%
-285	Total Expenditure	31,610	30,800	-809	-2.6%

1.3 Summary by Committee

People Services and Public Health Services are overseen by different Committees – these tables provide Committee-level summaries of services' revenue financial positions.

1.3.1 Adults & Health Committee

Forecast Outturn Variance (Previous) £000	Directorate	Budget 2022/23 £000	Actual 2022 £000	Outturn Variance £000
-671	Adults & Safeguarding	194,151	193,203	-948
-764	Adults Commissioning (including Local Assistance Scheme)	19,010	18,393	-617
-286	Public Health (excl. Children's Health)	22,290	21,481	-809
-1,722	Total Expenditure	235,451	233,077	-2,374
1	Grant Funding (including Improved Better Care Fund, Public Health Grant etc.)	-44,625	-44,626	-1
-1,720	Total	190,825	188,451	-2,375

1.3.2 Children and Young People Committee

Forecast Outturn Variance (Previous) £000	Directorate	Budget 2022/23 £000	Actual 2022 £000	Outturn Variance £000
1,650	Children's Commissioning	24,952	26,741	1,788
0	Communities & Safety - Central Integrated Youth Support Services	0	0	0
-474	Children & Safeguarding	62,776	61,203	-1,573
3,425	Education – non DSG	47,296	51,099	3,803
1	Public Health - Children's Health	9,320	9,319	-1
4,589	Total Expenditure	144,343	148,362	4,018
-1	Grant Funding (excluding Dedicated Schools Grant etc.)	-24,631	-24,630	1
4,587	Total Non-DSG	119,713	123,732	4,019
0	Commissioning – DSG	245	245	0
11,800	Education – DSG (incl. contribution to combined budgets)	102,680	115,625	12,945
0	Schools Financing - DSG (incl. Early Years, Recoupment etc.)	-102,925	-103,930	-1,005
11,800	Total DSG (Ringfenced Grant)	0	11,940	11,940

1.3.3 Cross Cutting People Services Policy Lines

Forecast Variance Outturn (Previous) £000	Directorate	Budget 2022/23 £000	Actual 2022 £000	Outturn Variance £000
-75	Strategic Management – Commissioning	580	452	-128
65	Executive Director	941	956	16
-10	Total Expenditure	1,521	1,408	-113
0	Grant Funding	0	0	0
-10	Total	1,521	1,408	-113

1.4 Significant Issues – People Services

At the end of March, People Services is reporting an overspend of £2,341k (0.75%). Significant issues within the Directorate are set out in the paragraphs below. Appendix 1 provides the detailed financial information by service, with Appendix 1a providing a more detailed breakdown of areas funded directly from the Dedicated Schools Grant (DSG) and Appendix 3 providing a narrative from those services with a significant variance against budget.

1.4.1 Adults

The overall position for Adults and Safeguarding and Adults Commissioning at the end of 2022/23 was an underspend of £1,565k. This masked considerable variances across the different service user groups with financial pressures across Learning Disability, Physical Disability and Mental Health. However, these were more than offset by underspends elsewhere, particularly in the costs of services for Older People, in underspends from vacant posts whilst we seek to recruit, and in Adults Commissioning. Following on from the pandemic we are continuing to see demand for residential care for Older People at below pre pandemic levels and it is anticipated that this trend will continue for some time to come.

Care providers are continuing to report cost pressures related to both workforce issues and the current cost of living crisis. These are likely to put continuing pressure on uplift budgets across all care types for 2023/24, although inflation funding and payments to providers from the ASC Market Sustainability and Improvement Fund will help. The position of the care market, particularly related to workforce issues, is making some placements more difficult to source, particularly at the more complex end of provision.

In line with the social care reform agenda the Council undertook “cost of care” exercises with both homecare and care home providers. Whilst the implementation of the reforms has now been delayed until October 2025, the outcomes of the cost of care exercises are a gap for many providers between what is currently paid, and the “cost of care” derived from provider data. We have some funding from government for 2023/24 and beyond to start to close this gap, but this will be far from enough to fund the cost increases indicated by the “cost of care” exercises which were estimated at £23.4m per annum for homecare for all Adults and care homes for Older People. Increased rates in these areas will also likely increase the costs of other care packages not currently included in the remit of the “cost of care” work such as care homes for people aged under 65 and supported living placements.

As part of its 2022/23 Business Plan, the Council committed to providing additional funding to care providers towards all paying the real living wage within three years. Dedicated capacity was resourced to initiate a review of providers in Cambridgeshire to consider if they were paying the real living wage or above to their caring staff. This review has been undertaken alongside the “cost of care” work required under the government’s Adult Social Care reform agenda. Of 220 providers surveyed, 38 providers (17.3%) evidenced payment of below the 2021/22 real living wage rate of £9.50 per hour. Additional funding was allocated to many of those providers in 2022/23 to fund the Real Living Wage, and work will continue into 2023/24 to plan implementation of the uplifted real living wage on an ongoing basis. In addition, we are incorporating the requirement to pay real living wage when we recommission services.

Hospital Discharge systems continue to be pressured although additional funding has been provided to both the Council and our health partners to help address these issues. The medium-term recovery of clients assessed as having primary health needs upon hospital discharge can return individuals to social care funding streams. In addition, the impact of delayed health care treatments such as operations, will also affect individual needs and health inequalities negatively.

1.4.2 Children and Safeguarding

Children & Safeguarding (including Children in Care Placements) has a net outturn overspend of £229k.

The Children in Care placements budget has an outturn overspend of £1.8m. The biggest impact on the Placement Budget has been a small number of high- cost placements for children with exceptional behaviors and complex needs and has contributed to more C&YP being in residential and secure homes than budgeted. These costs have been incurred since August and the children have been subject of multiple placement searches, two of whom moved to reduce cost provisions relatively quickly. Costs for one child remain excessive, and endeavors are being made to find suitable alternative reduced cost provision.

The local pressures of supply and demand, inflationary pressures and difficulty in recruiting and retaining internal foster care families are reflected nationally and CCC is developing a transformation programme which will include projects and strategies to help address these long-standing market issues.

Strategic Management – Children and Safeguarding - Across Childrens and Safeguarding there was a £1m over achievement of the vacancy factor target due to a combination of the difficulty in recruiting to qualified Social Worker positions and recruitment to vacancies taking longer than anticipated across the service.

To address continuing difficulty in recruiting to Social Worker posts, a programme board has been established to focus on recruitment, retention, and development of the workforce offer.

Other notable variations at year end include:

Children's Disability Service - outturn underspend of -£172k due a combination of vacant posts, several large Direct Payment packages of support ending in the latter part of the year and higher than anticipated income.

Legal Proceedings - outturn overspend of £176k. In particular, there has been an increase in legal spend for Family Safeguarding and Assessment services.

Fostering and Supervised Contact - outturn underspend of £169k against Professional Foster Carers, primarily as a result of the reduction of the Children in Care (CiC) population accessing this provision.

Integrated Front Door - outturn overspend of £217k within the staffing budget as a result of the use of agency staff within the service, AMPH allowance given to Emergency Duty Team (EDT) adult workers, as well as additional hours worked by EDT to cover sickness and support with increased volume of work.

Adoption Allowances – outturn underspend of -£373k, primarily against Special Guardianship Orders, which is a result of savings realised from changes made to allowances following the introduction of a new means testing tool, in line with DfE recommendations.

Safeguarding East – outturn underspend of £211k. This is due to no current 'no recourse to public funds' (NRPF) families within the service area and therefore no expenditure. There is also reduced Section 17 expenditure due to the service utilising charitable support and/or other avenues of support to assist children and families where needed.

1.4.3 Education

Outdoor Education – outturn overspend of £29k, primarily as a result of an underlying staffing pressure at Stibbington.

Cambridgeshire Music – outturn overspend of £138k relates to a pressure within the service staffing budgets. Demand for services has lessened through the Autumn Term affected in part by the national economic picture, as a result it has taken longer to build newly appointed staff up to their correct level of work mid-year. In addition, the impact of the agreed pay award added costs beyond the budgeted level.

Redundancy and Teachers Pensions – outturn underspend of £326k due to a significant reduction in the number of individuals receiving pension payments. There has also been lower than anticipated activity in redundancies.

SEND Specialist Services – outturn overspend of £601k on core funded activities. The Education Psychology reported a pressure of £285k. The service has experienced increasing demand which cannot be met from within the substantive team and is therefore being met through use of locum Education Psychologists.

In addition, The SEND Training service ended the year with an overspend of £105k. The level of income from providing training to schools is less than budgeted. Previously any shortfall has been offset by underspends in staffing and other areas, but that is no longer possible due to pressure across SEND.

The SEND Head of Service has overspent by just over £200k, primarily due to one-off additional costs this financial year, such as back-dated invoices being received from NHS partners, and some small unfunded pressures elsewhere within SEND.

The net pressure on DSG funded activities across special schools and units, top-up funding, placements and tuition is a result of the continuing increase in the number of children and young people with Education, Health, and Care Plans (EHCPs).

0-19 Organisation and Planning – outturn underspend of £93k. £60k is within the Safeguarding team following a review of their offer which resulted in delivering a wider range of courses and increasing their marketing.

Home to School Transport Special has reported a year end overspend of £1.901m. Following the retender of 330 routes for Sept 2022, average contract costs have gone up by 18.5% from 2021 reflecting the strong impact of inflation. In addition, there has been an increase in the number of pupils being transported to special schools. The lack of special school places available locally has necessitated longer and less efficient transport routes and has added to the pressure on this budget.

Children in Care (CIC) transport has ended the year with a £492k overspend. There has been an increase in transport demand arising from an increasing shortage in local placements, requiring children to be transported further. In addition, transport requests for CIC pupils as part of their care package have increased due to carers feeling unable to meet the increased fuel costs.

Home to School mainstream has reported a £731k year end overspend. As with all the transport budgets, driver shortages and inflation have increased contract costs. In addition, several areas in the county have a lack of local places meaning that pupils must be transported further at higher cost.

Dedicated Schools Grant (DSG) –Appendix 1a provides a detailed breakdown of all DSG spend within People Services. The budget figures are net of recoupment for academies and High Needs place funding.

Due to the continuing increase in the number of children and young people with an EHCP, and the complexity of need of these young people, the overall spend on the High Needs Block element of the DSG funded budgets has continued to rise. At the end of 2021/22 there was a net DSG overspend of £12.43m to the end of the year. When added to the existing DSG deficit of £26.83m and following prior-year adjustments in relation to early years a revised cumulative deficit of £39.32m was brought forward into 2022/23.

To the end of 2022/23 the DSG had a net overspend of £11.94m, compared to previous forecasts of £11.8m.

As a result of the Safety Valve Agreement with the Secretary of State for Education the local authority received an initial payment of £19.6m in March 2023 which will support the reduction of the overall DSG deficit. Alongside this, a local authority contribution of £2.5m has been applied, resulting in a reduced cumulative deficit of £29.16m to be carried forward into 2023/24.

1.5 Significant Issues – Public Health

The Public Health Directorate is funded wholly by ringfenced grants, mainly the Public Health Grant. The work of the Directorate was severely impacted by the pandemic, as capacity was re-directed to outbreak management, testing, and infection control work. The Directorate has now returned to business as usual following the pandemic but there are ongoing issues that have impacted on activity and spend.

At the end of 2022/23, the Public Health Directorate has underspent by £809k (2.6%). There are continuing risks which will carry forward into 2023/24:

- i) much of the Directorate's spend is contracts with, or payments to Primary Care (GP practices and community pharmacies) for specific work. Primary Care continues to be under pressure, and it may take some time for activity levels to return to pre pandemic levels;
- ii) Public Health pays for residents who access Genito Urinary Medicine Clinics in other areas. It is not always possible to forecast activity and spend but it dropped substantially in 2022/23;
- iii) the unprecedented demand for Public Health staff across the country meant recruitment became very difficult through the pandemic resulting in underspends on staffing budgets. The position within the Public Health team has improved in recent months with recruitment becoming easier, but recruitment challenges continue to be reflected in our provider services which has affected their ability to deliver consistently; and
- iv) the reserve figure also reflects the maximisation of spend from the remaining Contain Outbreak Management Fund (COMF) when it included recovering from the impact of the pandemic.

Detailed financial information for Public Health is contained in Appendix 2, with Appendix 3 providing a narrative from those services with a significant variance against budget.

2. Capital Executive Summary

2022/23 In Year Pressures/Slippage

At the end of the financial year 2023, the capital programme underspend is £16,749k. The level of slippage and underspend in 2022/23 exceeded the revised Capital Variation Budget of £9,114k. The Capital Variation Budget has been recalculated following the CLT restructure, reflecting the movement of schemes to Strategy & Partnerships as outlined below.

Details of the currently forecasted capital variances can be found in Appendix 4.

3. Savings Tracker Summary

The savings trackers are produced quarterly to monitor delivery of savings against agreed plans. The final savings trackers of 2022/23 for People Services and Public Health is included at Appendix 5.

4. Technical note

On a biannual basis, a technical financial appendix is included as Appendix 6. This appendix covers:

- Grants that have been received by the service, and where these have been more or less than expected
- Budget movements (virements) into or out of People Services from other services (but not within People Services), to show why the budget might be different from that agreed by Full Council
- Service reserves – funds held for specific purposes that may be drawn down in-year or carried-forward – including use of funds and forecast draw-down.

5. Key Activity Data

The Actual Weekly Costs for all clients shown in section 5.1.1 - 5.2.6 are calculated based on all clients who have received a service, are receiving a service, or we plan will receive a service. Some clients will have ceased receiving a service in previous months, or during this month, or we will have assumed an end date in the future.

5.1 Children and Young People

5.1.1 Key activity data at the end of Closedown 2022/23 for Children in Care Placements is shown below:

	BUDGET				ACTUAL (Closedown 22-23)				FORECAST		
Service Type	No of placements Budgeted	Annual Budget	No. of weeks funded	Average weekly cost per head	Snapshot of No. of placements Closedown 22-23	Yearly Average	Outturn	Average weekly cost per head	Yearly Average budgeted no. of placements	Net Variance to Budget	Average weekly cost diff +/-
Residential - disability	11	£1,669k	52	2,918.30	4	4.00	£862k	3,276.58	-7.00	-£807k	358.28
Residential - secure accommodation	1	£548k	52	10,528.85	3	1.78	£1,097k	24,370.85	0.78	£550k	13,842.00
Residential schools	7	£538k	52	1,477.65	6	6.00	£491k	1,677.70	-1.00	-£47k	200.05
Residential homes	40	£8,738k	52	4,200.81	48	45.87	£10,345k	5,715.22	5.87	£1,608k	1,514.41
Independent Fostering	198	£9,153k	52	888.96	178	177.34	£8,198k	920.63	-20.66	-£954k	31.67
Tier 4 Step down	2	£465k	52	4,472.26	2	1.02	£142k	4,459.62	-0.98	-£323k	-12.64
Supported Accommodation	13	£1,549k	52	2,291.91	22	18.10	£3,139k	8,851.82	5.10	£1,590k	6,559.91
16+	3	£50k	52	321.01	6	3.23	£72k	299.95	0.23	£22k	-21.05
Supported Living	3	£412k	52	2,640.93	2	2.74	£576k	3,633.38	-0.26	£164k	992.45
Growth/Replacement	0	£k	0	0.00	0	0.00	£k	0.00	-	£k	0.00
Additional one off budget/actuals	0	£k	0	0.00	0	0.00	£k	0.00	-	£k	0.00
Mitigations required	0	£k	0	0.00	0	0.00	£k	0.00	-	£k	0.00
TOTAL	278	£23,122k			271	260.08	£24,923k		-17.92	£1,802k	
In-house Fostering	190	£4,046k	56	393.41	168	160.80	£3,842k	458.64	-29.20	-£204k	65.23
In-house fostering - Reg 24	27	£268k	56	177.13	25	32.20	£303k	180.42	5.20	£34k	3.29
Family & Friends Foster Carers	20	£311k	52	283.05	15	17.54	£347k	377.42	-2.46	£36k	94.37
Supported Lodgings	5	£38k	52	145.42	1	1.74	£13k	132.99	-3.26	-£25k	-12.43
TOTAL	242	£4,663k			209	212.28	£4,504k		-29.72	-£158k	
Adoption Allowances	95	£1,091k	52	220.22	75	79.00	£1,011k	245.50	-16.00	-£80k	25.28
Special Guardianship Orders	313	£2,421k	52	148.35	276	280.91	£2,195k	149.88	-32.09	-£226k	1.53
Child Arrangement Orders	51	£414k	52	155.52	47	47.85	£388k	155.45	-3.15	-£26k	-0.07
Concurrent Adoption	2	£22k	52	210.00	0	0.00	£k	0.00	-2.00	-£22k	-210.00
TOTAL	461	£3,947k			398	407.76	£3,594k		-53.24	-£353k	
OVERALL TOTAL	981	£31,732k			878	880.13	£33,022k		-100.87	£1,290k	

NOTES:

In house Fostering payments fund 56 weeks as carers receive two additional weeks payment during the summer holidays and one additional week each for Christmas and birthday.

5.1.2 Key activity data at the end of Closedown 2022/23 for SEN Placements is shown below:

The following key activity data for SEND covers 5 of the main provision types for pupils with EHCPs.

Budgeted data is based on actual data at the close of 2021/22 and an increase in pupil numbers over the course of the year.

Actual data are based on a snapshot of provision taken at the end of the month and reflect current numbers of pupils and average cost.

Provision Type	BUDGET				ACTUAL (Closedown 22-23)					OUTTURN	
	No. pupils	Expected in-year growth	Average annual cost per pupil (£)	Budget (£000) (excluding academy recoupment)	No. Pupils as at Closedown 22-23		% growth used	Average annual cost per 1 FTE pupils as at Closedown 22-23		Outturn spend (£)	Variance (£)
					Actual	Variance		Actual (£)	Variance (£)		
Mainstream top up *	2,800	280	7,100	19,580	3,286	486	274%	7,956	856	20,822	1,242
Special School **	1,610	161	12,000	21,928	1,689	79	149%	11,064	-936	22,562	634
HN Unit **	250	n/a	13,765	4,152	291	41	n/a	14,519	754	4,176	24
SEN Placement (all) ***	281	n/a	53,464	15,012	289	8	n/a	48,834	-4,630	15,893	881
Out of School Tuition	168	n/a	38,649	5,034	210	42	n/a	27,839	-10,810	5,126	92
Total	5,109	441	-	65,706	5,765	656	249%	-	-	68,579	2,873

* LA cost only

** Excluding place funding

*** Education contribution only

Provision Type	BUDGET				ACTUAL (Closedown 22-23)					OUTTURN	
	No. pupils	Expected in-year growth	Average weekly cost per pupil (£)	Budget (£000) (excluding academy recoupment)	No. Pupils as at Closedown 22-23		% growth used	Average weekly cost per 1 FTE pupils as at Closedown 22-23		Outturn spend (£)	Variance (£)
					Actual	Variance		Actual (£)	Variance (£)		
Out of School Tuition	168	n/a	991	5,034	210	42	n/a	710	-281	5,126	92
Total	168	0	-	5,034	210	42	n/a	-	-	5,126	92

5.2 Adults

In the following key activity data for Adults & Safeguarding, the information given in each column is as follows:

- Budgeted number of care services: this is the number of full-time equivalent (52 weeks) service users anticipated at budget setting
- Budgeted average unit cost: this is the planned unit cost per service user per week, given the budget available
- Actual care services and cost: these reflect current numbers of service users and average cost; they represent a real time snapshot of service-user information.

A consistent format is used to aid understanding, and where care types are not currently used in a particular service those lines are greyed out.

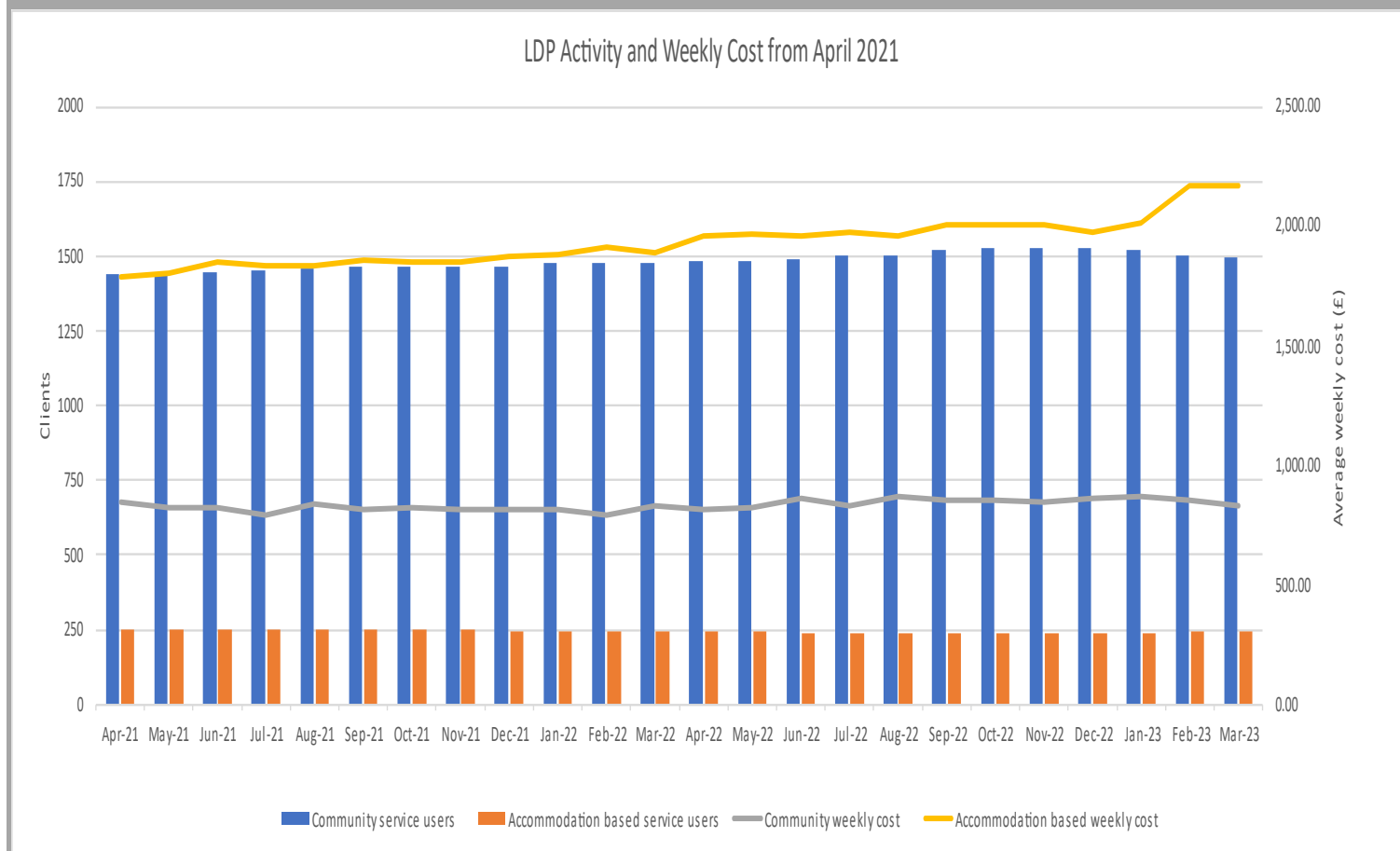
The direction of travel (DoT) compares the current month's figure with the previous month.

The activity data for a given service will not directly tie back to its outturn reported in Appendix 1. This is because the detailed variance includes other areas of spend, such as care services which have ended and staffing costs, as well as the activity data including some care costs that sit within Commissioning budgets.

5.2.1 Key activity data at the end of Closedown 2022/23 for Learning Disability Partnership is shown below:

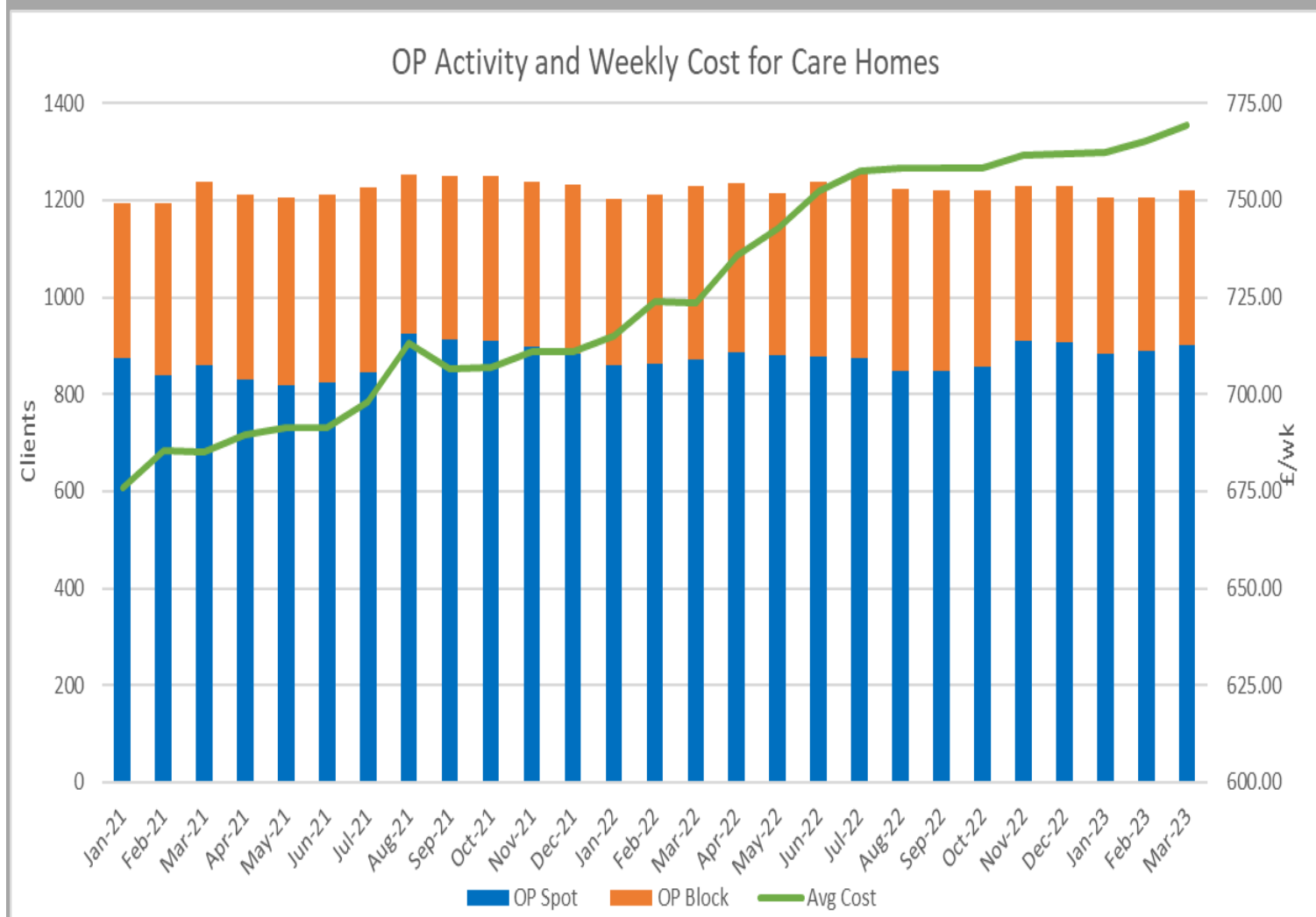
Learning Disability Partnership	BUDGET			ACTUAL (Closedown 22/23)				Outturn		
Service Type	Expected	Budgeted	Annual Budget	Current				Total spend/ income	D o T	Variance
	No. of Care	Average		Current	D	Average	D			
	Packages	Unit Cost		Care	o	Unit Cost	o			
	2022/23	(per week)		Packages	T	(per week)	T			
Accommodation based										
~Residential	255	£2,128	£28,344k	236	↔	£2,094	↓	£27,070k	↑	-£1,274k
~Nursing	5	£2,698	£716k	9	↔	£4,269	↔	£1,288k	↓	£571k
~Respite	15	£1,029	£718k	18	↑	£637	↓	£920k	↑	£202k
Accommodation based subtotal	275	£2,022	£29,779k	263		£2,025		£29,278k		-£501k
Community based										
~Supported Living	517	£1,439	£38,809k	557	↓	£140,097	↑	£39,869k	↑	£1,060k
~Homecare	348	£403	£7,306k	352	↔	£456	↔	£9,697k	↓	£2,391k
~Direct payments	423	£493	£10,866k	417	↓	£496	↑	£9,964k	↓	-£902k
~Live In Care	15	£2,132	£1,692k	1	↔	£850	↔	£800k	↑	-£892k
~Day Care	463	£196	£4,733k	481	↓	£202	↑	£4,818k	↓	£85k
~Other Care	53	£85	£869k	43	↓	£81	↑	£1,837k	↑	£968k
Community based subtotal	1,819	£671	£64,273k	1,851		£42,411		£66,984k		£2,711k
Total for expenditure	2,094	£848	£94,052k	2,114		£37,387		£96,262k	↓	£2,210k
Care Contributions			-£4,311k					-£4,339k	↑	-£28k

The LDP includes service-users that are fully funded by the NHS, who generally have very high needs and therefore costly care packages.



5.2.2 Key activity data at the end of Closedown 2022/23 for Older People and Physical Disabilities Services for Over 65s is shown below:

Older People and Physical Disability Over 65	BUDGET			ACTUAL (Closedown 22/23)				Outturn		
Service Type	Expected No. of Care Packages 2022/23	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	Difference	Current Average Unit Cost (per week)	Difference	Total spend/ income	Difference	Variance
Accommodation based										
~Residential	422	£690	£15,190k	372	↑	£720	↑	£15,068k	↑	-£123k
~Residential Dementia	451	£783	£18,416k	420	↑	£718	↑	£16,985k	↓	-£1,431k
~Nursing	336	£869	£14,783k	252	↓	£826	↑	£13,534k	↓	-£1,249k
~Nursing Dementia	181	£1,033	£9,941k	175	↑	£917	↑	£10,435k	↑	£495k
~Respite			£750k	53		£225		£725k	↑	-£25k
Accommodation based subtotal	1,390	£808	£59,080k	1,272		£737		£56,748k		-£2,332k
Community based										
~Supported Living	434	£271	£6,128k	436	↑	£143	↓	£6,791k	↑	£663k
~Homecare	1,506	£292	£22,488k	1,453	↑	£284	↓	£23,312k	↓	£824k
~Direct payments	202	£328	£3,455k	166	↑	£412	↓	£3,532k	↑	£77k
~Live In Care	42	£876	£1,919k	34	↓	£971	↓	£2,077k	↓	£159k
~Day Care	78	£166	£673k	57	↑	£69	↓	£576k	↓	-£98k
~Other Care			£558k	8	↑	£54		£137k	↓	-£421k
Community based subtotal	2,262	£298	£35,221k	2,154		£269		£36,426k		£1,205k
Total for expenditure	3,652	£492	£94,301k	3,426		£443		£93,174k	↑	-£1,127k
Care Contributions			-£26,349k					-£27,378k		-£1,029k



5.2.3 Key activity data at the end of Closedown 2022/23 for Physical Disabilities Services for Under 65s is shown below:

Physical Disabilities Under 65s	BUDGET			ACTUAL (Closedown 22/23)				Outturn		
<i>Service Type</i>	<i>Expected No. of Care Packages 2022/23</i>	<i>Budgeted Average Unit Cost (per week)</i>	<i>Annual Budget</i>	<i>Current Care Packages</i>	<i>D o T</i>	<i>Average Unit Cost (per week)</i>	<i>D o T</i>	<i>Total spend/ income</i>	<i>D o T</i>	<i>Variance</i>
Accommodation based										
~Residential	20	£1,161	£1,211k	23 ↓		£1,219 ↑		£1,429k ↑		£218k
~Residential Dementia	3	£723	£113k	4 ↓		£773 ↑		£121k ↓		£8k
~Nursing	22	£1,073	£1,231k	19 ↓		£1,289 ↑		£1,351k ↓		£120k
~Nursing Dementia	0	£0	£k	0 ↓				£52k ↑		£52k
~Respite	0	£0	£k	7		£266		£65k ↑		£65k
Accommodation based subtotal	45	£1,089	£2,555k	53		£1,049		£3,018k		£463k
Community based										
~Supported Living	8	£822	£343k	21 ↓		£448 ↑		£359k ↑		£16k
~Homecare	206	£265	£2,846k	308 ↓		£274 ↑		£3,504k ↑		£658k
~Direct payments	169	£341	£3,483k	186 ↓		£423 ↑		£3,607k ↑		£125k
~Live In Care	27	£853	£1,201k	27 ↔		£972 ↑		£1,287k ↑		£85k
~Day Care	18	£95	£89k	20 ↓		£103 ↑		£84k ↓		-£5k
~Other Care			£247k	5 ↓		£65 ↑		£9k ↓		-£238k
Community based subtotal	428	£335	£8,209k	567		£354		£8,851k		£642k
Total for expenditure	473	£407	£10,763k	620		£414		£11,868k ↑		£1,105k
Care Contributions			-£1,434k					-£1,282k		£152k

5.2.4 Key activity data at the end of Closedown 2022/23 for Older People Mental Health (OPMH) Services:

Older People Mental Health	BUDGET			ACTUAL (Closedown 22/23)				Outturn		
<i>Service Type</i>	<i>Expected No. of Care Packages 2022/23</i>	<i>Budgeted Average Unit Cost (per week)</i>	<i>Annual Budget</i>	<i>Current Care Packages</i>	<i>D o T</i>	<i>Average Unit Cost (per week)</i>	<i>D o T</i>	<i>Total spend/ income</i>	<i>D o T</i>	<i>Variance</i>
Accommodation based										
~Residential	37	£746	£1,212k	34 ↓		£698 ↓		£1,001k ↓		-£211k
~Residential Dementia	37	£718	£1,109k	42 ↑		£756 ↓		£1,339k ↑		£230k
~Nursing	29	£799	£1,013k	29 ↔		£799 ↑		£1,046k ↓		£33k
~Nursing Dementia	71	£960	£3,088k	79 ↓		£896 ↑		£3,196k ↓		£108k
~Respite	3	£66	£k	3 ↑		£622 ↓		£120k ↓		£120k
Accommodation based subtotal	177	£822	£6,422k	187		£799		£6,702k		£280k
Community based										
~Supported Living	12	£190	£110k	10 ↔		£241 ↑		£45k ↑		-£65k
~Homecare	95	£267	£1,160k	59 ↔		£351 ↑		£1,028k ↑		-£131k
~Direct payments	7	£500	£193k	7 ↔		£600 ↑		£202k ↑		£9k
~Live In Care	11	£1,140	£660k	11 ↓		£1,160 ↑		£733k ↓		£73k
~Day Care	5	£316	£1k	4 ↓		£40 ↑		£24k ↓		£23k
~Other Care	7	£189	£17k	5 ↔		£46 ↔		£5k ↑		-£12k
Community based subtotal	137	£340	£2,140k	96		£421		£2,037k		-£103k
Total for expenditure	314	£612	£8,562k	283		£671		£8,739k ↓		£177k
Care Contributions			-£1,270k					-£1,264k ↓		£6k

5.2.5 Key activity data at the end of Closedown 2022/23 for Adult Mental Health Services is shown below:

Adult Mental Health	BUDGET			ACTUAL (Closedown 22/23)				Outturn		
Service Type	Expected No. of Care Packages 2022/23	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Total spend/ income	D o T	Variance
Accommodation based										
~Residential	60	£812	£2,388k	61	↔	£815	↑	£2,576k	↓	£188k
~Residential Dementia	3	£787	£118k	3	↑	£891	↑	£139k	↑	£21k
~Nursing	9	£791	£388k	10	↑	£841	↑	£322k	↑	-£66k
~Nursing Dementia	1	£929	£51k	1	↔	£882	↔	£34k	↓	-£17k
~Respite	1	£20	£k	1	↔	£20	↔	£34k	↓	£34k
Accommodation based subtotal	74	£799	£2,944k	76		£811		£3,105k		£161k
Community based										
~Supported Living	123	£300	£2,869k	121	↑	£392	↑	£3,354k	↑	£485k
~Homecare	149	£89	£1,257k	154	↑	£99	↓	£1,294k	↑	£37k
~Direct payments	14	£271	£206k	14	↔	£226	↓	£173k	↓	-£33k
~Live In Care	2	£1,171	£123k	2	↔	£1,210	↔	£127k	↑	£4k
~Day Care	4	£69	£18k	5	↔	£62	↓	£20k	↓	£1k
~Other Care	5	£975	£3k	4	↓	£17	↓	£35k	↑	£32k
Community based subtotal	297	£207	£4,476k	300		£229		£5,002k		£526k
Total for expenditure	371	£325	£7,420k	376		£347		£8,107k	↑	£687k
Care Contributions			-£367k					-£328k		£39k

5.2.6 Key activity data at the end of Closedown 2022/23 for Autism is shown below:

Autism	BUDGET			ACTUAL (Closedown 22/23)				Outturn		
Service Type	Expected No. of Care Packages 2022/23	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Total spend/ income	D o T	Variance
Accommodation based										
~Residential		£808	£46k	3	↑	£1,689	↓	£220k	↓	£175k
~Residential Dementia										
Accommodation based subtotal		£808	£46k	3		1,689		£220k		£175k
Community based										
~Supported Living	21	£1,092	£1,181k	22	↔	£723	↔	£875k	↓	-£306k
~Homecare	17	£161	£142k	23	↓	£201	↑	£197k	↑	£55k
~Direct payments	22	£377	£424k	27	↑	£331	↓	£515k	↑	£91k
~Live In Care		£405	£21k	0	↔	£0	↔	£18k	↓	-£3k
~Day Care	18	£77	£72k	21	↔	£77	↓	£75k	↓	£3k
~Other Care		£79	£12k	7	↑	£145	↓	£20k	↑	£8k
Community based subtotal	82	£439	£1,852k	100		£321		£1,701k		-£152k
Total for expenditure	83	£443	£1,898k	103		£361		£1,921k	↓	£23k
Care Contributions			-£71k					-£74k		-£4k

Due to small numbers of service users some lines in the above have been redacted.

Appendix 1 – People Services Level Financial Information

Forecast Outturn Variance (Previous) £'000	Ref	Service	Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
Adults & Safeguarding Directorate						
-698	1	Strategic Management - Adults	-319	-1,624	-1,304	-408%
-3		Transfers of Care	2,117	2,062	-54	-3%
-72		Prevention & Early Intervention	9,729	9,716	-13	0%
132	2	Principal Social Worker, Practice and Safeguarding	1,649	1,782	134	8%
36		Autism and Adult Support	2,325	2,371	46	2%
-6		Adults Finance Operations	1,844	1,849	5	0%
Learning Disabilities						
-406	3	Head of Service	6,677	5,878	-799	-12%
427	3	LD - City, South and East Localities	41,698	42,378	679	2%
632	3	LD - Hunts & Fenland Localities	38,289	39,040	751	2%
1,274	3	LD - Young Adults Team	11,956	13,523	1,567	13%
122	3	In House Provider Services	7,996	8,271	275	3%
-476	3	NHS Contribution to Pooled Budget	-24,756	-25,331	-574	-2%
1,573		Learning Disabilities Total	81,859	83,758	1,899	2%
Older People and Physical Disability Services						
0		Management and Staffing	4,570	4,557	-13	0%
-1,241	4	Older Peoples Services - North	29,427	28,387	-1,039	-4%
-2,374	4	Older Peoples Services - South	35,708	33,332	-2,376	-7%
610	4	Physical Disabilities - North	4,206	4,905	699	17%
705	4	Physical Disabilities - South	4,692	5,335	642	14%
-2,300		Older People and Physical Disability Total	78,603	76,515	-2,088	-3%
Mental Health						
-188	5	Mental Health Central	3,545	3,280	-265	-7%
632	5	Adult Mental Health Localities	5,527	6,173	646	12%
223	5	Older People Mental Health	7,273	7,319	47	1%
667		Mental Health Total	16,344	16,772	428	3%
-671		Adults & Safeguarding Directorate Total	194,151	193,203	-948	-1%
Commissioning Directorate						
-75	6	Strategic Management –Commissioning	580	452	-128	-22%
0		Local Assistance Scheme	300	295	-5	-2%
Adults Commissioning						
-712	7	Central Commissioning - Adults	14,721	14,264	-458	-3%
-119	8	Integrated Community Equipment Service	1,779	1,615	-164	-9%
66		Mental Health Commissioning	2,210	2,220	10	0%
-764		Adults Commissioning Total	18,710	18,098	-612	-3%
Children's Commissioning						
1,650	9	Children in Care Placements	23,122	24,923	1,802	8%
0		Commissioning Services	2,076	2,063	-13	-1%
1,650		Children's Commissioning Total	25,197	26,986	1,788	7%
811		Commissioning Directorate Total	44,788	45,831	1,043	2.33%

Forecast Outturn Variance (Previous) £'000	Ref	Service	Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
Children & Safeguarding Directorate						
0	10	Strategic Management - Children & Safeguarding	4,931	3,927	-1,004	-20%
-0		Safeguarding and Quality Assurance	3,157	3,163	6	0%
-200	11	Fostering and Supervised Contact Services	9,655	9,487	-169	-2%
0		Corporate Parenting	8,038	8,048	10	0%
200	12	Integrated Front Door	4,456	4,672	217	5%
20	13	Children's Disability Service	7,485	7,314	-172	-2%
0		Support to Parents	1,881	1,875	-5	0%
-300	14	Adoption	5,646	5,274	-373	-7%
0	15	Legal Proceedings	2,050	2,225	176	9%
0		Youth Offending Service	2,108	2,064	-45	-2%
District Delivery Service						
0		Children's Centres Strategy	-153	-164	-11	-7%
0		Safeguarding West	1,214	1,232	18	1%
-194	16	Safeguarding East	4,058	3,847	-211	-5%
-0		Early Help District Delivery Service –North	3,754	3,738	-16	0%
-0		Early Help District Delivery Service – South	4,496	4,503	6	0%
-194		District Delivery Service Total	13,368	13,155	-213	-2%
-474		Children & Safeguarding Directorate Total	62,776	61,203	-1,573	-3%
Education Directorate						
-13		Strategic Management - Education	4,979	4,994	15	0%
-15	17	Early Years' Service	5,115	5,023	-92	-2%
-22	18	School Improvement Service	1,028	921	-107	-10%
-15	19	Virtual School	1,858	1,765	-93	-5%
98		Outdoor Education (includes Grafham Water)	19	48	29	154%
94	20	Cambridgeshire Music	0	138	138	-%
63		ICT Service (Education)	-200	-147	53	27%
-254	21	Redundancy & Teachers Pensions	3,751	3,425	-326	-9%
SEND Specialist Services (0-25 years)						
515	22	SEND Specialist Services	11,366	11,862	495	4%
0	22	Funding for Special Schools and Units	38,152	38,833	680	2%
-0	22	High Needs Top Up Funding	32,367	34,289	1,922	6%
0	22	Special Educational Needs Placements	15,846	16,442	596	4%
-0	22	Out of School Tuition	5,821	5,372	-449	-8%
-0	22	Alternative Provision and Inclusion	7,343	7,700	357	5%
11,800	23	SEND Financing – DSG	-9,752	737	10,489	108%
12,315		SEND Specialist Services (0-25 years) Total	101,143	115,234	14,091	14%
0-19 Place Planning & Organisation Service						
-164	24	0-19 Organisation & Planning	2,975	2,882	-93	-3%
-4		Education Capital	184	192	8	4%
2,130	25	Home to School Transport – Special	17,744	19,646	1,901	11%
300	26	Children in Care Transport	1,630	2,122	492	30%
711	27	Home to School Transport – Mainstream	9,749	10,480	731	8%
2,973		0-19 Place Planning & Organisation Service Total	32,282	35,322	3,040	9%
15,212		Education Directorate Total	149,976	166,724	16,748	11%

Forecast Outturn Variance (Previous) £'000	Ref	Service	Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
Executive Director						
65		Executive Director	940	956	16	2%
-0		Lost Sales, Fees & Charges Compensation	0	0	0	0%
0		Central Financing	1	0	-0	-50%
65		Executive Director Total	941	956	16	2%
14,942		Total	452,631	467,917	15,286	3%
Grant Funding						
-11,800	28	Financing DSG	-102,925	-115,870	-12,945	-13%
0		Non Baselined Grants	-37,856	-37,856	-0	0%
-11,800		Grant Funding Total	-140,781	-153,726	-12,945	9%
3,142		Net Total	311,850	314,191	2,341	1%

Appendix 1a – Dedicated Schools Grant (DSG) Summary FMR

Forecast Outturn Variance (Previous) £'000	Ref	Service	Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
Commissioning Directorate						
Children's Commissioning						
0		Commissioning Services	245	245	0	0%
0		Children's Commissioning Total	245	245	0	0%
0		Commissioning Directorate Total	245	245	0	0%
Children & Safeguarding Directorate						
District Delivery Service						
0		Early Help District Delivery Service –North	0	0	0	0%
0		Early Help District Delivery Service – South	0	0	0	0%
0		District Delivery Service Total	0	0	0	0%
0		Children & Safeguarding Directorate Total	0	0	0	0%
Education Directorate						
0		Early Years' Service	2,287	2,176	-111	-5%
0		Virtual School	150	0	-150	-100%
0		Redundancy & Teachers Pensions	0	0	0	0%
SEND Specialist Services (0-25 years)						
0		SEND Specialist Services	6,916	6,810	-106	-2%
0		Funding for Special Schools and Units	38,152	38,833	680	2%
0		High Needs Top Up Funding	32,367	34,289	1,922	6%
0		Special Educational Needs Placements	15,846	16,442	596	4%
0		Out of School Tuition	5,821	5,372	-449	-8%
0		Alternative Provision and Inclusion	7,262	7,626	364	5%
11,800		SEND Financing – DSG	-9,752	737	10,489	108%
11,800		SEND Specialist Services (0 - 25 years) Total	96,611	110,108	13,497	14%
0-19 Place Planning & Organisation Service						
0		0-19 Organisation & Planning	2,232	2,342	110	5%
0		Home to School Transport – Special	400	0	-400	-100%
0		0-19 Place Planning & Organisation Service Total	2,632	2,342	-290	-11%
11,800		Education Directorate Total	101,680	114,625	12,945	13%
11,800		Total	101,925	114,870	12,945	13%
0		Contribution to Combined Budgets	1,000	1,000	0	0%
Schools						
0		Primary and Secondary Schools	126,513	126,074	-439	0%
0		Nursery Schools and PVI	35,881	35,712	-169	0%
0		Schools Financing	-265,318	-265,716	-398	-0%
0		Pools and Contingencies	0	0	0	0%
0		Schools Total	-102,925	-103,930	-1,005	0%
11,800		Overall Net Total	0	11,940	11,940	-%

Appendix 2 – Public Health Service Level Financial Information

Forecast Outturn Variance (Previous) £'000	Ref	Service	Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
Children Health						
-0		Children 0-5 PH Programme	7,271	7,271	0	0%
2		Children 5-19 PH Programme - Non Prescribed	1,709	1,709	-0	0%
-1		Children Mental Health	341	340	-1	0%
1		Children Health Total	9,320	9,319	-1	0%
Drugs & Alcohol						
3		Drug & Alcohol Misuse	6,511	6,443	-67	-1%
3		Drug & Alcohol Misuse Total	6,511	6,443	-67	-1%
Sexual Health & Contraception						
-0	29	SH STI testing & treatment – Prescribed	3,718	3,441	-277	-7%
89	30	SH Contraception – Prescribed	1,096	1,215	119	11%
-2		SH Services Advice Prevention/Promotion - Non-Prescribed	397	341	-56	-14%
87		Sexual Health & Contraception Total	5,211	4,997	-214	-4%
Behaviour Change / Preventing Long Term Conditions						
-73	31	Integrated Lifestyle Services	2,756	2,879	123	4%
81	32	Other Health Improvement	1,062	1,221	159	15%
0	33	Smoking Cessation GP & Pharmacy	666	501	-165	-25%
-75	34	NHS Health Checks Programme – Prescribed	704	438	-266	-38%
-67		Behaviour Change / Preventing Long Term Conditions Total	5,188	5,039	-149	-3%
Falls Prevention						
-7		Falls Prevention	302	302	-0	0%
-7		Falls Prevention Total	302	302	-0	0%
General Prevention Activities						
4		General Prevention, Traveller Health	1	-25	-26	-1954%
4		General Prevention Activities Total	1	-25	-26	-1954%
Adult Mental Health & Community Safety						
-2		Adult Mental Health & Community Safety	279	259	-20	-7%
-2		Adult Mental Health & Community Safety Total	279	259	-20	-7%
Public Health Directorate						
0		Public Health Strategic Management	579	515	-64	-11%
-179	35	Public Health Directorate Staffing & Running Costs	2,397	2,228	-169	-7%
-125	36	Health in All Policies	125	26	-99	-79%
-0		Enduring Transmission Grant	325	325	0	0%
0		Contain Outbreak Management Fund	1,371	1,371	0	0%
0		Lateral Flow Testing Grant	0	-0	-0	0%
-304		Public Health Directorate Total	4,797	4,465	-332	-7%
-285		Total Expenditure before Carry-forward	31,610	30,801	-809	-3%

Forecast Outturn Variance (Previous) £'000	Ref	Service	Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
		Funding				
	0	Public Health Grant	-27,258	-27,258	0	0%
	0	Enduring Transmission Grant	-325	-325	0	0%
	0	Contain Outbreak Management Fund	-1,371	-1,371	0	0%
	0	Other Grants	-1,200	-1,200	0	0%
	0	Drawdown from reserves	-1,457	-1,457	0	0%
0		Grant Funding Total	-31,611	-31,611	0	0%
-285		Overall Net Total	-2	-811	-809	-%

Appendix 3 – Service Commentaries on Outturn Position

Narrative is given below where there is an adverse/positive variance greater than 2% of annual budget or £100,000 whichever is greater for a service area.

1) Strategic Management – Adults

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
-319	-1,624	-1,304	-408%

Strategic Management – Adults ended the year with an underspend of £1,304k. The key variance contributing to this balance was the level of underspend arising from vacant posts during 2022/23 which exceeded budget by £1.4m.

2) Principal Social Worker, Practice and Safeguarding

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,649	1,782	134	8%

We continue to hold a large backlog of Deprivation of Liberty Safeguards (DoLS) applications, which began accumulating when case law in 2015 dramatically increased the number of applications Local Authorities receive. Increased funding continues to be needed to reduce this and to ensure we are able to process the applications triaged as being high priority. Longer term plans to address the backlog are intrinsically linked to the introduction of Liberty Protection Safeguards (LPS) which were due to replace on 1st April 2022. There has been delay in their implementation and we continue to await detailed guidance and exact timings from government. In the meantime it is important that we are preparing for LPS to ensure we do not find ourselves in a position where we are given short notice of implementation of the change and forced into a risky and resource intensive transition. Additionally, we need to mitigate the risk of holding a backlog as far as we can ahead of CQC assurance activity which will begin in April 2023 and will require a robust and coherent narrative around our approach and risk management of DoLS applications.

3) Learning Disability Services

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
81,859	83,758	1,899	2%

The Learning Disability Partnership (LDP) outturn variance increased by £325k from the forecast position at the end of February of £1,573k. The increase was primarily due to higher than expected demand levels in the final month of the year.

The overspend was largely due to demand on the budget for externally commissioned care placements. Throughout the year it proved incredibly challenging to find placements in the external provider market for service users transitioning from children's services, and for existing service users who needed placement moves. During the second half of the year the number of service users supported by the Young Adults team increased significantly exceeding the number of transitions anticipated from children's services. The problems with making placements throughout the year was in part due to providers struggling with staffing shortages, high agency costs and a high level of general inflation. Young people also transitioned to adult

services with generally more complex needs, so there were fewer suitable placements available and those that were available were higher cost in order to meet service user needs. Similar challenges were seen with service users' needs increasing, and the need for new placements.

The spend on service user transport was particularly high during the year and ended with an overspend of £675k. £385k of this was attributable to individual journeys for service users supported by the Young Adults team but was in line with the demand pressures in year from transitioning Young People. Driver shortages and fuel price inflation increased transport costs, with fewer suppliers willing to cover routes. The transport retender stabilised costs for the set routes, although the cost for these routes was in excess of the budget set for them.

The in-house provider services have an overspend due to absence levels requiring relief worker cover. Absence levels are higher than expected and require cover to enable the service to remain operational.

The LDP are working on strategies to control escalating demand and placement costs in the medium to long term, but there are limited short term solutions. A Transitions Panel has been set up to better plan young people's transitions from children's to adults' services with the aim that transitions planning will happen from a younger age and adults' services will have more time to plan care and source placements. However, currently most of the panel's work is focussed on young people approaching their 18th birthday.

Adults Commissioning are developing an LD Accommodation Strategy that will enable them to work with the provider market to develop the provision needed for our service users, both now and looking to future needs. This should lead to more choice when placing service users with complex needs and consequently reduce costs in this area, but this is a long-term programme. The LDP social work teams and Adults Commissioning are also working on strategies to increase the uptake of direct payments, to deliver more choice for service users and decrease reliance on the existing care market.

4) Older People and Physical Disability Services

Budget 2022/23	Actual	Outturn Variance	Outturn Variance
£'000	£'000	£'000	%
74,033	71,959	-2,075	-3%

Older People's and Physical Disabilities Services underwent a service redesign for the start of 2022/23 to realign the Long-Term care teams into single locality-based community care teams and a specialist care home team. As part of this redesign, a cohort of over-65 clients previously allocated to the Physical Disabilities care budget were realigned to the Older People's care budget, which means that the Physical Disabilities care budgets relate to working-age adults only.

The service as a whole ended the year with a net underspend of -£2.075m. Demand patterns that emerged during 2021/22 broadly continued into 2022/23, and are reflected in the individual outturn positions for the service.

Older People's North & South

It was reported throughout 2021/22 that despite high levels of activity coming into service, driven largely by Hospital Discharge systems, net demand for bed-based care remained significantly below budgeted expectations, and there was no overall growth in the number of care home placements over the course of the year. This trend broadly continued into 2022/23 and a high proportion of new placements were made within the Council's existing block bed capacity, which resulted in a significant underspend. This was partially offset by a significant increase in demand for domiciliary care with the month-on-month increase in service users exceeding budgeted expectations. The service had a net underspend of -£3.416m.

Physical Disabilities North & South

There was a significant increase in demand for community-based care above budgeted expectations. The increase in demand largely related to home care, both in terms of numbers of clients in receipt of care

and increasing need (i.e. average hours of care) across all clients. During 2021/22, this impact was offset by a reduction in demand in the over-65 cohort that have been realigned to the Older Peoples budget. This, in conjunction with a reduction in income due from clients contributing towards the cost of their care, resulted in the overspend of £1.341m.

5) Mental Health

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
16,344	16,772	428	3%

Mental Health Services had a year-end overspend of £428k.

Adult Mental Health services continued to see significant additional demand within community-based care, particularly there was a notable increase in the volume of new complex supported living placements made during the course of the year. This was partially offset by an underspend against the Section 75 Contract and an in-year benefit from correction of historic continuing healthcare costs.

6) Strategic Management - Commissioning

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
580	452	-128	-22%

Strategic Management - Commissioning has an underspend of £128k at year end due to ongoing staff vacancies within the commissioning directorate, across both Cambridgeshire and Peterborough, which has led to a net underspend across both CCC staff budgets, and in the overall recharge to PCC for shared services staff.

7) Central Commissioning - Adults

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
14,721	14,264	-458	-3%

Central Commissioning – Adults has an underspend of £458k at year end.

Savings of -£575k have been made through the decommissioning of six local authority funded rapid discharge and transition cars as part of the wider homecare commissioning model. This offsets the pressure and delivers a net underspend on the budget. The long-term strategy is to decommission all the local authority funded cars, meeting the need for domiciliary care through other, more cost-effective means, such as:

- A sliding scale of rates with enhanced rates to support rural and hard to reach areas.
- Providers covering specific areas or zones of the county, including rural areas.
- Supporting the market in building capacity through recruitment and retention, as well as better rates of pay for care staff.

These savings offset an £278k overspend on hospital discharge cars where grant funding did not fully meet costs. There are also some additional small underspends on recommissioned contracts, bringing the net underspend to £458k.

8) Integrated Community Equipment Service

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,779	-1,615	-164	-9%

The Integrated Community Equipment Service is a pooled budget with the NHS. It has ended the year with an underspend of -£342k, of which the Council's share according to the agreed percentage split for the pool is -£164k. This is an increase of £95k (£45k for the Council's share) on the underspend forecast in February.

The service is being delivered under a new contract that commenced on 1st April 2022. The underspend is due, in part, to the lower prices delivered under the new contract, but also associated with the current backlogs with the service and the financial penalties associated with these backlogs. The increase in underspend from the forecast position is due to credits for returned items increasing in the last month, whereas equipment deliveries did not increase as much as expected.

9) Children in Care Placements

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
23,122	24,923	1,802	8%

The Children in Care placements budget have an outturn overspend of £1.8m. The biggest impact on the Placement Budget has been a small number of high- cost placements for children with exceptional behaviours and complex needs and has contributed to more C&YP being in residential and secure homes than budgeted. These costs have been incurred since August and the children have been subject of multiple placement searches, two of whom moved to reduce cost provisions relatively quickly. Costs for one child remain excessive, and endeavours are being made to find suitable alternative reduced cost provision.

The placement market is highly competitive with demand outstripping supply, this results in providers cherry picking when matching placements within their residential provision, this coupled with excessive demand means that placement costs are in some cases 30% + higher than pre-pandemic levels.

A number of providers have justified fee uplift requests in response to the high inflation levels currently being experienced, this is in particular in regard to IFA placements where the cost-of-living increases are affecting fostering families. The last few months have seen a decrease in our ability to access in-house provision with a greater number of placements being made in the independent sector.

The above local pressures of supply and demand, inflationary pressures and difficulty in recruiting and retaining internal foster care families are reflected nationally and CCC is developing a transformation programme which will include projects and strategies to help address these long-standing market issues.

10) Strategic Management - Children & Safeguarding

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
4,931	3,927	-1,004	-20%

There was an over achievement of the vacancy factor target due to a combination of the difficulty in recruiting to qualified Social Worker positions and recruitment to vacancies taking longer than anticipated across the service.

11) Fostering and Supervised Contact Services

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
9,655	9,487	-169	-2%

Fostering and Supervised Contact Services ended the year with an outturn underspend of -£169k against Professional Foster Carers, primarily as a result of the reduction of the Children in Care (CiC) population accessing this provision. There has been better utilisation of vacant beds resulting in a more positive placement mix (54% of Cambridgeshire children with in-house carers versus 46% external), and the under spend on this budget will help support over spends on the external placement budget.

12) Integrated Front Door

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
4,464	4,672	217	5%

The overspend of £217k within the staffing budget has been caused by the use of agency staff within the service, AMPH allowance given to Emergency Duty Team (EDT) adult workers, as well as additional hours worked by EDT to cover sickness and support with increased volume of work.

13) Children's Disability Service

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
7,485	7,314	-172	-2%

The Disability Social Care 0-25 Service has shown a final outturn underspend of £172k due to several factors which occurred towards the latter end of the financial year.

In the residential children's homes, harmonisation of all staff to CCC terms and conditions were implemented. However, a number of staff chose to leave the organisation towards the end of the financial year, and the service has struggled to recruit to those vacant posts, creating unplanned savings. The Disability Social Care Direct Payments also contributed to the underspend due to families struggling to find staff to deliver the support and some large Direct Payment packages of support coming to an end unexpectedly towards the end of the financial year due to children moving to commissioned services or becoming Children in Care.

There was also a significantly reduced capacity across our Community Support Services due to the ongoing national recruitment crisis. A delivery rate of 90% was expected, however due to a significant lack of staff the service only achieved a 60% delivery rate towards the second half of the year. Finally, unexpected income was generated from PCC when they placed a complex child at one of our short breaks residential children's homes.

14) Adoption

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
5,646	5,274	-373	-7%

Adoption services ended the year with an underspend of -£373k, primarily against Special Guardianship Orders, which is a result of savings realised from changes made in line with DfE recommendations.

15) Legal Proceedings

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
2,050	2,225	176	9%

Legal proceedings have overspent by £176k due to an increase in Legal costs across Children and Safeguarding Services. In particular, there has been an increase in legal spend for Family Safeguarding and Assessment services.

16) Safeguarding East

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
4,058	3,847	-211	-5%

Safeguarding East underspent by £211k. This is due to no current 'no recourse to public funds' (NRPF) families within the service area and therefore no expenditure. There is also reduced Section 17 expenditure due to the service utilising charitable support and/or other avenues of support to assist children and families where needed.

17) Early Years Service

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
5,115	5,023	-92	-2%

The Early Years Service has ended the year with a £93k underspend. This is as a result of vacancy savings in the last quarter and lower levels of anticipated activity relating to DSG spend.

18) School Improvement service

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,028	921	-107	-10%

The School Improvement Service finished the year with an underspend of £107k. This is due to an increase in primary core offer income and a reduction in spend for School Interim Executive Boards (IEB) and school in need intervention and lower than anticipated spend on seconded heads.

19) Virtual School

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,858	1,765	-93	-5%

Virtual School has finished the year with an underspend of £93k. This was in part due to additional Covid grants continued longer than expected and so the service had higher funding levels than in previous years.

20) Cambridgeshire Music

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
0	138	138	-%

The year end position is an overspend of £138k. There have been several factors contributing to this position including a lessening of demand for services in the Autumn term resulting in reduced income and longer timeframe to utilise staff capacity. The pay award, although in part anticipated resulted in higher than budgeted costs.

21) Redundancy & Teachers Pensions

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
3,751	3,425	-326	-9%

The redundancy and Teachers pension budget ends the year with a £326k underspend due to a significant reduction in the number of individuals receiving pension payments. There has also been lower than anticipated activity in redundancies.

22) SEND Specialist Services

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
110,895	114,498	3,602	3%

Overall pressure on core funded services of £602k. The Education Psychology reported a pressure of £285k. The service has experienced increasing demand which cannot be met from within the substantive

team and is therefore being met through use of locum Education Psychologists. This pressure is due to the significant increase in requests for EHCNA that continued over the course of the year.

In addition, the SEND Training service ended the year with an overspend of £105k. The level of income from providing training to schools is less than budgeted. Previously any shortfall has been offset by underspends in staffing and other areas, but that is no longer possible due to pressure across SEND.

The SEND Head of Service has overspent by just over £200k, primarily due to one-off additional costs this financial year, such as back-dated invoices being received from NHS partners, and some small unfunded pressures elsewhere within SEND.

The net pressure on DSG funded activities across special schools and units, top-up funding, placements and tuition is a result of the continuing increase in the number of children and young people with Education, Health, and Care Plans (EHCPs).

23) SEND Financing DSG

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
-9,752	737	10,489	108%

Due to the continuing increase in the number of children and young people with Education, Health, and Care Plans (EHCPs), and the complexity of need of these young people, the overall spend on the High Needs Block element of the DSG funded budgets has continued to rise. The final overspend will be carried forward as part of the overall cumulative DSG deficit.

24) 0-19 Organisation & Planning

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
2,975	2,882	-93	-3%

0–19 Organisation and Planning ends the year with a 93k underspend. £60k of this is within the Safeguarding team following a review of their offer which resulted in delivering a wider range of courses and increasing their marketing. The remaining surplus has been generated by Welfare Benefits.

25) Home to School Transport - Special

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
17,744	19,646	1,901	11%

Home to School Transport – Special ends the year with a £1.9m pressure. Following the retender of 330 routes for Sept 2022, average contract costs have gone up by 18.5% from 2021 reflecting the strong impact of inflation. In addition, there has been an increase in the number of pupils being transported to special schools. The lack of special school places available locally has necessitated longer and less efficient transport routes and has added to the pressure on this budget.

Uncertain market conditions have led to an unprecedented number of contract hand backs across the service. There is a lack of providers bidding on contracts for post 16 provision, many courses only require transport for 3 days a week which has made these routes less attractive to the market and has led to an

increase in cost. Operators are not able to find the drivers and passenger assistants for these routes, preferring to bid on whole week contracts. There is also a lack of providers in the Cambridge South area, which means that contractors are coming in from Peterborough and Huntingdon to cover these routes at a high cost. The Stagecoach retendering exercise has also contributed to the additional pressure. Whilst all routes were covered this led to an increased spend of around £543 per day.

26) Children in Care Transport

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,630	2,122	492	30%

Children in Care (CIC) transport ends the year with a £492k pressure. There has been an increase in transport demand arising from an increasing shortage in local placements, requiring children to be transported further. In addition, transport requests for CIC pupils as part of their care package have increased due to carers feeling unable to meet the increased fuel costs.

27) Home to School Transport - Mainstream

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
9,749	10,480	731	8%

Home to School Transport – Mainstream ends the year with a 731k pressure. As with all the transport budgets, driver shortages and inflation have increased contract costs. In addition, several areas in the county have a lack of local places meaning that pupils must be transported further at higher cost.

There are the same issues with transport provision as stated for SEN budget. In addition, the lack of bus operator and drivers has resulted in one school needing to be covered with 5 taxis, as a 53-seater bus could not be procured, despite multiple tenders and market testing.

The lack of places continues to generate extra taxis provision. This has been higher in the Cambridge South area, where refugee guests are taking up places that had already been forecasted for, resulting in pupils being transported further afield.

28) Financing DSG

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
-102,925	-115,870	-12,945	-13%

Above the line within People Services, £102.9m is funded from the ring-fenced DSG. Net pressures will be carried forward as part of the overall deficit on the DSG.

29) Sexual Health – STI testing and treatment – Prescribed

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
3,718	3,441	-277	-7.5%

There are two key reasons for the underspend against Sexual Health STI testing and treatment:

- i) Genito Urinary Medicine testing costs are recharged from a large number of health trusts outside of Cambridgeshire who provide services for Cambridgeshire residents. The invoices for this work often arrive in subsequent financial years – indeed nearly 50% of costs invoiced in 2022/23 related to prior years. This makes forecasting of spend very difficult and this has been exacerbated by a significant reduction in activity during the pandemic. Activity levels were expected to return to pre pandemic levels and this was taken into account in the closing position for 2021/22. However, activity levels have remained suppressed, and the amount forecast at the end of 2021/22 for spend still to be invoiced has turned out to be a significant overestimate. This over accrual from 2021/22 of £70k is offsetting spend in 2022/23, and in addition, activity remains below budgeted levels in year creating a further underspend of £48k;
- ii) on the main contract for community Sexual and Reproductive health services, contributions from partners have exceeded budget resulting in an underspend of £142k.

30) Sexual Health – Contraception – Prescribed

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,096	1,215	119	10.9%

The overspend against contraception provided by primary care is a result of significant increased activity in relation to Long Acting Reversible Contraception (LARC) in 2022/23 following suppressed activity during the pandemic.

31) Integrated Lifestyle Services

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
2,756	2,879	123	-4.5%

There has been significant focus on Healthy Weight activity during 2022/23 with a resulting overspend against budget which is more than offset by underspends on smoking cessation services and NHS Health Checks which have been slow to recover after the pandemic.

32) Other Health Improvement

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
1,062	1,221	159	15.0%

Through the cost of living crisis, there has been significant focus on Hardship support through the Communities service, and on funding of Winter Warmth programmes. Again, there is a resulting overspend against budget which is more than offset by underspends on smoking cessation services and NHS Health Checks which have been slow to recover after the pandemic.

33) Smoking Cessation GP & Pharmacy

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
666	501	-165	-24.8%

Activity on smoking services is largely delivered through primary care – GPs and pharmacies. In the aftermath of the pandemic, activity in these services has been slow to recover resulting in a significant in year underspend.

34) NHS Health Checks Programme - Prescribed

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
704	438	-266	-37.8%

Activity on health checks is largely delivered through primary care – GPs. In the aftermath of the pandemic, activity in these services has been slow to recover resulting in a significant in year underspend.

35) Public Health Directorate Staffing & Running Costs

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
2,397	2,228	-169	-7%

The main cause of the underspend on the Public Health Directorate Staffing and Running Costs line is an underspend of £142k due to vacant posts particularly in the early part of the year when recruitment was difficult. In recent months recruitment has been more successful and a vacancy factor has also been built into the Public Health budget for 2023/24, as already exists in many other areas of the Council, to reflect underspends arising when posts are vacant and being recruited to.

36) Health In All Policies

Budget 2022/23 £'000	Actual £'000	Outturn Variance £'000	Outturn Variance %
125	26	-99	-79%

This was a new investment in 2022/23 Business Planning but has now been superseded by the move to an integrated self-assessment tool of which this will form a part. Spend has therefore been limited in this financial year.

Appendix 4 – Capital Position

4.1 Capital Expenditure

Original 2022/23 Budget as per BP £'000	Scheme	Revised Budget for 2022/23 £'000	Actual Spend (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Total Scheme Revised Budget £'000	Total Scheme Variance £'000
24,224	Basic Need - Primary	5,574	4,116	-1,458	184,036	552
40,926	Basic Need - Secondary	32,817	15,992	-16,825	225,674	200
1,566	Basic Need - Early Years	2,119	98	-2,021	7,419	0
6,197	Adaptations	5,002	4,987	-15	10,075	0
3,250	Conditions Maintenance	5,377	5,111	-266	31,563	0
780	Devolved Formula Capital	1,979	2,430	451	9,053	0
16,950	Specialist Provision	14,976	10,873	-4,103	38,018	0
1,050	Site Acquisition and Development	150	113	-37	1,200	0
750	Temporary Accommodation	750	350	-400	8,000	-400
650	Children Support Services	650	559	-91	6,500	0
15,223	Adult Social Care	6,554	5,809	-745	110,283	0
1,400	Cultural and Community Services	0	-7	-7	0	0
-13,572	Capital Variation	-9,114	0	9,114	-58,878	0
733	Capitalised Interest	660	314	-346	5,316	0
-1,770	Environment Fund Transfer	-1,770	-1,770	0	-3,499	0
98,357	Total People Services Capital Spending	65,724	48,975	-16,749	574,760	352

The schemes with significant variances (>£250k) either due to changes in phasing or changes in overall scheme costs can be found below:

Littleport Primary School

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
649	107	-542	-549	7	0	-542

Plans to expand Littleport Community Primary School from 420/2FE to 630/3FE have been delayed as pupil numbers have not increased as expected because of slower than expected progress in local housing developments and lower annual births in the village. Project team will keep under review with school place planning. Additional Millfield Early Years Scheme delayed due planning validation issues.

St Philips Primary

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
600	4	-596	-580	0	0	-596

Slippage due as latest delivery programme received. Delay in progressing project until scope of works redefined and agreed.

Waterbeach New Town Primary

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
350	635	285	300	-15	0	285

Accelerated spend of £285k to cover redesign fees which will be incurred this financial year.

Alconbury Weald secondary and Special

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
14,500	1,893	-12,607	-12,500	107	0	-12,607

New tendering approach taken for procurement of this project following increases in estimated cost for SEN works. SEN School will now be delivered one year later in 2024. Alternative procurement routes being explored for the secondary and completion date to be confirmed.

Sir Harry Smith Community College

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
3,200	2,257	-943	-1,600	657	0	-943

Year-end position of £943k slippage due to start on site being delayed to 16th January 2023, delays caused by planning and highways decisions. Revised completion date of 8th March 2024.

Cambourne Village College Phase 3b

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
14,000	10,225	-3,775	-3,900	-125	0	-3,775

The year end position is slippage of £3,775k as it has taken time to ensure the project can be delivered on budget given the market inflationary pressures. Slightly longer programme schedule with project completion now expected April 2024.

LA Early Years Provision

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
2,119	98	-2,021	-1,603	-418	0	-2,021

The year end position is an underspend of £2,021k. Slippage on three schemes, including Teversham permanent build which was approved by the capital programme board in November 2022, for delivery during 2023/24. Meldreth, is also planned to be delivered during 2023/24.

Condition, Suitability & Maintenance

Revised Budget for 2021/22 £'000	Outturn (Close) £'000	Outturn Variance (Close) £'000	Variance Last Month (Feb 22) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
5,377	5,111	-266	0	-266	0	-266

Slippage at the year-end due to some small-scale projects not completing as planned. The slippage is DfE grant funding and will be carried forward into 2023/24.

Samuel Pepys Special School

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
1,200	253	-947	-1,000	53	0	-947

The year end of 2022/23 financial year the position is slippage of £947k, this is due to a delay in purchasing land. This is now expected to complete in April 2023, with work programmed to commence in May 2023.

New SEMH Provision Wisbech

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
12,000	10,404	-1,596	-1,500	-96	0	-1,596

Slippage of £1,596k realised at the year end. Several factors have contributed to this, including the contractors reduced need to pay for materials off site and early delivery to site due to improved supply chain. There was a need to appoint a new sub-contractor for roofing and cladding due to the original entering administration, this has caused a delay and has had a slight knock-on impact to other works and finally January's inclement weather has hindered the progress of the Groundworks.

Additional Countywide SEN places

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
1,350	101	-1,249	-1,200	-49	0	-1,249

The year end position is a £1,249k underspend. Seven low capital cost schemes have been presented to Capital Programme Board with a view to release 66 special school places and 40 Enhanced Resource Base places for Sept 23, these schemes will be concluded in 2023/24

Temporary Accommodation

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
750	350	-400	-299	-101	-400	0

There has been a significant reduction in the number of new temporary solutions required across the county, realising a £400k underspend in 2022/23.

Independent Living Service: East Cambridgeshire

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
1,084	339	-745	-523	-222	0	-745

The in-year underspend of £745k due to slippage in the project, caused by a delay in the purchase of land. The NHS is not able to release the site until they have progressed their own capital project and they have experienced tendering delays, which have slowed progress on their project. Their project is on our critical path.

Capital Variation

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £' 000	Breakdown of Variance: Reprogramming / Slippage £' 000
-9,114	0	9,114	0	9,114	9,114	0

The outturn position for 2022/23 of £14,979 means the capital variation budget is fully utilised.

Other changes across all schemes (<250k)

Revised Budget for 2022/23 £'000	Outturn (Close 22/23) £'000	Outturn Variance (Close 22/23) £'000	Variance Last Month (Feb 23) £'000	Movement £'000	Breakdown of Variance: Underspend/ Overspend £'000	Breakdown of Variance: Reprogramming / Slippage £'000
		-1,350	-1,010	-340	-147	-1,203

Other changes below £250k make up the remainder of the scheme variance.

People Services Capital Variation

The Capital Programme Board recommended that services include a variations budget to account for likely slippage in the capital programme, as it is sometimes difficult to allocate this to individual schemes in advance. The allocation for People Services negative budget has been revised and calculated using the revised budget for 2022/23 as below. Slippage and underspends in 2022/23 resulted in the capital variations budget being fully utilised.

Service	Capital Programme Variations Budget £000	Outturn (Close 22/23) £000	Capital Programme Variations Budget Used £000	Capital Programme Variations Budget Used %	Outturn Variance (Close 22/23) £000
People Services	-9,114	-25,863	-9,114	100	-16,749
Total Spending	-9,114	-25,863	-9,114	100	-16,749

4.2 Capital Funding

Original 2022/23 Funding Allocation as per BP £'000	Source of Funding	Revised Funding for 2022/23 £'000	Spend - Outturn (Close 22/23) £'000	Funding Outturn Variance (Close 22/23) £'000
14,679	Basic Need	15,671	13,044	-2,627
3,000	Capital maintenance	5,877	5,073	-805
780	Devolved Formula Capital	1,978	915	-1,063
0	Schools Capital	0	1,515	1,515
5,070	Adult specific Grants	5,070	5,070	0
21,703	S106 contributions	11,343	4,919	-6,424
2,781	Other Specific Grants	9,487	3,966	-5,521
1,200	Other Revenue Contributions	0	1,967	1,967
0	Capital Receipts	0	0	0
39,147	Prudential Borrowing	16,297	12,507	-3,790
9,997	Prudential Borrowing (Repayable)	0	0	0
98,357	Total Funding	65,724	48,975	-16,749

Appendix 5a – People Services Savings Tracker 2022/23

RAG	BP Ref	Title	Service	Committee	Original Saving £000	Forecast Saving £000	Variance from Plan £000	% Variance	Direction of travel	Commentary
Green	A/R.6.176	Adults Positive Challenge Programme - demand management	People	A&H	-154	-154	0	0%	↔	Saving has been delivered, but other pressures in the Learning Disability pooled budget have led to an overall overspend for the service.
Black	A/R.6.177	Cambridgeshire Lifeline Project	People	A&H	-10	0	10	100%	↓	Service expansion target not expected to be delivered and future income assumptions removed from Business Planning.
Green	A/R.6.179	Mental Health Commissioning	People	A&H	-24	-24	0	0%	↔	Delivered
Green	A/R.6.185	Additional block beds - inflation saving	People	A&H	-390	-390	0	0%	↔	Delivered
Amber	C/F 21-22 Saving	Adult Social Care Transport	People	A&H	-220	-128	92	42%	↓	All routes now retendered. Saving achieved is lower than expected due to the inflationary pressures on transport.
Amber	A/R.6.188	Micro-enterprises Support	People	A&H	-133	-30	103	77%	↔	Not fully delivered due to capacity in the market. Establishment of micro-enterprises has progressed well in East Cambridgeshire. Embedding this in the wider roll out of Care Together is needed to deliver on the scale of savings, which has not happened yet.
Green	A/R.6.190	iBCF	People	A&H	-240	-240	0	0%	↔	Delivered
Green	A/R.6.191	Extra care retendering	People	A&H	-87	-87	0	0%	↔	Delivered
Green	A/R.6.192	Shared lives	People	A&H	-50	-50	0	0%	↔	Saving has been delivered, but other pressures in the Learning Disability pooled budget have led to an overall overspend for the service.
Green	A/R.6.193	Expansion of Emergency Response Service	People	A&H	-210	-210	0	0%	↔	Delivered
Green	A/R.6.194	Interim Bed recommissioning	People	A&H	-412	-412	0	0%	↔	Delivered
Amber	A/R.6.195	Increased support for carers	People	A&H	-219	-90	129	59%	↓	Investment and saving delayed to align with refresh of the carers' strategy
Green	A/R.6.197	Community Equipment Service contract retender	People	A&H	-121	-121	0	0%	↔	Delivered
Green	A/R.6.198	Decommissioning of domiciliary care block provision	People	A&H	-236	-236	0	0%	↔	Delivered
Amber	A/R.6.200	Expansion of Direct Payments	People	A&H	-234	-113	121	52%	↓	Delivery of savings has been delayed, as has the level of investment. Direct Payment programme is reviewing the recommendations from the peer review to refine its focus, this has led to some delays in the expansion programme.
Red	A/R.7.111	Client Contributions Policy Change	People	A&H	-562	-264	298	53%	↓	Overall client contributions over-recovery mitigated the shortfall in-year. The remaining reassessments that have been delayed by capacity issues within the service will be completed through the annual uplift process.
Green	A/R.7.112	Community Equipment Pool	People	A&H	-155	-155	0	0%	↔	Delivered
Green	A/R.7.113	Learning Disability Partnership Pooled Budget Rebaselining	People	A&H	-1,125	-1,000	125	11%	↑	Agreement has been reached to an increased contribution for 22/23 and a focus on commencing detailed work with ICB to review the pool position. However, savings built into the Business Plan for future years remain at risk until the review work is completed.
Green	A/R.6.255	Children in Care - Placement composition and reduction in numbers	People	C&YP	-600	-600	0	0%	↔	This saving has been delivered, however, other pressures within the service have led to an overall over spend against this budget
Green	A/R.6.257	Special Guardianship Orders	People	C&YP	-250	-250	0	0%	↔	Delivered
Green	A/R.6.268	Transport - Children in Care	People	C&YP	-380	-380	0	0%	↔	This saving has been delivered, however, other pressures within the service mean that an over spend is being reported
Green	A/R.6.269	Virtual School	People	C&YP	-50	-50	0	0%	↔	Delivered
Green	A/R.6.271	Maximising use of existing grants	People	C&YP	-350	-350	0	0%	↔	Delivered

Total saving	Over £500k	100-500k	Below 100k
Black	100% non-achieving	100% non-achieving	100% non-achieving
Red	% variance more than 19%	-	-
Amber	Underachieving by 14% to 19%	% variance more than 19%	% variance more than 19%
Green	% variance less than 14%	% variance less than 19%	% variance less than 19%
Blue	Over-achieving	Over-achieving	Over-achieving

Appendix 5b – Public Health Savings Tracker 2022/23

RAG	BP Ref	Title	Service	Committee	Original Saving £000	Forecast Saving £000	Variance from Plan £000	% Variance	Direction of travel	Commentary
Green	E/R.6.034	Reduction in demand led Public Health budgets	PH	A&H	-328	-328	0	0%	↔	Delivered

Total saving	Over £500k	100-500k	Below 100k
Black	100% non-achieving	100% non-achieving	100% non-achieving
Red	% variance more than 19%	-	-
Amber	Underachieving by 14% to 19%	% variance more than 19%	% variance more than 19%
Green	% variance less than 14%	% variance less than 19%	% variance less than 19%
Blue	Over-achieving	Over-achieving	Over-achieving

APPENDIX 6 – Technical Note

6.1.1 The table below outlines the additional People Services grant income, which is not built into base budgets.

Grant	Awarding Body	Amount £'000
Grants as per Business Plan		
Public Health	Department of Health and Social Care (DHSC)	268
Improved Better Care Fund	Ministry of Housing, Communities and Local Government (MHCLG)	15,171
Disabled Facilities Grant	DLUHC	5,070
Unaccompanied Asylum Seekers	Home Office	4,917
Homes for Ukraine	DfE	3,709
Holiday Activity Fund (HAF)	DfE	1,932
Market Sustainability and Fair Cost of Care Fund	DLUHC	1,569
Supporting Families	DLUHC	1,564
Pupil Premium - Virtual School	ESFA	1,303
Youth Offending Good Practice Grant	Youth Justice Board	669
Social Care in Prisons Grant	MHCLG	330
Staying Put	DfE	285
Schools Grants passporting	DfE	211
Community Discharge Grant	NHS England	194
Personal Advisor Support to Care Leavers & Homelessness	DfE	175
Reducing Parenting Conflict	DWP	138
Crime and Disorder Reduction Grant	Police & Crime Commissioner	127
Non-material grants (+/- £160k)	Various	223
Total Non-Baselined Grants 22/23		37,856
Financing DSG	Education & Skills Funding Agency	102,925
Total Grant Funding 22/23		140,781

The non-baselined grants are spread across the People Services directorates as follows:

Directorate	Grant Total £'000
Adults & Safeguarding	22,334
Commissioning	0
Children & Safeguarding	8,195
Education	7,327
TOTAL	37,856

6.1.2 The table below outlines the additional Public Health grant income, which is not built into base budgets.

Grant	Awarding Body	Amount £'000
Grants as per Business Plan		
Public Health	Department of Health and Social Care (DHSC)	27,258
Rough Sleeping Drug and Alcohol Treatment	Department for Levelling Up, Housing and Communities / DHSC	388
Contain Outbreak Management Fund	DHSC	1,371
Enduring Transmission	UK Health Security Agency	325
Supplementary Substance Misuse Treatment Grant	DHSC / Home Office	581
Criminal Justice Universal Grant		138
Substance Misuse for Crime and Disorder Reduction Grant	Office of the Police and Crime Commissioner	94
Total Non-Baselined Grants 22/32		30,154
Total Grant Funding 22/23		30,154

The non-baselined grants are spread across the Public Health directorates as follows:

Directorate	Grant Total £'000
Public Health	28,954
Drugs & Alcohol	1,220
TOTAL	30,154

6.2.1 Virements and Budget Reconciliation (People Services)

(Virements between People Services and other service blocks)

	Eff. Period	£'000	Notes
Budget as per Business Plan		321,579	
Domestic Abuse and Sexual Violence Service	Apr	1,143	Transfer Domestic Abuse Act Statutory Duty Funding 22/23 income budget to Corporate Grants (un-ringfenced grant)
Multiple Directorates (all)	Apr	-45	Children's Homes Building Maintenance and Children & Safeguarding restructure transfer
Multiple Directorates (all)	May	1,829	1.75% pay award for 21/22
Strategic Management – Adults	June	750	Transfer residual Market sustainability grant £750k budget to P&C
Strategic Management - Adults and Public Health	June	-675	Transfer to replace expenditure budget with reserve draw down lines
Multiple Directorates (all)	June	-3,454	22/23 Budget resetting permanent virement approved by S&R at June 2022 meeting
Multiple Directorates (all)	June	-2,770	Just Transition Fund- replacing expenditure budgets with reserve draw down lines
Home to School Transport - Special	June	-161	Transfer expenditure budget with reserve draw down lines- Home to School Transport
Strategic Management – Adults	June	-100	ASC Charging Implementation Support Grant 22/23 income budget in Corporate Grants (un-ringfenced grant) and exp budget in Adults
Youth Offending Service	June	-13	Transfer of IT budget
Multiple Directorates (all)	July	-156	22/23 Q1 Mileage Savings
Central Financing	Sep	-20	Transfer remaining Executive Director budget to cover postage shortfall
SEND Specialist Services	Sep	-26	Transfer funds for place planning business analyst post
Communities and Partnerships	Oct	-8,467	Sept 2022 Directorate restructure- "Lift and shift" of budgets to new directorates
Multiple Directorates (all)	Oct	-68	Correction of Public Health income budgets to match 22/23 MoU
Multiple Directorates (all)	Oct	-130	22/23 Q2 Mileage Savings
Multiple Directorates (all)	Oct	90	CLT restructure changes
Children's Centres Strategy and Mental Health Commissioning	Nov	-400	PH reserve contribution budgets
Multiple Directorates (all)	Nov	4,722	Pay Award 22/23 virement
Principal Social Worker, Practice and Safeguarding	Dec	-5	Transfer to L&D re Best Interests Assessor Training
Schools Financing	Dec	-210	Transfer income budget to People Services re School Improvement Monitoring and Brokering Grant allocations for 22/23
Multiple Directorates (all)	Jan	-108	22/23 Q3 Mileage Savings
Targeted Support Service - South	Feb	2	Initial start-up costs Healthy Start Vitamin Distribution Scheme
Multiple Directorates (all)	Mar	-161	22/23 Q4 Mileage Savings
Budget 22/23		311,850	

6.2.2 Virements and Budget Reconciliation (Public Health)

(Virements between Public Health and other service blocks)

	Eff. Period	£'000	Notes
Budget as per Business Plan		0	
Budget 22/23			

6.3 People Services Earmarked Reserve Schedule

Budget Heading	Opening Balance 2022/23 £'000	Movements 2022/23 £'000	Year End Balance £'000	Reserve Description
Principal Social Worker, Practice and Safeguarding	114	-114	0	Funding for a support team for care homes during the Covid period and aftermath. The costs of this team have been built into the Business Plan on an ongoing basis.
Strategic Management - Adults	11,322	-3,758	7,564	Main balances are Adult Social Care risk reserves relating to mitigating risks in adult social care through 2023/24 and beyond as the long term effects of the pandemic on budgets are fully determined, and relating to ongoing work with the ICB on cost sharing of the Learning Disability Pooled budget.
Adoption	50	729	779	Funding to cover CCC legacy adoption costs following transition to a Regional Adoption Agency.
Early Help District Delivery Service – North	110	-15	95	Historical project funding for youth projects from x4 Early Help North Districts. To be used 2022-24
Early Help District Delivery Service – South	101	-55	46	Historical project funding for youth projects from x3 Early Help South Districts. To be used 2022-24
Strategic Management - Children & Safeguarding	290	175	465	Residual Social Care Grants
Safeguarding and Quality Assurance	0	308	308	Partnership - Local Safeguarding carry forward amount - Contributions to the service come in annually from external bodies and also CCC.
Support to Parents	0	42	42	Family Hub – Historical project Funding
Youth Offending Service	94	43	137	Funding to provide ongoing support to the SAFE Team
0-19 Organisation & Planning	69	-4	65	Art Collection Restoration Fund. Providing cultural experiences for children and young people in Cambridgeshire
Home to School Transport	0	426	426	To cover cost of programme of work to deliver savings in Social and Education Transport
Cambridgeshire Music	170	76	94	Reserve to support required works to former School building to make suitable for service
Outdoor Education	0	47	47	Reserve to support replacement of equipment
Virtual School	0	12	12	Reserve to support identified redundancy cost.

Budget Heading	Opening Balance 2022/23 £'000	Movements 2022/23 £'000	Year End Balance £'000	Reserve Description
Strategic Management - Education	65	109	174	Reserve to support identified redundancy and costs associated with an employment issue.
P&C Executive Director	0	-90	0	Transfer of historic earmarked reserve to Children & Safeguarding
Pools and Contingencies	239	17	256	Schools absence and contingency schemes
Schools Financing	43	21	64	Residual school facing grants
Schools	2,578	116	2,694	Thomas Clarkson Building Schools for the Future PFI and Pilgrim Pathways carryforward
TOTAL EARMARKED RESERVES	15,245	-1,915	13,268	

(+) positive figures represent surplus funds.

(-) negative figures represent deficit funds.

6.4 Public Health Earmarked Reserve Schedule

Budget Heading	Opening Balance 2022/23 £'000	Net Movements 2022/23 £'000	Year End Balance £'000	Reserve Description
Children's PH	196	-5	191	Including Best Start in Life
Stop Smoking Service	128	-57	71	Focused on post to reduce smoking during pregnancy
Emergency Planning	9	0	9	
Healthy Fenland Fund	98	-75	23	Project extended to 2023
Falls Prevention Fund	188	-78	110	Joint project with the NHS, £78k pa committed in Healthy Lifestyle contract
Enhanced Falls Prevention	804	-135	669	Anticipated spend over 3 years to 2024/25
NHS Healthchecks Programme	407	0	407	Funding to increase the number of health checks that can be undertaken to catch up with some of the missed checks during the pandemic.
Annual Household Health & Wellbeing Survey	368	0	368	Annual survey for 3 years to assess long term covid impact
Support to families of children who self-harm	102	-25	77	Anticipated spend over 2 years
Gypsy Roma and Travelers Education Liaison officer	48	-23	25	Anticipated spend over 2 years
Psychosexual counselling service	69	0	69	Anticipated spend over 2 years
Primary Care LARC training programme	60	0	60	Long-Acting Reversible Contraception (LARC) training programme for GPs and Practice Nurses
Tier 3 Weight Management Services post covid	1,465	0	1,465	To increase capacity of weight management services over 3 years
Smoking in pregnancy	220	0	220	To fund work to decrease smoking in pregnancy
Public Mental Health and Mental Health Strategy and needs assessment	105	-25	80	Anticipated spend over 2 years
Effects of planning policy on health inequalities	170	0	170	
Strategic Health Improvement Manager	165	0	165	Anticipated spend over 2 years from 2023/24
Public Health Manager – Learning Disability	105	-27	78	Anticipated spend over 2 years
Training for Health Impact Assessments	45	0	45	Agreed as part of 2022/23 Business Plan
Health related spend elsewhere in the Council	1,000	-400	600	Agreed as part of 2022/23 Business Plan to be spent over 3 years to 2024/25
Training Programme Eating Disorders	0	44	44	£78k total – to be spend over 2 years – commenced in 2022/23
Public Health Children's Manager	0	54	54	£78k total – to be spend over 2 years – commenced in 2022/23
Tier 2 Adult Weight Management Services	0	220	220	Anticipated spend over 2 years

Budget Heading	Opening Balance 2022/23 £'000	Net Movements 2022/23 £'000	Year End Balance £'000	Reserve Description
Income Maximisation	0	0	0	£300k committed and fully spent in 2022/23
Stay Well / Winter warmth	0	0	0	£150k committed and fully spent in 2022/23
Sexual & Reproductive Health Needs Assessment	0	50	50	
Behavioural Insight Research	0	485	485	£500k committed, £15k spent in 2022/23
Health & Wellbeing Strategy Development	0	50	50	
Support for Primary care prevention	0	800	800	Anticipated spend over 2 years
Adult Literacy	0	400	400	£450k committed, £50k spent in 2022/23
Development of a Trusted Professional programme for the GRT community	0	30	30	To increase access to services, support and advice
Suicide prevention	0	0	0	£34k committed and transferred to service in 2022/23
Public Health – uncommitted reserve balance	2,751	-1,932	819	Uncommitted PH reserves £11k plus £809k in year PH Directorate underspend
TOTAL EARMARKED RESERVES	8,503	-649	7,854	

(+) positive figures represent surplus funds.
 (-) negative figures represent deficit funds.