

OLDER PEOPLE'S ACCOMMODATION STRATEGY

To: **Adults Committee**

Meeting Date: **12th January 2016**

From: **Adrian Loades, Executive Director: Children, Families and Adults Services**

Electoral division(s): **All**

Forward Plan ref: **For key decision: Not Applicable**

Purpose: **To present the initial draft of the Older People's Accommodation Strategy to Adults Committee and to seek comment on the direction and content of the strategy**

Recommendation: **To approve the overall approach set out in the draft Older People's Accommodation Strategy and Action plan**

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1.0 BACKGROUND

- 1.1 Over the next 20 years both the number of older people and the proportion of older people in Cambridgeshire will increase. By 2036, there is expected to be 195,200 people over 65 living in Cambridgeshire, approximately twice the number recorded in the 2011 census. By 2036, the population of over 85s is expected to grow by 317% from 10,303 to 43,000.
- 1.2 Organisations that commission and provide health and social care services in Cambridgeshire are already facing challenges in meeting growing needs in a climate of financial constraint and resource shortfalls. In the NHS, delays in hospital emergency departments and in the discharge of older people with complex needs are frequent occurrences. In social care, there are particular challenges relating to capacity in home care and in the care home sector. In the case of the latter, there is a relatively low level of provision coupled with inflationary cost pressures, making it difficult to offer genuine affordable choice to service users. Whilst much positive work has been done in Cambridgeshire to meet these challenges, much of it has been reactive and short term in nature. The projected increase in population is expected to result in further increases in demand for health and social care resulting in capacity shortfalls and a significant funding gap.
- 1.3 In response to these pressures, it is essential that commissioners and providers of health, social care, and housing services develop or commission preventative strategies and programmes to reduce demand and to support people in their own homes. This approach is enshrined in the Better Care Fund and the County Council's Transforming Lives programme. A key factor to successfully preventing situations where people need help from the health and social care system is suitable accommodation. For most people, this will be their own homes. Others may benefit from purpose built supported accommodation like Extra Care Sheltered Housing and a relatively small number, approximately 3% of the older population, will need residential or nursing home care.

2.0 MAIN ISSUES

- 2.1 A Programme Board was established in May 2015, with representation from the NHS, District Councils, Public Health and the County Council with the purpose of developing a framework to meet the accommodation challenges outlined. The approach has also been supported by external partners including Sheffield Hallam University and John Laing (development partner of Cambridge University Hospitals Foundation Trust). The accompanying draft strategy has brought together data from a broad range of sources to produce a common understanding of need and a shared and co-ordinated approach to delivering the necessary changes. It is intended that this strategy will be a living document that guides and co-ordinates activity and that it evolves in the light of experience. It is recognised that whilst some developments can be carefully planned, others will arise opportunistically. The approach therefore has to be sufficiently flexible to enable such developments.
- 2.2 The focus of the draft strategy is to make best use of available public service assets and to co-ordinate the work of health, housing and social care agencies to support older people to access appropriate accommodation that enables them to remain independent within their community wherever

possible. For the most part, a medium and longer term approach has been taken. However, the strategy and action plan also recognise the need to address immediate issues to help manage demand in the health, social care and housing systems. For example, the action plan includes a work stream which has previously been led by Uniting Care/Clinical Commissioning Group relating to short term NHS bed provision. The termination of the Uniting Care Contract will require the Council to clarify the future of this work stream with the Clinical Commissioning Group. The second work-stream is led by the County Council, relating to Disabled Facilities Grants. In addition, a key aspect for the County Council is the expansion of affordable residential and nursing home care. This work will include consideration by the Council of developing its own care home provision. To take this forward it is proposed that the work that has been done to date will be incorporated into the wider programme, because of the obvious synergies that exist. It is suggested that this should include the Member Reference Group established to support the proposed development of a Council led care home. This will have the advantage of bringing together key stakeholders to inform decision making through consideration of inter connected issues and opportunities.

- 2.3 By co-ordinating activity across services, we hope to provide older people with a choice about where they live, even if their health and social care needs are high or escalating. This includes a mixture of general purpose housing (designed with the needs of older people in mind), as well as more specialist provision such as Extra Care Sheltered Housing and residential and nursing home care.
- 2.4 The Older People's Accommodation Programme Board have identified a number of new and existing projects, which would be enhanced and supported by a greater degree of co-ordination and communication between partners and will support delivery of the strategy. These projects have been incorporated into an Action Plan that accompanies the Strategy. The Programme Board will be responsible for overseeing and coordinating delivery of these work streams.

3.0 ALIGNMENT WITH CORPORATE PRIORITIES

3.1 Developing the local economy for the benefit of all

- 3.1.1 The following bullet points set out details of implications identified by officers:
- The approach outlined describes a system wide, pro-active approach to developing the range of accommodation that will have long term financial benefits for the Council and its citizens.
 - The planned activity will result in increasing employment opportunities, both in regard to construction and also in relation to the provision of future care and support services
 - Key worker housing is also being considered within some of the work streams identified in the Action Plan.

3.2 Helping people live healthy and independent lives

- 3.2.1 One of the key aims of the strategy is to provide a range of accommodation that will help people to live in their own home for as long as is possible. Where supported accommodation is required we will seek to offer genuine choice.

3.3 Supporting and protecting vulnerable people

- 3.3.1 The Strategy seeks to both prevent deterioration in health and wellbeing, and also to increase the range of affordable accommodation services for those who require long term care and support.

4.0 SIGNIFICANT IMPLICATIONS

4.1 Resource implications

- 4.1.1 The following bullet points set out details of significant implications identified by officers:
- The Strategy includes the use of public service assets to increase affordable general and specialist housing options for older people. More detailed work will need to be undertaken to develop a detailed business case to support the most cost effective approach.
 - Currently, there is significant supply and cost pressures within the care home market in Cambridgeshire. It is anticipated that a planned increase in both the number and type of care homes and supported housing will reduce cost pressures. The approach will involve increasing preventative activity, capacity and partnership and commercial opportunities.

4.2 Statutory, Risk and Legal Implications

- 4.2.1 The following bullet points set out details of significant implications identified by officers.

The Strategy supports the following Care Act Requirements:

- Promotion of well being
- Working with other partners (particularly Housing and the NHS)
- Focus on prevention and reducing delaying decline in older age
- Market shaping and commissioning of adult care and support activity

4.3 Equality and Diversity Implications

- 4.3.1 The following bullet points set out details of significant implications identified by officers:
- The approach seeks to increase access to services and provide greater choice to disadvantaged groups, e.g. people with dementia.
 - The approach seeks to ensure that local needs are reflected in service provision.

4.4 Engagement and Consultation Implications

- 4.4.1 The following bullet points set out details of significant implications identified by officers:
- The Strategy has been developed and is being taken forward by a broad range of public service and other interested organisations, as set out in paragraph 2.1.
 - It has been shared with and supported by the officer led, Cambridgeshire Executive Partnership Board.

- As the development work progresses, it is planned that there will be detailed consultation and co-production with key stakeholders, including members of the public.

4.5 Localism and Local Member Involvement

4.5.1 The following bullet points set out details of significant implications identified by officers:

- A Member Reference Group was established to consider the development of a directly provided care home. It is proposed that this is adapted to consider the wider care home development programme.
- Additionally, where developments have a strong local focus (e.g. Hinchingsbrooke Hospital), arrangements will be put in place to engage with local Members.

4.6 Public Health Implications

4.6.1 The following bullet points set out details of significant implications identified by officers:

- The Strategy has been developed with input from Public Health and seeks to extend the range of preventative services available.
- It is strongly focussed on needs, based on data from a number of sources including the JSNA for older people.

Source Documents	Location
Draft Older Peoples Accommodation Strategy. V5. 19.01.05	Cambridgeshire Older People Accommodation Strategy v0 5.docx
Older Peoples Accommodation Action Plan	OP Accommodation Action Plan.docx.19.11.docx Tom Barden, Senior Strategy Manager, Shire Hall, Cambridge