

BETTER CARE FUND UPDATE – OUT OF COUNTY HOUSING INVESTMENT

To: **Health and Wellbeing Board**

Meeting Date: **22nd November 2018**

From: **Will Patten, Director of Commissioning, Cambridgeshire County Council and Peterborough City Council**

Recommendations: **The Health and Wellbeing Board is asked to:**

- a) Note and comment on the report and appendices**

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PURPOSE

- 1.1 The purpose of this report is to provide an update on progress on the Improved Better Care Fund (iBCF) funded out of county housing project.
- 1.2 The project aims to support the development of housing and support options for adults with complex learning disability needs, with a particular focus on supporting service users who are currently placed out of county.

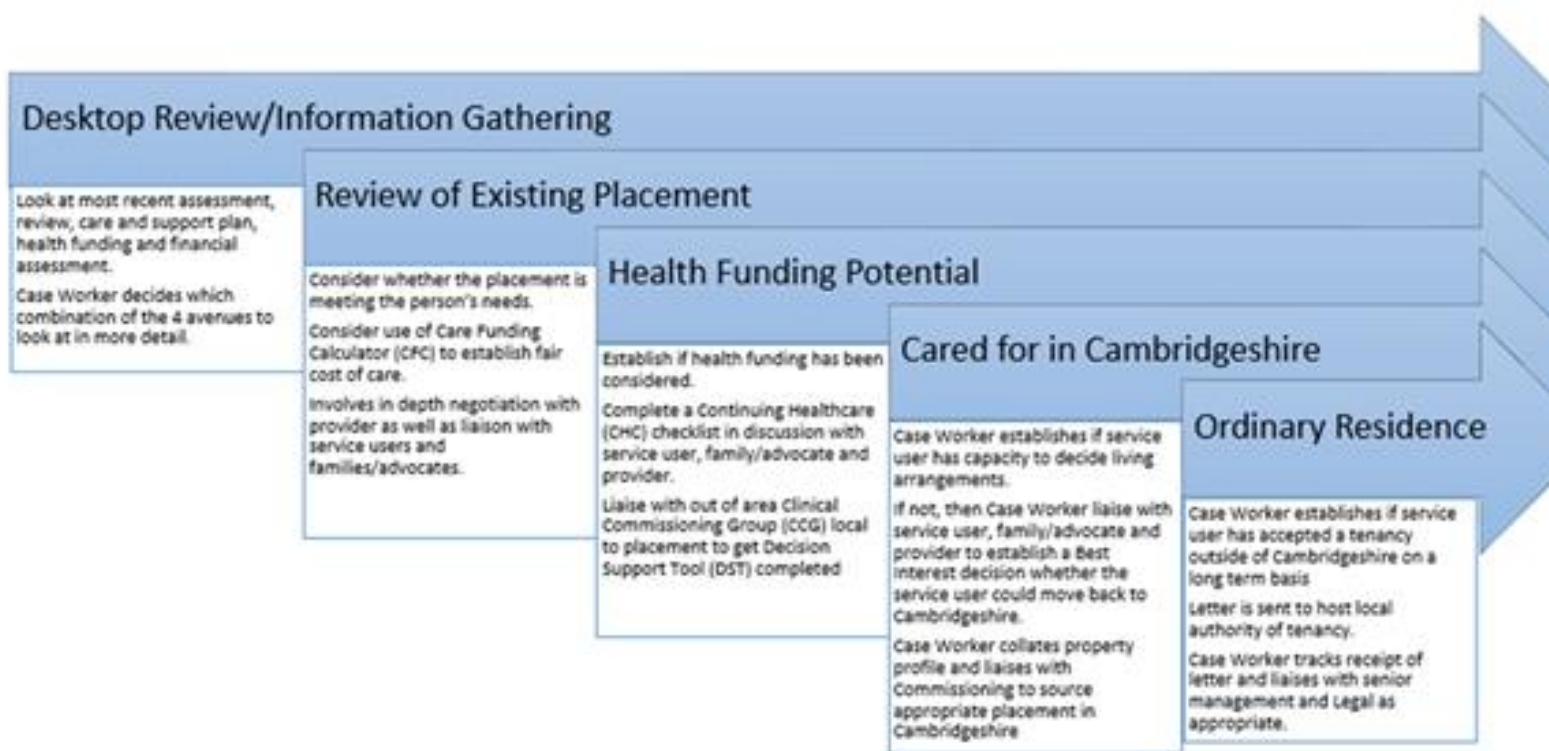
2 BACKGROUND

- 2.1 iBCF funding of £3m in 2017/18 and £517k in 2018/19 was identified to support the provision of suitable long term care and support, including housing, for adults with learning disabilities who have very complex needs and require bespoke and specific accommodation. This investment was intended to support the Transforming Care Programme (TCP) and out of area repatriation through the provision of accommodation.
- 2.2 Due to unprecedented financial pressures resulting from increased costs of care and increasing demands on resources from winter pressures, the iBCF 2017/18 money was invested in line with the national conditions to meet adult social care needs and stabilising the care market. However, there is an ongoing commitment to seek corporate capital investment to ensure delivery of the original project deliverables. The purpose of this report is to provide an update on progress to date and next steps.

3. MAIN ISSUES

Progress

- 3.1 The Learning Disability Partnership (LDP) have identified a number of adults with learning disabilities who have very complex needs and who require bespoke and specific accommodation and support in Cambridgeshire.
- 3.2 A project assessment team (PAT), including two additional case workers, was established in November 2017 to support delivery of the following outcomes:
 - A comprehensive review of all current out of area placements to ensure that needs are met in the most appropriate way in the current placement or organise care in Cambridgeshire where it is in service users' best interests, in line with their wishes and to improve outcomes for service users and their families.
 - A strategic commissioning review of the sufficiency of care provision in Cambridgeshire now and in the future – and plan to create the additional capacity and improved commissioning processes we will need to minimise the number of new out of area placements in future.



- Maximise on value for money and efficiency where possible by negotiating best value on cost as well as recover any cost from out of area health authorities under the national framework continuing health care funding.

3.3 A comprehensive review of all current out of area placements is being undertaken to ensure that needs are met in the most appropriate way, in the service users' best interests, in line with their wishes and will improve outcomes for service users and their families. The operational target for this project was to ensure that all of the service users with placements out of area have been reassessed and there is clarity over whether it is in the service user's best interest to move back to Cambridgeshire, remain in their existing placement or move to an alternative out of area placement.

3.4 A complete list of people who had been placed with providers out of Cambridgeshire was collated with local knowledge from the LDP locality teams on the history and background of each case. Each case is allocated to a case worker for detailed work. There are a total of 121 cases on the list, of which 112 have been allocated so far. Allocations were prioritised according to location, size of care package and potential for a move back to Cambridgeshire. The below diagram outlines the methodology and process that is applied to each case review.

3.5 Out of the 121 cases, there are 76 where the information gathering/desktop analysis stage has been completed. The remaining cases will have been assessed before the end of March 2019. Of the assessed 76, there are currently 10 cases where a move back to Cambridgeshire is being considered. This means that 66 out of 76 service users in out of area

placements are in stable and settled placements where their needs are met appropriately and existing support networks are sustained.

- 3.6 For those cases where health funding has been identified, the case workers liaise with the relevant out of area CCG to ensure that the individual has appropriate access to Continuing Health Care (CHC) funding. Where this is the case, CHC funding is paid by the CCG where the individual is in residence. This therefore represents a reduction in expenditure to the local CCG and Local Authority Learning Disability pooled budget.
- 3.7 For those cases where a move back to Cambridgeshire is being considered, a detailed property specification was developed in early 2018 in conjunction with families, multi-disciplinary teams supporting the individual and social care providers, building on best practice knowledge and experience.
- 3.8 The property specification was matched against the exiting vacancy list to establish if there was any existing provision in Cambridgeshire that could meet the needs of these service users. There were no existing vacancies in Cambridgeshire that could meet either the accommodation or care provision needs of the individuals. An approach to address both accommodation and the provision of care was identified.
- 3.9 **Provision of Care and Support:** In order to address the shortage of care and support provision for adults with complex needs, Cambridgeshire County Council went out to tender for the Complex Supported Living Framework, which came into place in May 2018. This is a framework agreement for care and support providers. There are now 10 providers on the framework who are able to provide care and support for complex people. These are a mixture of voluntary sector and independent providers. As this is a Dynamic Purchasing Framework, it reopens every 6 months enabling new providers to join. This has enabled the Council to broaden the local capability to support the care and support provision of complex cases.
- 3.10 **Development of Suitable Accommodation:** Now that we have care and support providers lined up and keen to take on complex care packages, we are working to secure an appropriate site and location based on the specific requirements of the service users. We are currently working with the Councils Estates Team and family carers whose family members will be returning back to Cambridgeshire to identify an appropriate site. In addition, we have instructed independent property developers to search for suitable land. Due to the complex needs of the service users identified, there is a need for the accommodation to be single occupancy with a high level of support staff available nearby. These services need to be within close proximity to allow shared support. Therefore a core and cluster supported living model which will accommodate 6 service users is being designed, potentially more if the land currently being considered allows it. These properties will be managed by Registered Social Landlords under a management agreement with the Local Authority.

- 3.11 Some of the service users have specific environmental and location requirements and to meet these we will need single storey units with sufficient private space outside. The remaining people will be in specifically designed units within one building. The design and layout of the scheme is being worked on with the Occupational Therapists within the LDP and the architect to ensure the buildings are fit for purpose, meet all required specifications and is fitted with the appropriate Assistive Technology.

Next steps and Milestones

- 3.12 The operational target for the project is to ensure that all 121 service users with placements out of area have been reassessed and there is clarity over whether it is in the service user's best interest to move back to Cambridgeshire, remain in their existing placement or move to an alternative out of area placement. In August 2018, at month 11 of an 18 month project, the expectation would be that 74 cases would have been reassessed and a best interest decision made. To date, 76 of the 121 cases have been reassessed, with preparatory information gathering taking place on a further 36. This means the project is running slightly ahead of schedule.

- 3.13 Suitable land is still being identified which meets the environmental and specification requirements of the service users. A potential plot has been located, but discussions are underway with families to ensure that it meets their needs. Once suitable land has been agreed, then we will be able to progress with the building work. Indicative timelines for the development are outlined below:

- Selection process to identify the most appropriate property developer and award of contract for development of the accommodation – 3 months
- Liaison with estates, legal and property developers to ensure ownership and contract legalities are agreed
- Property Developer to build property in line with the specification – minimum 12-18 months
- Calling off procedure from the Supported Living Framework to award care provision and ensure mobilisation of provider for when the accommodation build is almost complete – calling off procedure 1 month. Mobilisation of service provision 3-4 months. (This process will start 4-6 months prior to the end of the build, to enable care provision to be ready as soon as possible).

Cost and Reduction in Package Costs

- 3.14 Recent developments of this kind indicate that the overall cost of land and buildings will be in the region of £3 to 3.5M. The caveat to this is the cost of land varies across the county and we are restricted with location to accommodate one of the service users' requirements.

- 3.15 The Core and cluster service will be developed as a supported living model; therefore the cost to the council will be for the support of the service users. The service users who are currently supported out of county are in residential services; therefore the council are paying the hotelier costs in addition to the support costs. There are significant benefits of a supported living model, allowing the service user to have greater access to benefits, thus improving their income, having more choice and control with less restriction and the cost of the 'care package' can be reduced. Current costs for residential packages to meet this cohort of service users' is in the region of £250K pa per person, we would anticipate this would reduce to £170K to 180K pa per person.
- 3.16 The project began in November 2017 with an understanding that 6 months' lead in time would be needed before savings began to be delivered in April 2018. However the project began delivering savings ahead of schedule in 2017/18. The original business case forecast a joint health and social care savings target of £290k per annum to the Learning Disability Partnership, which would be achieved due to a reduction in care package costs. £161k of savings was achieved in 2017/18 from reassessment reduction and brokerage renegotiations of 5 out of area cases. Of this £118k has been allocated to 2018/19 as the full year effect. The current forecast for 2018/19 is that savings of £315k will be achieved this financial year.

Governance

- 3.17 The Learning Disability Partnership is leading on the delivery of this project to ensure alignment with the Transforming Care Partnership and wider Learning Disability work. This is a joint initiative across the local authority and CCG, supported by a section 75 pooled budget arrangement. The governance and oversight for the partnership and project progress is via the Learning Disability Partnership Section 75 Executive Board. This board has cross representation from both the CCG and local authority. Progress updates are also reported to the Integrated Commissioning Board, which has accountability for the Improved Better Care Fund investment and system wide senior representation.

4 ALIGNMENT WITH THE CAMBRIDGESHIRE HEALTH AND WELLBEING STRATEGY

- 4.1 This is relevant to priority 2 of the Health and Wellbeing Strategy:
- Priority 2: Support older people to be independent, safe and well.

Source Documents	Location
Cambridgeshire Better Care Fund 2017-19 Plan	https://www.cambridgeshire.gov.uk/residents/working-together-children-families-and-adults/working-with-partners/cambridgeshire-better-care-fund-bcf/

