

INTEGRATED COMMISSIONING OF CHILDREN'S HEALTH AND WELLBEING SERVICES

To: **Health Committee**

Meeting Date: **14th December 2017**

From: **Director of Public Health**

Electoral division(s): **All**

Forward Plan ref: **N/A** *Key decision:* **No**

Purpose: **To update Health Committee members on the Children's Centres restructure and links to Health Provision.**

Recommendation: **To note work done to date and timescales for future implementation.**

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1. BACKGROUND

- 1.1 The restructuring of Children's Centres in Cambridgeshire is part of the Children's Change Programme and seeks to ensure that the work of Children's Centres supports the transformation of services for children and families, particularly the youngest and most vulnerable, whilst delivering the agreed savings target.
- 1.2 The restructure is in line with the Children's Change vision statement:
"We want Cambridgeshire to be a place where all families have the opportunity to thrive, and, we will ensure, where it is safe and in their best interests, our children will live within their families and communities. We will support those families with high quality services that support good outcomes for all our children."
- 1.3 Plans to establish a new Child and Family Centre Offer were agreed by full council on the 17th October following a ten week public consultation. Officers are now working on the establishment of the new offer with an implementation date of the 1st April 2018.
- 1.4 The Children's Health Joint Commissioning Unit (CHJCU) gives us the opportunity to develop further integration with Community Health provision. An update on this work is provided in this paper.

2. MAIN ISSUES

- 2.1 Within the Children's Change programme, there is a commitment for the Child and Family Centre offer to be at the heart of District-based provision, linking across higher tier and specialist provision. This will ensure that services are clearly accessible for our most vulnerable families, and able to respond to the increasing complexities and higher levels of need emerging in the county.
- 2.2 Opportunities for integrating the delivery of services with health and other partners at a District level is a key ambition of the restructure. This was also a key message from the public consultation (see section 3.2 below) with families telling us that being able to access support from health colleagues like midwives, health visitors and speech therapists from Children's Centres has been a good thing. Moving forward we will look to further integrate our work with these partners across a range of venues to offer a seamless service to families.
- 2.3 Commissioners of Maternity Services in Cambridgeshire and Peterborough are leading on the implementation of the 'Better Births' programme. This is underpinned by national guidance from NHS England, and includes recommendations to establish community based provision where appropriate in 'Community Hubs' (see quote below from NHS Better Births document)

"Community hubs should be established, where maternity services, particularly ante- and postnatally, are provided alongside other family-orientated health and social services provided by statutory and voluntary agencies. Community hubs should work closely with their obstetric and neonatal unit(s)."

- 2.4 Children's Commissioners from CCC and PCC are leading on the Community Hubs element of this programme alongside colleagues from the CCG. As these officers are also responsible for the specification for Child and Family centres, these 2 work streams will be developed in line with each other.
- 2.5 The commissioning of children's and young people's health and care services including the 0-19 service in Cambridgeshire and Peterborough is strategically managed by the Children's Health Joint Commissioning Unit (CHJCU). Membership of the CHJCU consists of senior commissioners from Cambridgeshire County Council (CCC) Peterborough City Council (PCC) and Cambridgeshire and Peterborough Clinical Commissioning Group (CCG) The CHJCU was set up in September 2015 with the following vision.
"That all children and families in Cambridgeshire and Peterborough have the right to be kept safe and healthy, have excellent health services, enjoy school, play and family, help to help themselves and are part of strong and inclusive networks of support."
- 2.6 Work is underway to build on the existing Healthy Child Programme Framework to be part of an integrated Cambridgeshire and Peterborough 0 - 19 service, including a range of provision; child and family centres; health visiting; family nurse partnership; school nursing, specialist therapy services, such as speech and language therapy, occupational therapy, physiotherapy; Child and Adolescent Mental Health Services. We are working towards this service being in place for April 2019.

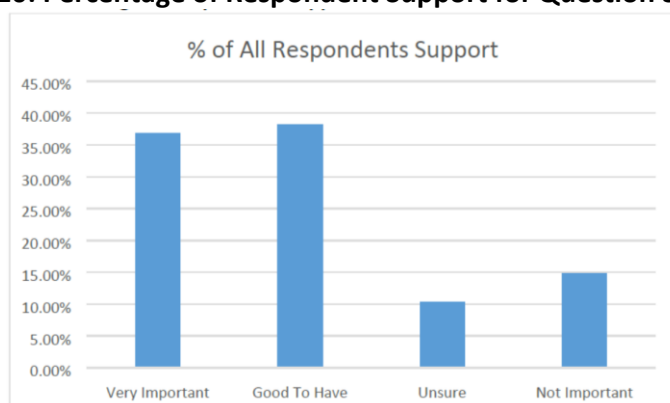
3. **ENGAGEMENT TO DATE**

- 3.1 Details of the main engagement activities are outlined below:
- Officers and Members of the CYP committee have been engaged in an ongoing dialogue since May 2016 to understand the current Children's Centre offer and consideration on how these services might look going forward.
 - From July 2016, this work was aligned with the emergent Children's Change Programme which placed the Children's Centre work within a district delivery structure.
 - A members Seminar available to all members was held regarding the future direction of Children's Centres on the 13th January 2017. This presentation included the development of Child and Family Centres, as well as designing our future service delivery around a place-based approach.
 - Initial discussions with current providers of Children's Centres within Cambridgeshire have taken place in February 2017, to help to develop early ideas around this work. (this included Children Centres operating from schools)
 - In May 2017, two 0-19 Healthy Child Programme workshops were held with colleagues across commissioning and provider services. These sessions included looking at how we could move towards a more integrated model building on the Thrive model and existing good practice.

- Between 20th and 29th June place-based meetings were held in each District to engage with officers and partners from District Councils, Health, communities, etc to discuss service delivery and collaboration.
- A public consultation about the proposed Child and Family Centres ran between the 17th July and the 22nd September 2017. The consultation set out the proposals and the intended locations for service delivery across Cambridgeshire. (See section 3.2 below for more specific feedback relating to integration with health provision)
- Better Births Community Hubs workshop was held on the 3rd October with attendees from across Health, midwifery, children's services, Voluntary sector providers and service users. This looked at opportunities to deliver this programme in conjunction with the emerging new model for Children's Centres.
- Between the 3rd-5th October three update sessions were held with frontline Healthy Child programme staff employed by our health provider CCS. These sessions included considering opportunities for delivering a more seamless model to families moving forward.

3.2 Question 3 of the public consultation asked respondents how important it was to have access to health services in the same place as Child and Family services. 2260 respondents answered this question. 75.1% of respondents thought this was either 'very important' or 'good to have' and 14.8% thought it was not important. The remaining 10.3% were unsure.

Figure 10: Percentage of Respondent Support for Question 3



4. ALIGNMENT WITH CORPORATE PRIORITIES

4.1 Developing the local economy for the benefit of all

It is proposed this work will achieve better outcomes for children to help them become healthy and productive adults, as well as making the required savings.

4.2 Helping people live healthy and independent lives

The development of a whole systems approach focussing on early identification and support will support children, young people and families to be more resilient with better outcomes.

The redesigned service model will see greater integration with Community Health colleagues and look to ensure families can access both family support, parenting, child care and health support services in one place or via an integrated plan.

4.3 Supporting and protecting vulnerable people

The Child and Family Centres alongside 0-19 health services currently focus on identifying and targeting vulnerable children and families

5. SIGNIFICANT IMPLICATIONS

5.1 Resource Implications

5.1.1 The 2017/18 budget for children's centres is £5,272,159. This budget includes an element of corporately managed property service budgets for our current Local Authority Managed Children's Centres. By building a new service for Cambridgeshire Families, a permanent budget saving of £900,000 will be delivered representing 17% of the current total budget for Children's Centres. The level of front line service delivery is maintained. The revised budget for the Child and Family Centre offer in 2018/19 will therefore be £4,372,159 (subject to a potential uplift for cost inflation)

5.2 Statutory, Legal and Risk

5.2.1 The CHJCU is working with LGSS legal team, who will advise on the potential impact of future options.

5.2.2 Healthy Child Programme activities delivered by Health Visitors and Midwives are currently often located within Children's Centre buildings. We will ensure that family access to these services is protected in the emerging offer and wherever possible these services will be co-located and further integrated within a Children and Family Centre Offer.

5.3 Equality and Diversity

5.3.1 All equality and diversity implications of the restructuring of children's centres were fully considered and are outlined in the Community Impact Assessment that went to full council in October. A further community impact assessment will be collated for any of the future changes or options considered to move to further integration

5.4 Engagement and Communication

5.4.1 Please see section 3 above for details of engagement activities to date.

5.4.2 There will be an engagement and communication programme for any future changes or options considered.

5.5 Are there any localism and local Member involvement issues

5.5.1 There has been significant local Member involvement at all stages of this process and this will continue as any changes are implemented.

5.6 Procurement/Contractual/Council Contract Procedure Rules Implications

- 5.6.1 This new structure maintains a mixed model approach with current partners as appropriate, there are on-going discussions in some areas of the County in relation to Outreach delivery sites and activities. Solutions identified will be delivered in line with legal and property constraints and subject to County Council policies.

5.7 Public health implications

- 5.7.1 The restructured offer was developed in line with the current development of the 0-19 Healthy Child Programme and the Maternity Better Births workstream, linked into the Child Health Joint Commissioning Unit. As covered in section 5.2.2 above, we will ensure that family access to health services is protected in the emerging offer. The principles of proportionate universalism that underpin health delivery are supported by these proposals.

Implications	Officer Clearance
Have the resource implications been cleared by Finance?	Yes Name of Financial Officer: Martin Wade
Have the procurement/contractual/Council Contract Procedure Rules implications been cleared by the LGSS Head of Procurement?	Yes Name of Officer: Paul White
Has the impact on statutory, legal and risk implications been cleared by LGSS Law?	Yes Name of Legal Officer: Virginia Lloyd
Have the equality and diversity implications been cleared by your Service Contact?	Yes or No Name of Officer: Liz Robin
Have any engagement and communication implications been cleared by Communications?	Yes or No Name of Officer: Liz Robin
Have any localism and Local Member involvement issues been cleared by your Service Contact?	Yes or No Name of Officer: Liz Robin
Have any Public Health implications been cleared by Public Health	Yes Name of Officer: Raj Lakshman

Source Documents	Location
0-19 Joint Commissioning of Children's Health and Wellbeing Services Update- Health Committee June 2017	https://cmis.cambridgeshire.gov.uk/CCC_live/Document.ashx?czJKcaeAi5tUFL1DTL2UE4zNRBcoShgo=mnmySserzE4L%2fI94ShFn9S7wPglBS2JMGGoDFUkxAqUwfXhT8jB26QA%3d%3d&rUzwRPf%2bZ3zd4E7lkn8Lyw%3d%3d=pwRE6AGJFLDNIh225F5QMaQWCtPHwdhUfCZ%2fLUQzgA2uL5jNRG4jdQ%3d%3d&mCTIbCubSFfXsDGW9IXnlg%3d%3d=hFfIUdN3100%3d&kCx1AnS9%2fpWZQ40DXFvdEw%3d%3d=hFfIUdN3100%3d&uJovDxwdjMPoYv%2bAJvYtyA%3d%3d=ctNJFf55vVA%3d&FgPIIEJYlotS%2bYGoBi5oIA%3d%3d=NHdURQburHA%3d&d9Qjj0ag1Pd993jsyOJqFvmyB7X0CSQK=ctNJFf55vVA%3d&WGewmoAfeNR9xqBux0r1Q8Za60lavYmz=ctNJFf55vVA%3d&WGewmoAfeNQ16B2MHuCpMRKZMwaG1PaO=ctNJFf55vVA%3d
'Better Births', National Maternity Review, NHS England	https://www.england.nhs.uk/wp-content/uploads/2016/02/national-maternity-review-report.pdf
Response to Children's Centre Consultation document and associated appendices.	https://www.cambridgeshire.gov.uk/residents/children-and-families/children-s-centres/children-s-centres-consultation/
Family Hubs: a discussion paper (Children's Commissioner, 2016)	https://tinyurl.com/y8yq274v