

# Making Connections 2022

GCP Executive Board June 29, 2023

## The challenge: 8 key stats



35,000 more residents in Greater Cambridge in 2021 than there were in 2011



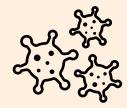
44,000 more jobs and 33,500 more homes expected by 2031



We need to reduce traffic by 15% on 2011 levels to run better public transport and reduce emissions



In 2019 there was 10% more traffic than there was ten years ago



Car use is at 92% of pre-covid levels yet bus use is only at 73%



Transport causes 35% of local carbon emissions



121 deaths in Greater Cambridge attributable to air pollution in 2020

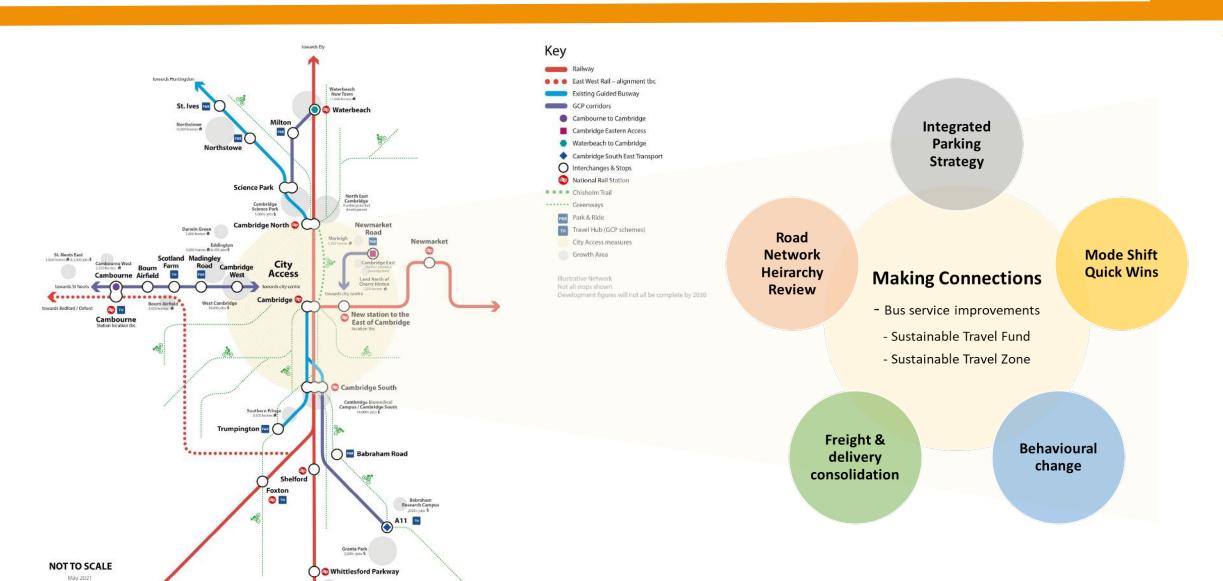


Thousands of people living and working in Greater Cambridge have no alternative to traveling by car

## **GCP's plan for Sustainable Travel**

towards Royston / London Kings Cross

towards Stansted Airport / London Liverpool Street



### How we got here

2015

**City Deal** signed

Commitment to support and accelerate local plan growth

2018

**Our Big** Conversation

> Travel behaviours

Concerns and aspirations

2019

**Choices for Better Journeys** 

Options for demand management 2019

Citizens **Assembly** 

**Asked** politicians to take bold steps to reduce car traffic inc road pricing

2021

**GCP Board** paper

Demand management options assessment paper & other technical assessments

2021

**Making Connections 1** 

Asked about principles of a road user charging package and priorities for PT

2022

**GCP Board** 

paper

Strategic **Outline Case** for Making **Connections** 

2022

**Making Connections** 

> Tested a specific proposed package

#### **Workplace Parking Levy**

Charging organisations an annual fee based on the number of parking spaces at their workplace



#### **Pollution charge**

Charging vehicles to drive within an area, unless they meet low emissions criteria



#### **Parking charges**

Applying higher charges to more of the city's parking



#### **Road closures**

Closing main city roads to through traffic



#### Flexible road user charge

Charging vehicles to drive within an area, varied by time of day, and/or day of week

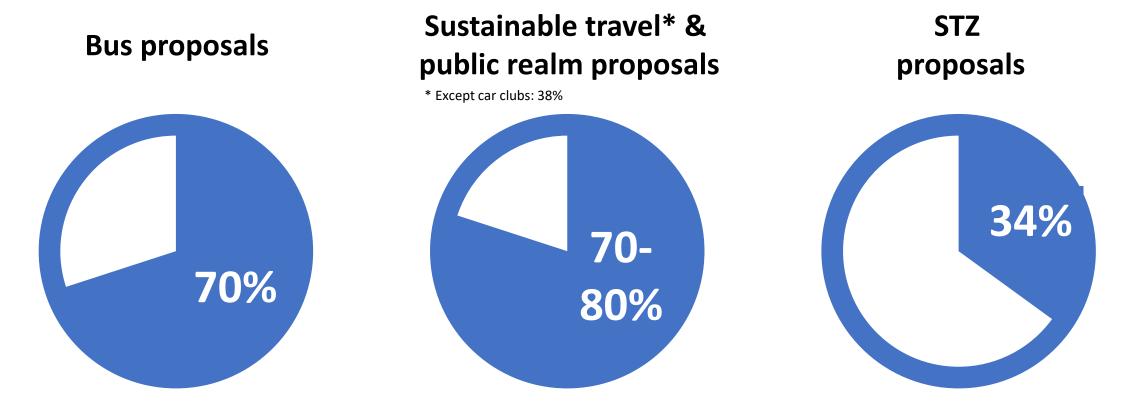


### **Consultation Analysis Report**



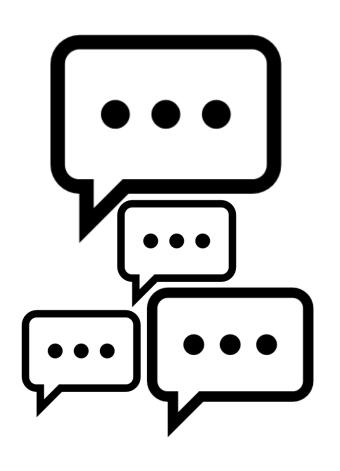
- Consultation survey
- Organisational responses
- Letters and emails
- Social media comments
- Representative opinion polling
- Stakeholder meeting notes

# **Consultation survey headlines**



- Higher support for STZ amongst youngest and oldest age groups
- Higher support for STZ inside the zone than outside it
- Around half of those that oppose the STZ could support it if changes were made
- Around half those that strongly oppose the STZ still support the bus proposals

# Headline issues arising from the consultation



- Should **hospitals** be in the zone?
- Is the zone too large?
- Should there be a resident exemption?
- Should the impact on business, especially small business & self-employed, be mitigated?
- Are charge rates too high? Should motorbikes pay at all?
- Should the charge run 7am-7pm?
- Concern about impact on older people, those who struggle to use public transport, and those on low incomes
- How will discounts and exemptions operate in practice?
- Difficulties for parents using public transport for multiple stops
- Could additional/alternative means of funding some improvements be considered?

## Options for responding to feedback

#### Alter the basic parameters

- Hours of operation
- Opening year or phasing in
- Charge rate for vehicles
- Boundary



- Discounts
- Exemptions
- Reimbursements
- Free days





Almost infinite combinations!

Confidential

Localised points, operational detail, tweaks to exemptions or bus network detail can all be picked up with any core option at a later stage

# Changes to the STZ proposal will impact delivery of the bus and sustainable travel proposals

Responding to concerns about the STZ Ability to deliver bus & sustainable travel improvements

#### Illustrative scenarios

MC 2022

- All day charging 7am-7pm
- £5 cars
- £10 vans
- £50 HGVs, coaches

THREE BIG CHANGES

- Peak hours only
- Vans £5
- No charge for hospital

FREE DAYS

- 3 free days per week
- Decreasing over time

**HYBRID** 

Peak hours only 3

- £3 for cars
- No charge for hospital
- Free days

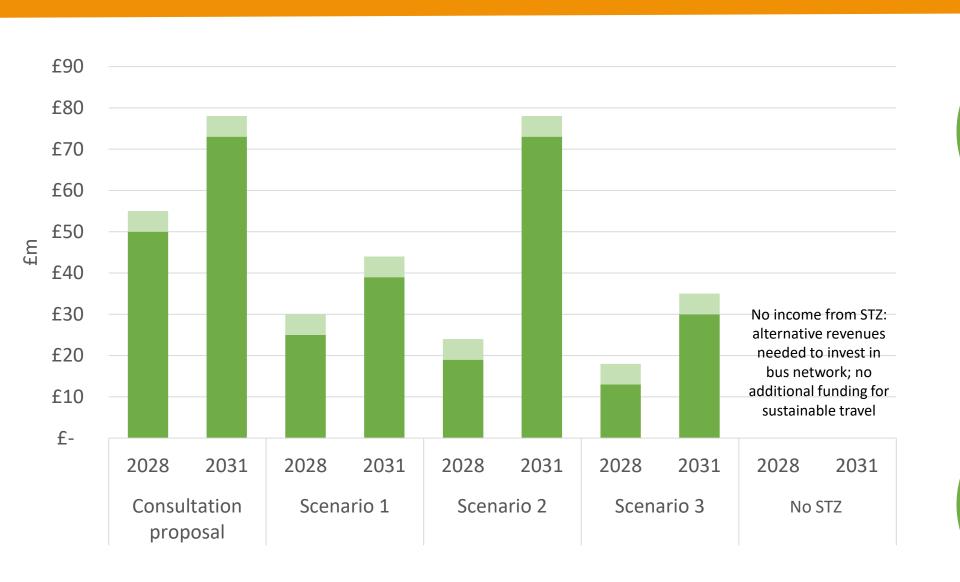
No STZ

No charge

### Issues to be considered in any scenario

- Finalise the definition of the proposed low income discount, in line with consultation feedback
- Whether charges for mopeds/motorbikes should be reduced or removed
- Consider consultation feedback on business impacts, and whether and how the treatment or charging of HGVs and LGVs could be refined either overall, by sector or by business size
- Consider whether there is a mechanism to provide further support to unpaid carers in receipt of benefits, or for charity volunteers or community groups
- Whether the charge in any scenario might finish at 6pm rather than 7pm to give more flexibility in the after-work period (which might be an alternative means of supporting some of the groups flagged above).
- Whether any 'free day' scheme should apply per car, per household, or per address (recognising that there will be competing considerations and, whichever is chosen some may feel it unfair for their circumstances).
- To further consider the impact on residents near the edge of the STZ boundary who commute out of the zone.

# Revenue & traffic impacts of scenarios



2041: No STZ traffic speeds 9-11 kmph (5-7mph)

Scenario 1 and 2: approx. 60-65% faster

Scenario 3: approx. 50% faster

#### **Equalities issues to consider**

- Investment in buses in general is a progressive measure
- Positive benefits for protected characteristic groups and lower income citizens
- Key workers and shift workers less likely to be able to vary their working hours to avoid a peak-only charge where as 'free days' are of equal benefit
- Scenarios with slower bus rollout may disproportionately impact rural residents who are lower income but don't qualify for exemptions
- Scenario 3 is least likely to benefit those living further away from Cambridge
- Bus services will further decline in No STZ scenario impacting poorest and PCGs most

#### **Business issues to consider**

- The STZ will affect businesses differently depending on sector and size
  - Most businesses will incur cost (to varying extents) from increased delivery costs
  - Offset (to varying extents) by time savings and the extent to which they pass costs on to customers
  - For most businesses negative impacts will be felt early, then abate over time
- Services and leisure sectors should benefit from better accessibility for customers,
  especially evening buses also ability to recruit in low paid hospitality & retail roles
- Scenarios 1 and 3 allow business travel in middle of the day offer greater flexibility and lower impact for business
- Reducing the cost for vans likely to disproportionately benefit small businesses and self employed
- Ability to attract and retain staff (especially key workers and lower paid) will be increasingly difficult in a 'No STZ' scenario

#### **Bus network**

Network depends on charging scenario but key principles/ findings:

Less focused on city centre

Park and rides become multi-mode travel hubs, connected to more places

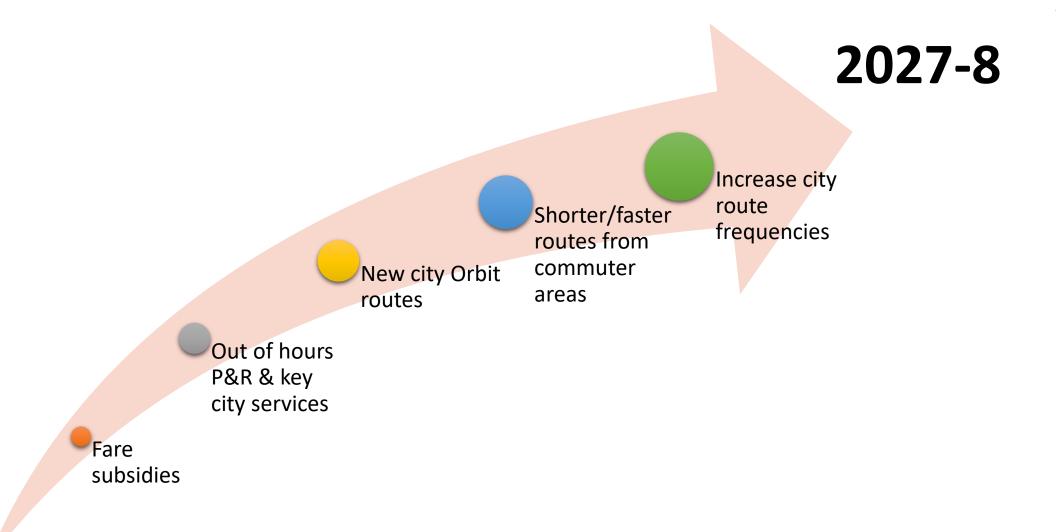
More orbital routes reflecting changing shape of city

Focus on filling gaps poorly served

Focus on usability and safety of the network

Frequency and reliability matters to people as much as fares and new routes – but cannot be delivered with revenue alone

# Potential bus service ramp up



#### The Executive Board is asked to:

- Note the feedback from the consultation
- Note and comment on the illustrative scenarios for modifying the scheme
- Request GCP officers to work with CCC officers to develop a preferred option for consideration in the Autumn
- Agree to work with CPCA to input these findings into their bus reform work and network review
- Develop detailed proposals for introduction of early bus improvements based on the GCP £50m for decision in December