

Service	People and Communities (P&C)
Subject	Finance Monitoring Report – October 2019
Date	11 th November 2019

KEY INDICATORS

Agenda Item 6 – Appendix B

Previous Status	Category	Target	Current Status	Section Ref.
Red	Revenue position by Directorate	Balanced year end position	Red	1.2
Green	Capital Programme	Remain within overall resources	Green	2

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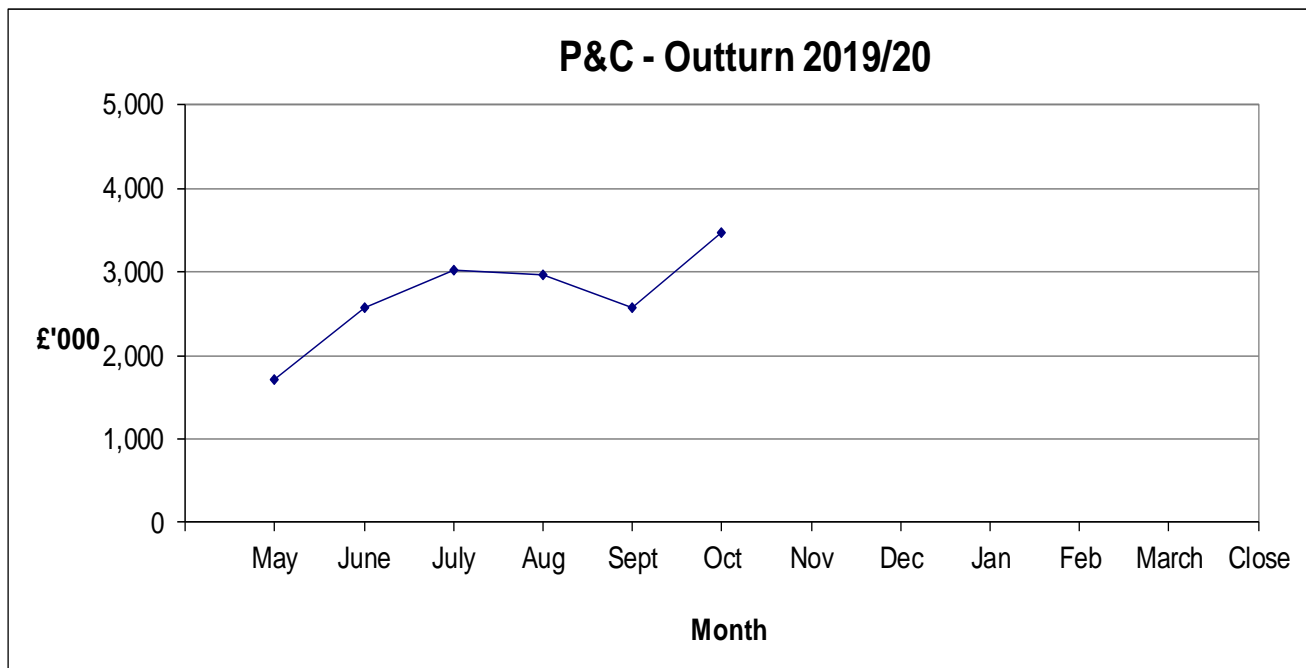
The following appendices are not included each month as the information does not change as regularly:

Appx 4	Savings Tracker	Each quarter, the Council's savings tracker is produced to give an update of the position of savings agreed in the business plan.	
Appx 5	Technical Appendix	Twice yearly, this will contain technical financial information for P&C showing: <ul style="list-style-type: none"> • Grant income received • Budget virements into or out of P&C • Service reserves 	

1. Revenue Executive Summary

1.1 Overall Position

People and Communities is forecasting an overspend of £3,466k at the end of October, an increase of £888k since September.



1.2 Summary of Revenue position by Directorate

Forecast Variance Outturn (Previous) £000	Directorate	Budget 2019/20 £000	Actual £000	Outturn Variance £000	Outturn Variance %
702	Adults & Safeguarding	148,054	104,162	1,301	0.9%
649	Commissioning	41,984	9,757	757	1.8%
178	Communities & Safety	12,978	7,121	158	1.2%
750	Children & Safeguarding	59,829	33,959	750	1.3%
7,300	Education	94,210	54,466	9,000	9.6%
0	Executive Director	973	434	0	0.0%
9,578	Total Expenditure	358,029	209,899	11,966	3.3%
-7,000	Grant Funding	-95,094	-58,763	-8,500	8.9%
2,578	Total	262,935	151,136	3,466	1.3%

1.3 Summary by Committee

P&C's services are overseen by different committees – these tables provide committee-level summaries of services' revenue financial positions.

1.3.1 Adults Committee

Forecast Variance Outturn (Previous) £000	Directorate	Budget 2019/20 £000	Actual Oct 2019 £000	Forecast Outturn Variance £000
5,441	Adults & Safeguarding	148,054	104,162	6,040
-1	Adults Commissioning (including Local Assistance Scheme)	16,114	-3,686	107
5,439	Total Expenditure	164,168	100,476	6,147
0	Grant Funding (including Better Care Fund, Winter Pressures Grant etc.)	-15,138	-7,394	0
-4,739	Expected deployment of grant and other funding to meet pressures			-4,739
700	Total	149,030	93,082	1,408

1.3.2 Children and Young People Committee

Forecast Variance Outturn (Previous) £000	Directorate	Budget 2019/20 £000	Actual Oct 2019 £000	Forecast Outturn Variance £000
650	Children's Commissioning	25,858	13,288	650
-0	Communities & Safety - Youth Offending Service	2,163	965	0
-0	Communities & Safety - Central Integrated Youth Support Services	1,399	599	-0
750	Children & Safeguarding	59,829	33,959	750
7,300	Education	94,210	54,466	9,000
0	Executive Director (Exec D and Central Financing)	973	434	0
8,700	Total Expenditure	184,433	103,710	10,400
-7,000	Grant Funding (including Dedicated Schools Grant etc.)	-77,448	-49,504	-8,500
1,700	Total	106,986	54,206	1,900

1.3.3 Community and Partnerships Committee

Forecast Variance Outturn (Previous) £000	Directorate	Budget 2019/20 £000	Actual Oct 2019 £000	Forecast Outturn Variance £000
0	Strategic Management - Communities & Safety	15	80	0
0	Safer Communities Partnership	880	998	0
0	Strengthening Communities	495	236	-0
0	Adult Learning and Skills	2,438	1,165	0
0	Trading Standards	694	308	0
178	Cultural & Community Services	4,895	2,771	158
178	Total Expenditure	9,416	5,557	158
0	Grant Funding (including Dedicated Schools Grant etc.)	-2,508	-1,866	0
178	Total	6,908	3,691	158

1.4 Significant Issues

Within People and Communities, the major savings agenda continues with £75m of savings required across the Council between 2019 and 2024. P&C budgets are facing increasing pressures from rising demand and changes in legislation, with the directorate's budget increasing by around 3% in 2019/20.

At the end of October 2019, the overall P&C position is an overspend of £3,466k, around 1.3% of budget. This is a decrease of around £888k from September.

The projected overspend are concentrated in adult social care, children in care and education – these key areas are summarized below. Appendix 1 provides the detailed financial information by service, and appendix 2 provides a narrative from those services projecting a significant variance against budget.

1.4.1 Adults

Similar to councils nationally, cost pressures are faced by adult social care. At the end of September, Adults services are forecast to overspend by £1,408k, around 0.9% of budget. This is £707k more than in September. Within that, budgets relating to care provision are forecasting a £6.4m overspend, mitigated by around £4.7m of additional funding.

There remains a risk of volatility in care cost projections due to the large volume of care being purchased each month, the continuing focus on reduced delayed discharges from the NHS, ongoing negotiations with providers around the rates paid for care, and the continuing implementation of Mosaic (the new social care recording and payments system).

Older People's Services are forecast to overspend by £5.4m, which is £1m higher than in the previous report. The cause of the overspend is predominantly the higher than expected costs of residential and nursing care compared to when budgets were set, in part due to the ongoing focus on discharging people from hospital as quickly as is appropriate. A detailed explanation of the pressures due to prior-year activity was provided to Adults Committee and GPC in the first reports of the financial year, and much of the further in-year pressure is due to the trends in price increases continuing.

Costs have continued to increase by more than expected in September, above the trend for the year to date, and in addition there is an expectation that demand management savings will be slower to deliver with some benefit falling into 2020/21. Further information can be found in [appendix 2, note 4](#).

The Learning Disability Partnership is forecast to overspend by £588k, with the NHS paying a further £175k as part of the pooled budget. This is a relatively static cohort of service users whose needs have been increasing year on year in line with experiences nationally. Based on changes over the first half of the year, we expect these increases to exceed the level built into budgets. In particular, the cost of young people transitioning into adults is high, linked to rising cost of services for children with high needs. Savings delivery within the LDP is on track to overachieve, which provides some mitigation.

Strategic Management – Adults contains grant and financing mitigations that are partially offsetting care pressures. Government has continued to recognise pressures on the social care system through the Adult Social Care Precept and a number of ringfenced grants. As well as using these grants to make investments into social care to bolster the social care market, reduce demand on health and social care services and mitigate delayed transfers of care, we are able to hold a portion as a contingency against in-year care pressures. As pressures emerged, this funding is deployed effectively as an underspend against this line.

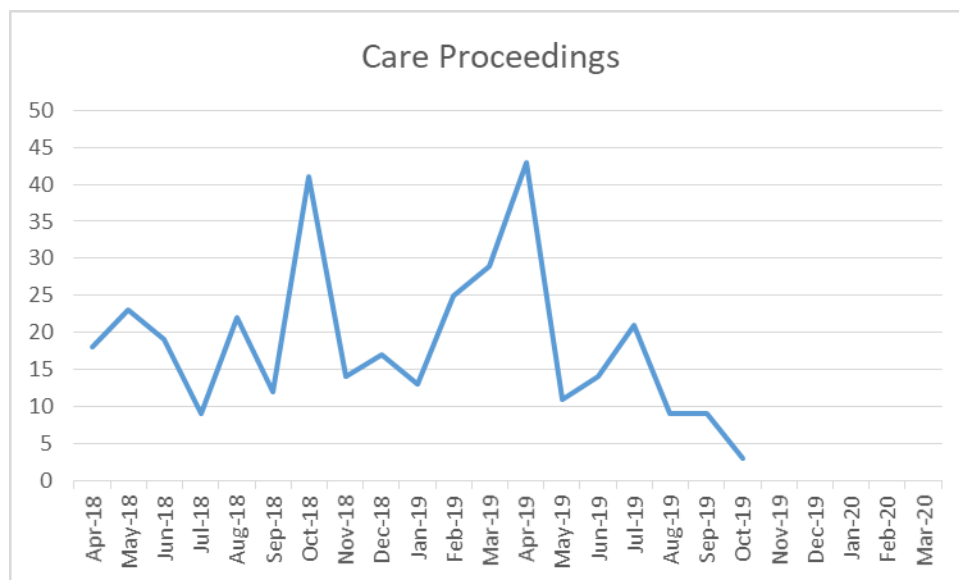
1.4.2 Children's

Children in Care is anticipating a pressure of c£350k across Unaccompanied Asylum Seeking Children budgets (£200k) and Supervised Contact (£150k). These pressures are offset in part by a forecast underspend across Fostering and the Corporate Parenting Teams. The service is working to mitigate these pressures by reviewing all applicable arrangements in order to attempt to bring these into line with the amount of government funding available.

Children in Care Placements is forecasting a year end overspend of £650k, despite a decrease in the number of children in care, an additional budget allocation of £350k as approved by GPC and the application of £400k of additional social care grant. Recent activity in relation to gang-related crime has resulted in additional high cost secure placements being required.

Significant work is underway to reduce high cost placements, however the placement market is saturated, with IFA providers having no vacancies which results in children going into higher cost residential placements. We are, however, seeing a net increase in, in-house fostering placements which is contributing towards planned savings.

Legal Proceedings is forecasting a £400k overspend. This is directly linked to the number of care proceedings per month which increased by 72% for the period Feb to Apr 19 compared to the preceding 10 months. Whilst there are currently (end Oct) 170 live care proceedings, a reduction of 13 from the position at the end of July, legacy cases and associated costs are still working through the system and causing significant pressure on the legal budget. The spike in proceedings is related to the introduction of the new model of specialist teams, and greater scrutiny and management oversight. This has resulted in the identification of children for whom more urgent action was required. This is an illustration of the way in which the new model will improve services and outcomes in general. Following legal orders we are able to move to securing permanency for children. The expectation is that reductions in live proceedings will continue, further mitigating the overall pressure.



1.4.3 Education

Home to School Transport – Special is forecasting a revised overspend of £500k. We are continuing to see significant increases in pupils with Education Health Care Plans (EHCPs) and those attending special schools, leading to a corresponding increase in transport costs. Between April 2018 and March 2019 there was an 11% increase in both pupils with EHCPs and pupils attending special schools, which is a higher level of growth than in previous years.

Dedicated Schools Grant (DSG) – Initial in-year pressures have been forecast for a number of DSG funded High Needs Block budgets including funding for special schools and units, top-up funding for mainstream schools and Post-16 provision, and out of school tuition. As previously reported In 2018/19 we saw a total DSG overspend across SEND services of £8.7m which, combined with underspends on other DSG budgets, led to a deficit of £7.2m carried forward into 2019/20. Given the ongoing increase in numbers of pupils with EHCPs it is likely that a similar overspend will occur in 2019/20, however this will become clearer as we move towards the start of the new academic year and planned actions to deliver savings are implemented. Current estimates forecast an in-year pressure of approximately £8.5m. This is a ring-fenced grant and, as such, overspends do not currently affect the Council's bottom line but are carried forward as a deficit balance into the next year.

1.4.4 Communities and Safety

Registration & Citizenship Services are forecasting a surplus of £155k. An increase in the statutory charge for birth, marriage and death certificates has resulted in an over-recovery of income in the service. This increase is expected to continue into future years and as such has been recognised as part of the 2020/21 Business Plan.

Coroners is now forecasting an increased pressure of £313k. This is due to the increasing complexity of cases being referred to the coroner that require inquest and take time to conclude, requiring more specialist reports and advice and the recruitment of additional staff to complete investigations and prevent backlogs of cases building up. The cost of essential contracts for body storage, pathology, histology and toxicology has also increased.

2. Capital Executive Summary

2019/20 In Year Pressures/Slippage

At the end of October 2019 the capital programme forecast underspend continues to be zero. The level of slippage and underspend in 2019/20 is currently anticipated to be £5.9m and, as such, has not yet exceeded the revised Capital Variation Budget of £13.4m. A forecast outturn will not be reported unless this happens.

Additional funding of £335k is requested in 2019/20 for the Abington Woods SEND scheme. This project is to purchase existing school buildings on the Abington Woods site, and repurpose them for use as a school for children with SEND needs. The buildings at Abington Woods will be used to support Cambridgeshire's high demand for additional special school places for children with complex needs. The acquisition will release places at the Granta Special School for additional younger children and safeguard the attendance locally of young people who might otherwise need provision with independent providers. This would also result in revenue savings on DSG funded High Needs Block budgets and transport budgets from being able to increase capacity at Granta and avoid the expenditure that comes from placing children and young people at provisions outside of the county. The scheme will be funded by borrowing; the annual cost of borrowing for this scheme will start in 2020/21 at £22k, and decreases each year thereafter.

Details of the currently forecasted capital variances can be found in appendix 3.

3. Savings Tracker Summary

The savings tracker is produced quarterly, and will be included in the FMR once per quarter. The tracker at the end of quarter 2 is included as appendix 4, with a summary position of:

Committee	Number of Savings	Total Original Savings £000	Total Forecast Savings £000	Total Variance £000
Adults	9	-6,782	-6,810	-28
C&P	2	-60	-60	0
C&YP	14	-3,419	-3,404	15
Adults & CYP	1	-583	-321	262
TOTAL	26	-10,844	-10,595	249

Further information and commentary for each saving can be found in appendix 4.

4. Technical note

On a biannual basis, a technical financial appendix will be included as appendix 5. This appendix will cover:

- Grants that have been received by the service, and where these have been more or less than expected
- Budget movements (virements) into or out of P&C from other services (but not within P&C), to show why the budget might be different from that agreed by Full Council
- Service reserves – funds held for specific purposes that may be drawn down in-year or carried-forward – including use of funds and forecast draw-down.

5. Key Activity Data

The Actual Weekly Costs for all clients shown in section 2.5.1-2 are calculated based on all clients who have received a service, are receiving a service, or we plan will receive a service. Some clients will have ceased receiving a service in previous months, or during this month, or we will have assumed an end date in the future.

5.1 Children and Young People

5.1.1 Key activity data to October 2019 for **Children in Care Placements** is shown below:

	BUDGET				ACTUAL (Oct)				VARIANCE		
Service Type	No of placements Budgeted	Annual Budget	No. of weeks funded	Average weekly cost per head	Snapshot of No. of placements Oct 19	Yearly Average	Forecast Outturn	Average weekly cost per head	Yearly Average budgeted no. of placements	Net Variance to Budget	Average weekly cost diff +/-
Residential - disability	3	£425k	52	2,980.70	3	2.94	£456k	3,149.62	-0.06	£31k	168.92
Residential - secure accommodation	1	£376k	52	5,872.95	1	2.20	£733k	6,058.28	1.20	£357k	185.33
Residential schools	19	£2,836k	52	2,804.78	14	15.61	£1,736k	2,056.15	-3.83	-£1,099k	-748.63
Residential homes	33	£6,534k	52	3,704.67	38	36.82	£7,021k	4,035.93	3.82	£487k	331.26
Independent Fostering	240	£11,173k	52	798.42	289	299.15	£12,854k	840.75	59.27	£1,681k	42.33
Supported Accommodation	26	£1,594k	52	1,396.10	24	21.12	£1,493k	1,421.43	-5.16	-£101k	25.33
16+	7	£130k	52	351.26	11	7.55	£305k	495.04	0.43	£174k	143.78
Growth/Replacement	-	£k	-	-	-	-	£k	-	-	£k	-
Additional one off budget/actuals	-	£750k	-	-	-	-	-£144k	-	-	-£894k	-
Mitigations required	0	£k	0	0.00	0	0.00	-£5k	0.00	-	-£5k	0.00
TOTAL	330	£23,819k			380	385.39	£24,449k		55.66	£630k	
In-house fostering - Basic	205	£2,125k	56	179.01	190	194.96	£1,947k	176.60	-10.04	-£178k	-2.41
In-house fostering - Skills	205	£1,946k	52	182.56	206	208.89	£1,965k	190.85	3.89	£18k	8.29
Kinship - Basic	40	£425k	56	189.89	44	43.47	£471k	186.19	3.47	£45k	-3.70
Kinship - Skills	10	£35k	52	67.42	13	11.87	£45k	64.07	1.87	£10k	-3.35
TOTAL	245	£4,531k			234	238.43	£4,427k		-6.57	-£104k	
Adoption Allowances	107	£1,107k	52	198.98	106	106.36	£1,161k	200.76	-0.64	£54k	12.14
Special Guardianship Orders	307	£2,339k	52	142.30	269	265.00	£2,048k	141.48	-42	-£291k	-2.75
Child Arrangement Orders	88	£703k	52	153.66	88	88.46	£715k	155.42	0.46	£11k	1.76
Concurrent Adoption	5	£91k	52	350.00	0	0.27	£2k	140.00	-4.73	-£89k	-210.00
TOTAL	507	£4,240k			463	463.33	£3,925k		-0.64	-£315k	
OVERALL TOTAL	1,082	£32,590k			1077	1,087.15	£32,801k		48.45	£211k	

NOTE: In house Fostering and Kinship basic payments fund 56 weeks as carers receive two additional weeks payment during the Summer holidays, one additional week payment at Christmas and a birthday payment.

5.1.2 Key activity data to the end of October 2019 for **SEN Placements** is shown below:

BUDGET				ACTUAL (Oct 19)				VARIANCE			
Ofsted Code	No. of Placements Budgeted	Total Cost to SEN Placements Budget	Average annual cost	No of placements Oct 19	Yearly Average	Total Cost to SEN Placements Budget	Average Annual Cost	No of Placements	Yearly Average	Total Cost to SEN Placements Budget	Average Annual Cost
Autistic Spectrum Disorder (ASD)	102	£6,218k	£61k	95	97.70	£5,829k	£60k	-7	-4.30	£389k	£1k
Hearing Impairment (HI)	3	£117k	£39k	3	3.00	£120k	£40k	0	0.00	£3k	£1k
Moderate Learning Difficulty (MLD)	10	£200k	£20k	9	7.64	£409k	£54k	-1	-2.36	£209k	£34k
Multi-Sensory Impairment (MSI)	1	£75k	£75k	0	0.00	£0k	-	-1	-1.00	£75k	£k
Physical Disability (PD)	5	£89k	£18k	5	4.94	£198k	£40k	0	-0.06	£109k	£22k
Profound and Multiple Learning Difficulty (PMLD)	1	£68k	£68k	1	1.00	£67k	£67k	0	0.00	£1k	£1k
Social Emotional and Mental Health (SEMH)	45	£2,013k	£45k	42	41.33	£2,326k	£56k	-3	-3.67	£313k	£12k
Speech, Language and Communication Needs (SLCN)	3	£138k	£46k	5	5.00	£247k	£49k	2	2.00	£109k	£3k
Severe Learning Difficulty (SLD)	5	£445k	£89k	6	6.34	£431k	£68k	1	1.34	£14k	£21k
Specific Learning Difficulty (SPLD)	4	£138k	£35k	6	4.92	£195k	£40k	2	0.92	£57k	£5k
Visual Impairment (VI)	2	£73k	£36k	3	2.59	£96k	£37k	1	0.59	£23k	£1k
Growth	-	£k	-	-	-	£344k	-	-	-	£344k	-
Recoupment	-	-	-	0	0.00	£k	£k	-	-	£k	£k
TOTAL	181	£9,573k	£53k	175	174.46	£9,573k	£57k	-6	-6.54	£k	£4k

5.2 Adults

In the following key activity data for Adults & Safeguarding, the information given in each column is as follows:

- Budgeted number of care packages: this is the number of full-time equivalent (52 weeks) service users anticipated at budget setting
- Budgeted average unit cost: this is the planned unit cost per service user per week, given the budget available
- Actual care packages and cost: these figures are derived from a snapshot of the commitment record at the end of the month and reflect current numbers of service users and average cost

A consistent format is used to aid understanding, and where care types are not currently used in a particular service those lines are greyed out.

The direction of travel compares the current month's figure with the previous months.

5.2.1 Key activity data to end of October 2019 for the Learning Disability Partnership is shown below:

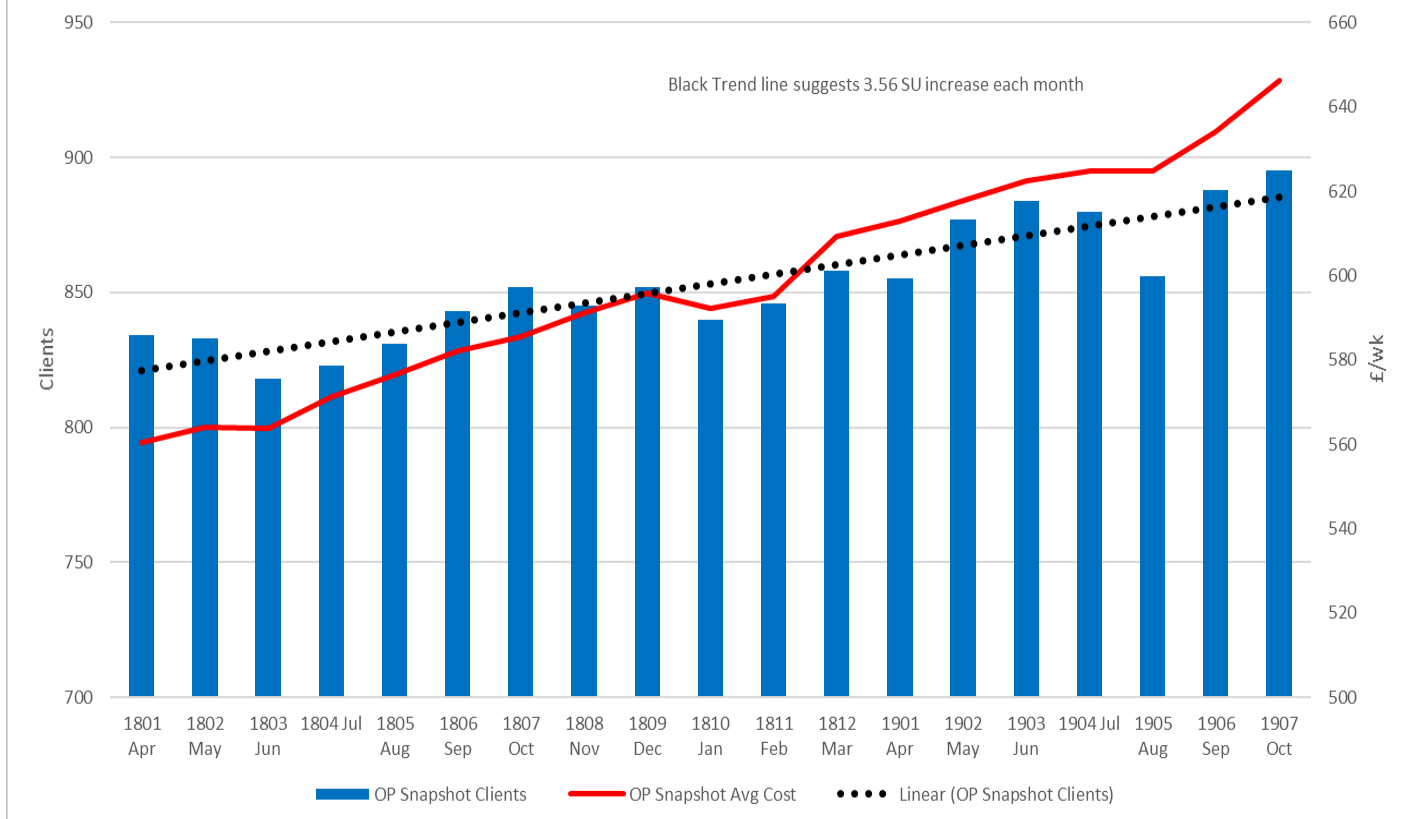
Learning Disability Partnership	BUDGET			ACTUAL (October 19)				Forecast		
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~ Residential	274	£1,510	£21,791k	262	↓	£1,622	↑	£22,591k	↑	£800k
~Residential Dementia										
~Nursing	7	£1,586	£430k	6	↔	£1,478	↔	£475k	↓	£46k
~Nursing Dementia										
~Respite			£431k					£416k		-£14k
Community based										
~Supported Living	411	£1,202	£26,753k	458	↑	£1,161	↓	£27,591k	↑	£838k
~Direct payments	415	£404	£8,555k	419	↓	£407	↑	£8,416k	↓	-£139k
~Live In Care	14	£1,953	£k	14	↔	£1,943	↔	£k		£k
~Day Care	469	£136	£3,475k	470	↑	£171	↑	£3,650k	↑	£175k
~Other Care	175	£68	£758k	63	↓	£148	↑	£929k	↑	£171k
~Homecare	474		£10,424k	322				£9,372k	↓	-£1,052k
Total In Year Expenditure			£72,616k					£73,441k		£826k
Care Contributions			-£3,407k					-£3,794k	↑	-£387k
Health Income										
Total In Year Income			-£3,407k					-£3,794k		-£387k
Further savings included within forecast										£k
Forecast total in year care costs										£439k

The LDP includes service-users that are fully funded by the NHS, who generally have very high needs and therefore costly care packages

5.2.2 Key activity data to the end of October 2019 for Older People's (OP) Services is shown below:

Older People	BUDGET			ACTUAL (October 19)				Forecast		
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~ Residential	446	£551	£11,674k	431	↑	£567	↑	£13,528k	↑	£1,854k
~Residential Dementia	432	£586	£13,138k	424	↑	£608	↑	£14,266k	↑	£1,128k
~Nursing	289	£643	£10,123k	268	↓	£649	↑	£9,834k	↓	-£289k
~Nursing Dementia	113	£753	£4,494k	124	↑	£827	↑	£5,794k	↑	£1,300k
~Respite			£1,733k					£1,657k	↓	-£77k
Community based										
~Supported Living	116		£4,043k	110	↔			£4,620k	↓	£578k
~Direct payments	208	£287	£3,200k	193	↓	£291	↑	£2,990k	↓	-£210k
~Live In Care	27	£779	£1,101k	32	↑	£818	↑	£1,275k	↑	£173k
~Day Care	43	£82	£1,452k	25	↓	£105	↑	£860k	↑	-£592k
~Other Care	6	£31	£11k	4	↓	£33	↓	£129k	↓	£118k
~Homecare	1,127	Per Hour £16.43	£11,453k	1,158	↑	Per Hour £16.37	↓	£11,728k	↑	£275k
Total In Year Expenditure			£62,423k					£66,681k		£4,258k
Care Contributions			-£17,857k					-£18,253k	↑	-£396k
Health Income			-£86k					-£86k	↔	£k
Total In Year Income			-£17,943k					-£18,339k		-£396k
Inflation and uplifts			£506k					£87k	↓	-£420k
Forecast total in year care costs			£44,986k					£48,428k		£3,442k

OP Spot Activity and Weekly Cost for Care Homes from April 2018



5.2.3 Key activity data to the end of October 2019 for **Physical Disabilities (OP)** Services is shown below:

Physical Disabilities	BUDGET			ACTUAL (October 19)				Forecast		
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	Difference	Current Average Unit Cost (per week)	Difference	Forecast Actual	Difference	Variance
Accommodation based										
~ Residential	41	£786	£1,679k	35	↓	£1,022	↓	£1,874k	↓	£195k
~ Residential Dementia	1	£620	£32k	2	↔	£685	↔	£59k	↔	£27k
~ Nursing	31	£832	£1,350k	28	↑	£992	↓	£1,452k	↑	£102k
~ Nursing Dementia	1	£792	£41k	1	↔	£792	↔	£41k	↔	£k
~ Respite			£220k					£115k	↓	-£105k
Community based										
~ Supported Living	7	£774	£258k	3	↓	£995	↑	£226k	↓	-£32k
~ Direct payments	288	£357	£4,908k	272	↑	£1,361	↑	£4,771k	↑	-£137k
~ Live In Care	29	£808	£1,269k	32	↑	£366	↓	£1,279k	↑	£9k
~ Day Care	48	£70	£177k	27	↓	£813	↑	£135k	↓	-£42k
~ Other Care	4	£39	£4k	0	↓	£87	↑	£16k	↑	£13k
~ Homecare	257	Per Hour £16.37	£2,719k	274	↑	Per Hour £17.15	↑	£2,810k	↑	£90k
Total In Year Expenditure			£12,657k					£12,777k		£120k
Care Contributions			-£1,062k					-£1,156k	↑	-£94k
Health Income			-£561k					-£561k	↔	£k
Total In Year Income			-£1,623k					-£1,717k		-£94k
Inflation and Uplifts			£203k						↓	-£203k
Forecast total in year care costs			£11,237k					£11,061k		-£177k

5.2.4 Key activity data to the end of October 2019 for Older People Mental Health (OPMH)
Services is shown below:

Older People Mental Health	BUDGET			ACTUAL (October 19)				Forecast		
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~Residential	25	£528	£691k	21	↓	£664	↑	£781k	↓	£90k
~Residential Dementia	23	£539	£648k	26	↔	£597	↔	£749k	↓	£101k
~Nursing	25	£638	£833k	21	↓	£740	↑	£844k	↑	£11k
~Nursing Dementia	80	£736	£3,079k	76	↑	£837	↑	£3,147k	↑	£68k
~Respite	1	£137	£7k	0	↔	£0	↔	£k	↔	-£7k
Community based										
~Supported Living	5	£212	£55k	4	↔	£489	↔	£102k	↓	£47k
~Direct payments	7	£434	£149k	7	↓	£271	↓	£112k	↓	-£37k
~Live In Care	2	£912	£95k	5	↑	£1,084	↓	£263k	↑	£168k
~Day Care	2	£37	£4k	2	↓	£30	↓	£3k	↓	-£1k
~Other Care	0	£0	£k	1	↑	£11	↑	£23k	↓	£23k
~Homecare	42	Per Hour £16.49	£406k	43	↑	Per Hour £17.45	↔	£407k	↑	£1k
Total In Year Expenditure			£5,967k					£6,433k		£466k
Care Contributions			-£851k					-£912k	↓	-£61k
Health Income			£k					£k	↔	£k
Total In Year Income			-£851k					-£912k		-£61k
Inflation Funding to be applied			£184k					£163k		-£21k
Forecast total in year care costs			£5,300k					£5,684k		£384k

5.2.5 Key activity data to end of October 2019 for Adult Mental Health Services is shown below:

Adult Mental Health	BUDGET			ACTUAL (October 19)				Forecast		
Service Type	Expected No. of Care Packages 2019/20	Budgeted Average Unit Cost (per week)	Annual Budget	Current Care Packages	D o T	Current Average Unit Cost (per week)	D o T	Forecast Actual	D o T	Variance
Accommodation based										
~Residential	58	£654	£1,984k	59	↑	£711	↓	£2,176k	↑	£192k
~Residential Dementia	5	£743	£194k	6	↔	£776	↔	£238k	↔	£44k
~Nursing	16	£612	£512k	14	↔	£653	↔	£496k	↑	-£16k
~Nursing Dementia	1	£624	£33k	1	↔	£629	↔	£33k	↔	£k
~Respite	0	£0	£k	0	↔	£0	↔	£k	↔	£k
Community based										
~Supported Living	123	£162	£1,041k	117	↓	£113	↓	£801k	↓	-£240k
~Direct payments	9	£355	£167k	12	↓	£307	↓	£209k	↓	£42k
~Live In Care	0	£0	£k	1	↓	£490	↓	£26k	↔	£26k
~Day Care	2	£77	£8k	3	↔	£55	↑	£10k	↑	£2k
~Other Care	1	£152	£8k	0	↔	£0	↔	£19k	↔	£11k
~Homecare	140	£80.00	£586k	57	↓	£110.21	↓	£526k	↓	-£60k
Total In Year Expenditure			£4,533k					£4,533k		£k
Care Contributions			-£396k					-£351k	↑	£45k
Health Income			-£22k					£k		£22k
Total In Year Income			-£418k					-£351k		£67k
Inflation Funding to be applied			£k					£k		
Forecast total in year care costs			£4,249k					£4,279k		£30k

APPENDIX 1 – P&C Service Level Financial Information

Forecast Outturn Variance (September) £'000	Service		Budget 2019/20 £'000	Actual October 2019 £'000	Outturn Variance	
					£'000	%
Adults & Safeguarding Directorate						
-4,700	1	Strategic Management - Adults	-1,571	9,214	-4,797	-305%
0		Transfers of Care	1,836	1,241	0	0%
48		Prevention & Early Intervention	8,774	6,011	38	0%
0		Principal Social Worker, Practice and Safeguarding	1,404	896	0	0%
6		Autism and Adult Support	987	462	13	1%
0	2	Carers	416	90	-216	-52%
Learning Disability Partnership						
0		Head of Service	5,781	3,156	0	0%
-24	3	LD - City, South and East Localities	35,304	20,754	-24	0%
432	3	LD - Hunts & Fenland Localities	28,298	16,158	432	2%
300	3	LD - Young Adults	7,921	4,504	300	4%
55	3	In House Provider Services	6,396	3,877	55	1%
-175	3	NHS Contribution to Pooled Budget	-19,109	-9,555	-175	-1%
588		Learning Disability Partnership Total	64,591	38,896	588	1%
Older People and Physical Disability Services						
32	4	Physical Disabilities	11,906	8,114	140	1%
263	4	OP - City & South Locality	20,610	13,075	843	4%
829	4	OP - East Cambs Locality	6,456	4,459	825	13%
996	4	OP - Fenland Locality	7,977	5,653	1,420	18%
2,125	4	OP - Hunts Locality	10,714	7,860	1,912	18%
105	4	Neighbourhood Cares	748	424	220	29%
4,351		Older People's and Physical Disabilities Total	58,411	39,586	5,360	9%
Mental Health						
-158	5	Mental Health Central	1,973	1,111	-174	-9%
54	5	Adult Mental Health Localities	5,445	3,070	106	2%
513	5	Older People Mental Health	5,788	3,586	384	7%
409		Mental Health Total	13,205	7,767	316	2%
702		Adult & Safeguarding Directorate Total	148,054	104,162	1,301	1%
Commissioning Directorate						
0		Strategic Management –Commissioning	11	156	0	0%
0		Access to Resource & Quality	1,795	922	0	0%
-6		Local Assistance Scheme	300	143	-6	-2%
Adults Commissioning						
118	6	Central Commissioning - Adults	11,095	-7,422	101	1%
0	7	Integrated Community Equipment Service	1,024	1,497	124	12%
-113	8	Mental Health Commissioning	3,696	2,096	-113	-3%
5		Adults Commissioning Total	15,814	-3,830	113	1%

Forecast Outturn Variance (September)		Service	Budget 2019/20	Actual October 2019	Outturn Variance	
£'000			£'000	£'000	£'000	%
		<u>Childrens Commissioning</u>				
650	9	Children in Care Placements	23,819	12,244	650	3%
-0		Commissioning Services	245	123	-0	0%
650		Childrens Commissioning Total	24,064	12,366	650	3%
649		Commissioning Directorate Total	41,984	9,757	757	2%
Communities & Safety Directorate						
0		Strategic Management - Communities & Safety	15	80	0	0%
-0		Youth Offending Service	2,163	965	0	0%
-0		Central Integrated Youth Support Services	1,399	599	-0	0%
0		Safer Communities Partnership	880	998	0	0%
-0		Strengthening Communities	495	236	-0	0%
0		Adult Learning & Skills	2,438	1,165	0	0%
0		Trading Standards	694	308	0	0%
-0		Community & Safety Total	8,084	4,350	0	0%
-0		Strategic Management - Cultural & Community Services	163	96	-0	0%
0		Public Library Services	3,409	2,012	0	0%
0		Cultural Services	280	-61	0	0%
0		Archives	440	238	0	0%
-57	10	Registration & Citizenship Services	-516	-439	-155	-30%
235	11	Coroners	1,117	924	313	28%
178		Cultural & Community Services Total	4,895	2,771	158	3%
178		Communities & Safety Directorate Total	12,978	7,121	158	1%
Children & Safeguarding Directorate						
0		Strategic Management – Children & Safeguarding	3,292	2,088	0	0%
-0		Partnerships and Quality Assurance	2,241	1,177	-0	0%
350	12	Children in Care	15,737	9,994	350	2%
0		Integrated Front Door	1,974	1,330	0	0%
-0		Children's Disability Service	6,590	4,161	-0	0%
-0		Children's Centre Strategy	29	-3	-0	0%
0		Support to Parents	1,749	563	0	0%
-0		Adoption Allowances	5,772	3,205	-0	0%
400	13	Legal Proceedings	1,970	1,121	400	20%
<u>District Delivery Service</u>						
0		Safeguarding Hunts and Fenland	3,741	2,214	0	0%
-0		Safeguarding East + South Cambs & Cambridge	6,773	2,693	-0	0%
0		Early Help District Delivery Service –North	5,342	2,705	0	0%
-0		Early Help District Delivery Service – South	4,619	2,712	-0	0%
-0		District Delivery Service Total	20,475	10,324	-0	0%
750		Children & Safeguarding Directorate Total	59,829	33,959	750	1%

Forecast Outturn Variance (September)	Service		Budget 2019/20	Actual October 2019	Outturn Variance	
£'000			£'000	£'000	£'000	%

Education Directorate

0		Strategic Management - Education	7,069	2,016	0	0%
0		Early Years' Service	2,122	1,258	0	0%
0		Schools Curriculum Service	166	18	0	0%
0		Schools Intervention Service	969	437	0	0%
-0		Schools Partnership service	537	841	0	0%
0		Teachers' Pensions & Redundancy	2,910	1,362	0	0%

SEND Specialist Services (0-25 years)

0		SEND Specialist Services	9,643	6,057	0	0%
3,000	14	Funding for Special Schools and Units	16,849	11,411	3,500	21%
2,500	14	High Needs Top Up Funding	17,100	10,985	2,500	15%
0	14	Special Educational Needs Placements	9,973	6,800	500	5%
1,500	14	Out of School Tuition	1,519	1,567	2,000	132%
7,000		SEND Specialist Services (0 - 25 years) Total	55,083	36,820	8,500	15%

Infrastructure

0		0-19 Organisation & Planning	4,068	2,966	0	0%
0		Early Years Policy, Funding & Operations	94	22	0	0%
0		Education Capital	178	285	0	0%
300	15	Home to School Transport – Special	9,821	3,810	500	5%
0		Children in Care Transport	2,005	822	0	0%
0		Home to School/College Transport – Mainstream	9,189	3,810	0	0%
300		0-19 Place Planning & Organisation Service Total	25,355	11,714	500	2%

7,300		Education Directorate Total	94,210	54,466	9,000	10%
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Executive Director

0		Executive Director	882	418	0	0%
0		Central Financing	91	16	0	0%

0		Executive Director Total	973	434	0	0%
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9,578	Total		358,029	209,899	11,966	3%
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Grant Funding

-7,000	16	Financing DSG	-61,469	-40,815	-8,500	-14%
0		Non Baselined Grants	-33,625	-17,948	0	0%

-7,000		Grant Funding Total	-95,094	-58,763	-8,500	9%
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2,578	Net Total		262,935	151,136	3,466	1%
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APPENDIX 2 – Service Commentaries on Forecast Outturn Position

Narrative is given below where there is an adverse/positive variance greater than 2% of annual budget or £100,000 whichever is greater for a service area.

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
1) Strategic Management – Adults	-1,571	9,214	-4,797	-305%
<p>Around £3.4m of grant funding has been applied to partially mitigate opening pressures in Older People's Services detailed in note 3 below, in line with one of the purposes of the grant funding, in addition to a number of other underspends in the services within this budget heading. A further £1.35m of in-year funding was agreed by GPC in July 2019 and applied to this line to provide further mitigation to cost pressures. In September a further £100k of underspend has been reported due to underspends on staffing across the directorate.</p>				
2) Carers	416	90	-216	-52%
<p>The number of direct payments made to Carers is lower than in previous years, mainly as a result of the focussed work in the Adults Positive Challenge Programme to provide more individualised support to Carers. This includes increased access to the right information and advice at the right time and an improved awareness of the need to work with the Carer and the cared-for person together, which may result in increased support to the cared-for person if required in order to better support the needs of the Carer.</p>				
3) Learning Disability Partnership	58,810	35,739	588	1%
<p>An overspend of £763k is forecast against the Learning Disability Partnership (LDP). According to the risk sharing arrangements of the LDP pooled budget, the proportion of the overspend that is attributable to the council is £588k.</p> <p>Total new savings of £950k are budgeted in 2019/20 in addition to the LDP share of the adult's positive challenge saving of £562k. These comprise the business plan target of £700k and a funnel saving of £250k relating to additional reassessments to be carried out by locality teams. Currently delivery of these savings is on track.</p> <p>However, demand pressures have been higher than anticipated and have exceeded the demand funding allocated to the budget thus far. This is despite much positive work that has been carried out to maintain a stable number of service users. Particular pressures have been seen on the budgets for residential care and supported living, despite service user numbers in these provisions being stable or decreasing. This reflects the increasing cost of packages, particularly for service users with complex and increasing needs, which we have a statutory duty to meet.</p> <p>New packages and package increases are scrutinised by panel and where possible opportunities to support people in alternative ways are being pursued. Referrals to Technology Enabled Care for LDP service users have increased in 2019/20.</p>				
4) Physical Disabilities	11,906	8,114	140	1%
<p>An overspend of £140k is forecast for Physical Disabilities services. The £108k movement from the position reported last month is due to an increase in community based care. Despite this, the net current year activity continues to partially offset the carried forward pressure from 2018/19 relating to increases in client numbers and the number of people with more complex needs requiring more expensive types of care.</p> <p>The total savings expectation in this service for 2019/20 is £269k, and this is expected to be delivered in full through the Adults Positive Challenge Programme of work, designed to reduce demand, for example through a reablement expansion and increasing technology enabled care to maintain service user independence.</p>				

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
5) Older People's Services	46,505	31,472	5,220	11%
<p>An overspend of £5,220k is forecast for Older People's Services, which is an increase of £901k from the position reported last month. The overall forecast reflects the full-year effect of the overspend in 2018/19 and additional pressures expected to emerge over the course of 2019/20. The full-year-effect of the pressures that emerged in 2018/19 is £2.8m.</p> <p>It was reported during 2018/19 that the cost of providing care was generally increasing, with the unit costs of most types of care increasing month-on-month and the number of people requiring residential care was also going up. The focus on discharging people from hospitals as quickly as possible to alleviate pressure on the broader health and social care system can result in more expensive care for people, at least in the shorter-term, and can result in the Council funding care placements that were appropriate for higher levels of need at point of discharge through the accelerated discharge process.</p> <p>Residential placements are typically £50 per week more than 12 months ago (8%), and nursing placements are typically around £100 per week more expensive (15%). Within this, there was a particularly stark increase particularly in nursing care in the last half of 2018/19 – around 75% of the increase seen in a nursing bed cost came between November and March, and so the full impact was not known when business planning was being undertaken by committees. The number of people in residential and nursing care increased over 2018/19 but around 30% more than anticipated, again concentrated in the second half of the year.</p> <p>This trend is continuing into 2019/20. We are including an estimate in the forecast of the additional pressure that will be seen by year end as a result of the upwards trend in price and service user numbers, particularly in residential and nursing care (£2.2m).</p> <p>The total savings expectation in this service for 2019/20 is £3.1m. It is expected that £2.1m will be delivered in-year through the Adults Positive Challenge Programme of work, designed to reduce demand, for example through a reablement expansion and increasing technology enabled care to maintain independence, and a further £400k will be delivered through increased capacity in the Occupational Therapy service. The shortfall against the saving is contributing to the overall overspend position.</p> <p>In addition to the work embodied in the Adults Positive Challenge Programme to intervene at an earlier stage so the need for care is reduced or avoided, work is ongoing within the Council to bolster the domiciliary care market, and the broader care market in general:</p> <ul style="list-style-type: none"> • Providers at risk of failure are provided with some intensive support to maximise the continuity of care that they provide; • The Reablement service has been greatly expanded and has a role as a provider of last resort for care in people's homes 				
6) Mental Health Services	13,205	7,767	316	2%
<p>Mental Health Services are forecasting an overspend of £316k on operational budgets, which is a decrease of £93k from the position reported last month. Rising placement numbers for elderly mental health bed-based care at increasing unit costs is creating a pressure on budgets over and above the level of demand funding allocated. This trend is continuing on a month-to-month basis, however reductions in spot purchased community-based care following commencement of the Recovery and Community Inclusion block contract have offset the position this month.</p> <p>Mitigation of £113k has been identified in Mental Health Commissioning.</p>				

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
7) Central Commissioning - Adults	11,095	-7,422	101	1%
<p>An overspend of £118k is forecast on Central Commissioning Adults.</p> <p>This is mainly due to a delay in the realisation of savings on the Housing Related Support contracts; some contracts have been extended until the service is retendered. The full saving is still forecast to be delivered by 2021/22 and work is ongoing as to how best to deliver this service. The in-year pressure on housing related support is £274k, however, this has been mitigated in part, including a £48k saving from retendering the block cars contract for domiciliary care.</p>				
8) Integrated Community Equipment Service	1,024	1,497	124	12%
<p>The Community Equipment Service is a pooled budget with the NHS and is forecast to overspend by £250k – the Council's share of this would be £124k. The service is providing equipment to more service-users in 2019/20 than expected even after allowing for some increase as part of business planning. This is potentially due to the drive to keep more people living independently at home.</p> <p>The average cost for each person receiving equipment is also rising, mainly due to the fact that people are living in the community with increasing complexity of need – which often means more expensive stock equipment is prescribed. Investigations are ongoing to review this and ensure standard catalogue items are provided wherever possible (rather than more costly alternatives) and whether we are maximising the amount of recycling of equipment.</p>				
9) Mental Health Commissioning	3,696	2,096	-113	-3%
<p>Mental Health Commissioning is forecasting an underspend of £113k. There is an in-year windfall as a result of credits due from two external providers relating to prior year activity (£90k). Additionally, a number of efficiencies have been achieved against current year contracts. Whilst these only have a relatively immaterial impact on the 2019/20 financial position, any ongoing efficiencies will be factored in to Business Planning for 2020/21 onwards.</p>				

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
10) Children in Care Placements	23,819	12,244	650	3%

The revised Children in Care Placements outturn forecast is a £650k overspend. This is following an additional budget allocation of £350k as approved by GPC and the application of £400k of additional social care grant. Actual commitments are forecast to exceed this, as a result of:

- Recent activity in relation to gang related crime has resulted in additional costs and high cost secure placements being required [at an average weekly cost of £7000.00 per child].
- 16 unaccompanied asylum seekers became Looked After in the last two months.
- An increase in the number of Children in Care in external placements [+20%] against a projected reduction.

External Placements Client Group	Budgeted Packages	30 Sep 2019 Packages	31 Oct 2019 Packages	Variance from Budget
Residential Disability – Children	3	3	3	0
Child Homes – Secure Accommodation	1	1	1	0
Child Homes – Educational	19	15	14	-5
Child Homes – General	33	39	38	+5
Independent Fostering	240	296	289	+49
Supported Accommodation	26	22	24	-2
Supported Living 16+	7	12	11	+4
TOTAL	329	388	380	+51

- The foster placement capacity both in house and externally is overwhelmed by demand both locally and nationally. The real danger going forward is that the absence of appropriate fostering provision by default, leads to children and young people's care plans needing to change to residential services provision.

Mitigating factors moving forward include:

- Monthly Placement Mix and Care Numbers meeting chaired by the Service Director and attended by senior managers. This meeting focuses on activity aimed at reducing the numbers in care, length of care episodes and reduction in the need for externally commissioned provision.
- Reconstitution of panels to ensure greater scrutiny and supportive challenge.
- Introduction of twice weekly conference calls per Group Manager on placement activity followed by an Escalation Call each Thursday chaired by the Head of Service for Commissioning, and attended by each of the CSC Heads of Service as appropriate, Fostering Leads and Access to Resources.
- Authorisation processes in place for any escalation in resource requests.
- Assistant Director authorisation for any residential placement request.
- Monthly commissioning intentions (sufficiency strategy work-streams), budget and savings reconciliation meetings attended by senior managers accountable for each area of spend/practice. Enabling directed focus on emerging trends and appropriate responses, ensuring that each of the commissioning intentions are delivering as per work-stream and associated accountable officer. Production of datasets to support financial forecasting (in-house provider services and Access to Resources).
- Investment in children's social care commissioning to support the development of robust commissioning pseudo-dynamic purchasing systems for external spend. These commissioning models coupled with resource investment will enable more transparent competition amongst providers bidding for individual care packages, and therefore support the best value offer through competition driving down costs.
- Provider meetings scheduled through the Children's Placement Service (Access to Resources) to support the negotiation of packages at or post placement. Working with the Contracts Manager to ensure all placements are funded at the appropriate levels of need and cost.

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
Children in Care Placements continued				
<ul style="list-style-type: none"> Regular High Cost Placement Review meetings to ensure children in externally funded placements are actively managed in terms of the ability of the provider to meet set objectives/outcomes, de-escalate where appropriate [levels of support] and maximizing opportunities for discounts (length of stay/siblings/ volume) and recognising potential lower cost options in line with each child's care plan. Additional investment in the recruitment and retention of the in-house fostering service to significantly increase the net number of mainstream fostering households over a three year period, as of 2018. Access to the Staying Close, Staying Connected Department for Education (DfE) initiative being piloted by a local charity offering 16-18 year old Children in Care Placements the opportunity to step-down from residential provision, to supported community based provision in what will transfer to their own tenancy post 18. Greater focus on those Children in Care Placements for whom permanency or rehabilitation home is the plan, to ensure timely care episodes and managed exits from care. 				
11) Registration & Citizenship Services	-516	-439	-155	-30%
Registration & Citizenship Services are forecasting a surplus of £155k. An increase in the statutory charge for birth, marriage and death certificates has resulted in an over-recovery of income in the service. This increase is expected to continue into future years and as such has been recognised as part of the 2020/21 Business Plan.				
12) Coroners	1,117	924	313	28%
Coroners is forecasting a pressure of £313k. This is due to the increasing complexity of cases being referred to the coroner that require inquest and take time to conclude, requiring more specialist reports and advice and the recruitment of additional staff to complete investigations and prevent backlogs of cases building up. The cost of essential contracts for body storage, pathology, histology and toxicology has also increased.				
13) Children in Care	15,737	9,994	350	2%
<p>The Children in Care budget is forecasting an over spend of c£350k.</p> <p>The UASC budget is forecasting a pressure of £200k. This is mainly in the over 18 budget due to the increased number of children turning 18 and acquiring care leaver status. The costs associated with supporting both this group of young people are not fully covered by the grant from the Home Office.</p> <p>The Supervised Contact budget is forecasting a pressure of £150k. The over spend is due to the use of additional relief staff and external agencies required to cover the current 215 Supervised Contact Cases (215 end Sep) which equate to an average of 607 sessions or 1253 hours per month (531 end Sep) supervised contact sessions a month. 305 (313 end Sep) children are currently open to the service.</p> <p>Actions being taken:</p> <p>For UASC we are continuing to review placements and are moving young people as appropriate to provisions that are more financially viable in expectation of a status decision. We are also reviewing our young people who are appeal rights exhausted. These reviews are likely to see a drop in accommodation spending as CCC discharge their duty to these young people in line with our statutory responsibilities under the immigration act. For Supervised Contact we are reviewing the demand criteria across the cohort of Young People the service supports to include the review all of the cases that have completed proceedings (200+), to consider whether contact needs to continue to be supervised, if it does, does it need to be this service.</p>				

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
14) Legal Proceedings	1,970	1,121	400	20%
<p>The Legal Proceedings budget is forecasting a £400k overspend.</p> <p>Numbers of care proceedings per month increased by 72% for the period Feb to Apr 19 compared to the preceding 10 months. The increase was mainly due to care applications made in March, April and May, particularly in the North where four connected families saw 16 children coming into our care with sexual abuse and neglect the main concerns.</p> <p>There are currently (end Oct) 170 live care proceedings, and whilst we have seen reductions in live proceedings (183 end July) legacy cases and associated costs are still working through the system and causing significant pressure on the legal budget. The expectation is that reductions in live proceedings will continue, further mitigating the overall pressure.</p> <p><u>Actions being taken:</u></p> <p>Work is ongoing to manage our care proceedings and CP Plans and better track the cases through the system to avoid additional costs due to delay. However, due to the time lag in cases coming to court it will be a number of months before the increases seen earlier in the year work their way through the system.</p>				
15) Funding to Special Schools & Units, High Needs Top Up Funding and Out of School Tuition	45,440	30,763	8,500	19%
<p>Funding to Special Schools and Units - £3.5m DSG overspend</p> <p>As the number of children and young people with an EHCP increase, along with the complexity of need, we see additional demand for places at Special Schools and High Needs Units. The extent of this is such that a significant number of spot places have been agreed and the majority of our Special Schools are now full.</p> <p>High Needs Top Up Funding - £2.5m DSG overspend</p> <p>As well as the overall increases in EHCP numbers creating a pressure on the Top-Up budget, the number of young people with EHCPs in Post-16 Further Education is continuing to increase significantly as a result of the provisions laid out in the 2014 Children and Families Act. This element of provision is causing the majority of the forecast overspend on the High Needs Top-Up budget.</p> <p>Out of School Tuition - £2m DSG overspend</p> <p>There has been a continuing increase in the number of children with an Education Health and Care Plan (EHCP) who are awaiting a permanent school placement.</p> <p>Several key themes have emerged throughout the last year, which have had an impact on the need for children to receive a package of education, sometimes for prolonged periods of time:</p> <ul style="list-style-type: none"> • Casework officers were not always made aware that a child's placement was at risk of breakdown until emergency annual review was called. • There were insufficient specialist placements for children whose needs could not be met in mainstream school. • There was often a prolonged period of time where a new school was being sought, but where schools put forward a case to refuse admission. • In some cases of extended periods of tuition, parental preference was for tuition rather than in-school admission. <p>SEN Placements - £500k DSG overspend</p> <p>A pressure of £500k is expected on the SEN Placements policy line, where an increase in the number of Cambridgeshire pupils being educated out of county has created a pressure on the Recoupment budget.</p> <p><u>Mitigating Actions:</u></p> <p>A SEND Project Recovery team has been set-up to oversee and drive the delivery of the SEND recovery plan to address the current pressure on the High Needs Block.</p>				

Service	Budget 2019/20	Actual	Outturn Variance	
	£'000	£'000	£'000	%
16) Home to School Transport – Special	9,821	3,810	500	5%
<p>Home to School Transport – Special is forecasting an £500k overspend for 2019/20. We are continuing to see significant increases in pupils with Education Health Care Plans (EHCPs) and those attending special schools, leading to a corresponding increase in transport costs. Between April 2018 and March 2019 there was an 11% increase in both pupils with EHCPs and pupils attending special schools, which is a higher level of growth than in previous years.</p> <p>Alongside this, we are seeing an increase in complexity of need resulting in assessments being made by the child/young person's Statutory Assessment Case Work Officer that they require individual transport, and, in many cases, a passenger assistant to accompany them.</p> <p>A strengthened governance system around requests for costly exceptional transport requests introduced in 2018/19 is resulting in the avoidance of some of the highest cost transports as is the use of personal transport budgets. Further actions being taken to mitigate the position include:</p> <ul style="list-style-type: none"> • An ongoing review of processes in the Social Education Transport and SEND teams with a view to reducing costs • An earlier than usual tender process for routes starting in September to try and ensure that best value for money is achieved • Implementation of an Independent Travel Training programme to allow more students to travel to school and college independently. 				
17) Financing DSG	-61,469	-40,815	-8,500	-14%
<p>Within P&C, spend of £61.5m is funded by the ring fenced Dedicated Schools Grant. Current pressures on Funding to Special Schools and Units (£3.5m), High Needs Top Up Funding (£2.5m), Out of School Tuition (£2.0m) and SEN Placements (£0.5m) equate to £8.5m and as such will be charged to the DSG. The final DSG balance brought forward from 2018/19 was a deficit of £7,171k.</p>				

APPENDIX 3 – Capital Position

3.1 Capital Expenditure

2019/20						TOTAL SCHEME	
Original 2019/20 Budget as per BP £'000	Scheme	Revised Budget for 2019/20 £'000	Actual Spend (Oct) £'000	Forecast Spend – Outturn (Oct) £'000	Forecast Variance – Outturn (Oct) £'000	Total Scheme Revised Budget £'000	Total Scheme Variance £'000
51,085	Basic Need – Primary	34,420	12,698	33,629	-791	273,739	-3,058
64,327	Basic Need – Secondary	51,096	31,747	44,629	-6,466	321,067	-338
100	Basic Need - Early Years	2,173	742	2,173	0	5,718	0
7,357	Adaptations	1,119	864	1,119	0	13,428	0
6,370	Specialist Provision	4,073	1,650	5,620	1,547	23,128	-53
2,500	Condition & Maintenance	3,623	2,527	3,623	0	27,123	0
1,005	Schools Managed Capital	2,796	0	2,796	0	9,858	0
150	Site Acquisition and Development	150	108	150	0	600	0
1,500	Temporary Accommodation	1,500	327	1,500	0	12,500	0
275	Children Support Services	275	0	275	0	2,575	0
5,565	Adult Social Care	5,565	4,189	5,565	0	30,095	0
3,117	Cultural and Community Services	5,157	1,359	4,934	-223	10,630	0
-16,828	Capital Variation	-13,399	0	-7,466	5,933	-61,000	0
2,744	Capitalised Interest	2,744	0	2,744	0	8,798	0
129,267	Total P&C Capital Spending	101,292	56,212	101,292	0	678,259	-3,449

The schemes with significant variances (>£250k) either due to changes in phasing or changes in overall scheme costs can be found in the following table:

Revised Budget for 2019/20	Forecast Spend - Outturn (October)	Forecast Spend - Outturn Variance (October)	Variance Last Month (September)	Movement	Breakdown of Variance	
					Under / overspend	Reprogramming / Slippage
£'000	£'000	£'000	£'000	£'000	£'000	£'000
<u>Basic Need – Primary</u>						
Histon Additional Places						
400	3,000	2,600	2,600	0	0	2,600
Although delays were initially anticipated on this project as it involves building a replacement for the current Histon & Impington Infant School on a site in the Green Belt, the Buxhall Farm scheme has accelerated and construction will now take place in year. While the replacement school will not be required until 2021, commencing work at this point will result in lower construction costs than if the project were delayed.						
Chatteris Additional Places						
4,600	3,000	-1,700	-1,600	-100	0	-1,600
£1.6m slippage anticipated in 2019/20 due to issues around Highways and planning permission. This scheme has now been combined with that listed separately for Cromwell Community College, following approval from the DfE to a proposal to extend the school's age range to enable it to provide all-through education, 4-19.						
Bassingbourn Primary School						
2,666	2,400	-316	-266	0	-225	-91
Savings made on completion of scheme.						

Revised Budget for 2019/20	Forecast Spend - Outturn (October)	Forecast Spend - Outturn Variance (October)	Variance Last Month (September)	Movement	Breakdown of Variance	
					Under / overspend	Reprogramming / Slippage
£'000	£'000	£'000	£'000	£'000	£'000	£'000
Godmanchester Bridge (Bearscroft Development)						
355	93	-262	-262	0	-262	0
Savings made on completion of scheme.						
Gamlingay Primary School						
406	306	-100	-250	0	-100	-=0
Savings made on completion of scheme adjusted for outstanding temporary accommodation costs.						
<u>Basic Need - Secondary</u>						
Fenland Secondary						
5,000	600	-4,400	-4,400	0	0	-4,400
None of the applications submitted to the Department for Education (DfE) to establish the new secondary as free school were approved. Work is progressing to determine the final specification for the scheme and the associated project cost.						
Cromwell Community College, Chatteris						
5,500	4,000	-1,600	-1,500	0	0	-1,600
£1.5m slippage anticipated in 2019/20 due to issues around Highways and planning permission. This scheme has now been combined with that listed separately for Chatteris Additional Places, following approval from the DfE to a proposal to extend the school's age range to enable it to provide all-through education, 4-19.						
Alconbury Weald Secondary & Special						
350	100	-250	0	0	0	-250
As a result of on-going discussions with the DfE over the timing of the opening of the secondary school, the decision has been taken to place all further work on hold until these have been concluded.						
<u>Specialist provision</u>						
Highfields Ely Phase 2						
3,600	5,200	1,600	0	1,600	0	1,600
Revised spend forecast received from contractor. Value of works higher than anticipated for 2019-20 due to pre-fabricated construction and works progressing ahead of schedule, which means that the project is likely to complete earlier than planned.						
<u>Other changes across all schemes (<250k)</u>						
-	-	-1,505	-1,171	-334	-1,293	-212
Other changes below £250k make up the remainder of the scheme variances.						
Total P&C variances:		-5,933	-6,849	39	-1,880	-4,113

P&C Capital Variation

The Capital Programme Board recommended that services include a variations budget to account for likely slippage in the capital programme, as it is sometimes difficult to allocate this to individual schemes in advance. The allocation for P&C's negative budget has been calculated as below,

updated for the transfer of Cultural and Community Services. Slippage and underspends expected in 2019/20 are currently resulting in £5.93m of the capital variations budget being utilised.

2019/20					
Service	Capital Programme Variations Budget £000	Forecast Outturn Variance (Oct 2019) £000	Capital Programme Variations Budget Used £000	Capital Programme Variations Budget Used %	Revised Outturn Variance (Oct 2019) £000
P&C	-13,399	-5,933	5,933	44.2%	0
Total Spending	-13,399	-5,933	5,933	44.2%	0

3.2 Capital Funding

2019/20				
Original 2019/20 Funding Allocation as per BP £'000	Source of Funding	Revised Funding for 2019/20 £'000	Funding Outturn (Oct 19) £'000	Funding Variance - Outturn (Oct 19) £'000
6,905	Basic Need	6,905	6,905	0
4,126	Capital maintenance	3,547	3,547	0
1,005	Devolved Formula Capital	2,796	2,796	0
4,115	Adult specific Grants	4,146	4,146	0
14,976	S106 contributions	6,555	6,555	0
2,052	Other Specific Grants	2,576	2,576	0
0	Capital Receipts	131	131	0
10,100	Other Revenue Contributions	10,100	10,100	0
390	Prudential Borrowing	48,269	48,269	0
11,598	Prudential Borrowing (Repayable)	16,141	16,141	0
129,267	Total Funding	101,292	101,292	0